Pamlico Citizens' Advisory Committee Nash Co/Rocky Mount Tax Office Rocky Mount, N.C. April 24, 1990 7:00 pm

Minutes

Attendance - See Attachment A

In Chairman Carter's absence Vice Chairman Ernie Larkin called the meeting to order at 7:15 pm and welcomed those present. He called for approval of the minutes from the previous meeting (1/31/90). A motion was made and seconded to accept the minutes as written. Motion carried.

<u>Program Update</u> - Dr. Holman presented his report. <u>See</u> <u>Attachment B.</u> He elaborated on the issuance of county land-use mapping by the center for Geographical Information and Analysis (CGIA) to areas in the Currituck Drainage Basin (Currituck, Camden, Dare, Va. Beach and Chesapeake City). These maps were sent to representatives in each of the 5 counties for review/verification. The maps are based on the U.S. Geological Survey's 1972 LUDA series.

In the next few months a <u>current</u> land use map of each county will be provided for review. This mapping effort will be based on Landsat TM imagery taken in 1987-88. Dr. Holman then directed the groups attention to a sample of the land-use maps. He said the sample was a composite of (8) 1:250,000 scale quads and took eight hours to print. Discussion ensued.

Attention then turned to the Status and Trends Document (S & TD). Dr. Holman explained that the original group of authors was reconvened on April 25th to revise the document and to begin the process of adding conclusions to it. The S & TD Review group then met on May 1 to evaluate the comments made by the S & TD authors. These conclusions and recommendations are presently being circulated to the Technical Committee for comment. Upon completion of the process, including 5 public meetings across the state, specific recommendations for the CCMP outline will be made. Also the comments/conclusions/recommendations will be incorporated into a new public version of the S & TD. CAC input into this process was provided by CAC representation on the original authors' working groups and also in the review group.

Questions arose concerning the timeframe of the S & TD revision. Late July or August were offered as target dates. Finally a question regarding Citizens' Monitoring was asked. Dr. Holman reported that the program needed a new home as PTRF was no longer going to administer the grant. NOAA had been approached as sponsor and showed interest in overseeing the program. No decision has been made as of this date. The creation of an APES foundation would help greatly in dealing with situations such as the Citizens' Monitoring Program.

PrAL.

Public Participation Update - Joan Giordano presented her report. See Attachment C. Mrs. Giordano encouraged the group to participate in the May 4 & 5 CAC Workshops to formulate CCMP recommendations. She then introduced Neil Armingeon from the North Carolina Coastal Federation to elaborate on the May 4 & 5 meetings. Mr. Armingeon explained the workshops purpose and reminded the group that information gathered at the workshops would be synthesized and placed for comment at an interim meeting at Joan's office on May 22 at 10:00 am. After refinement, the final recommendations will be presented at the third of the CAC Workshops on June 5 in Williamston. Discussion followed with the suggestion by John Van Duyn that perhaps public officials should be encouraged to attend on May 4 & 5. It was decided that too many people would defeat the purpose of the workshops which is to help the CACs formulate recommendations for the CCMP.

Comments on the video prepared by Gary Smith were heard in response to Mrs. Giordano's report that there would be two versions of it. One will be 35 minutes and a new version will be done lasting 20 minutes. Some in the group felt that it should be cut to 7-10 minutes. Mrs. Giordano said she felt the integrity of the piece would be compromised by such drastic cutting but she would talk to Dr. Smith.

Introduction of Dr. William Hogarth - Chairman Carter introduced Dr. William Hogarth, Division Director of Marine Fisheries for the State of N.C. Dr. Hogarth outlined the procedure employed in determining the technical proposals, specifically the fisheries proposals, that were selected for funding (FY '90-'91). In view of the high priority placed on trawling by both CACs and the Policy Committee's ultimate decision to not fund the trawling proposal in question, Dr. Hogarth was invited to attend the April CAC meetings to explain DMF's stance on trawling.

Dr. Hogarth explained that the proposal came through the Technical Committee (TC) with concern about the way it was written. The vote by the T.C. to fund the proposal was not unanimous, but they did put it forward based on the CACs high priority rating.

At the Policy Committee (PC) meeting held in Beaufort on March 7, 1990 the PC examined the proposed FY '90-'91 budget. Because there were no supplemental funds from EPA for early demonstration and a subsequent shortfall would exist if all recommended proposals were funded, a decision had to be made whether to discontinue the 1-2 year old early demonstration projects (i.e. Merchants Millpond and Greenville's Urban BMP) or to continue to fund those projects and look at eliminating newly proposed technical projects. Each of the recommended proposals was looked at. Upon examination of the trawling proposal Dr. Hogarth was questioned by the PC as to its merit. Dr. Hogarth reported that "in his opinion the questionable proposal was not one that would give much information for management. It was not designed to give those answers. Habitat work is very site specific. Several states have done habitat work predicting the effects of trawls to bottom types and it's so site specific it's difficult to use."

Dr. Hogarth offered to sit down with the CACs and anyone else that might like to be included, to assist in writing a proposal for the coming year.

He then went on to explain what the DMF is looking at regarding trawling. "Trawling essentially has two impacts -1. By-Catch, and 2. Effect on the bottom. Most scientists believe that by-catch is the issue at which we need to look. <u>See Attachment D.</u> By-catch varies depending on the type of trawling that's being done. The ocean trawling winter trawl fishery is entirely different than say, the shrimp trawling inside. Crab trawling is entirely different than either one of those two, and so when talking about impacts of trawling (we) really have to look at the by-catch issue.

In a short report done by DMF based on the last 5 years, winter trawl fishing accounted for 32-52% of all reported scrap fish. Most people ignore this fishery because they don't see it. The perception is that you see the shrimp trawlers close by inside, so you think they've been doing damage, but most scrap fish is landed by the winter trawl offshore. Over the last three years the marketable size catch in trawl fishing offshore is decreasing and the percent of scrap fish is increasing. We looked at each species such as summer flounder, weakfish, Atlantic croaker, bluefish, spot, black sea bass and all of the winter trawl fishes , and we're seeing that the summer flounder fishery is really in bad shape. All of the East Coast is in bad shape. Although for some reason in N.C. it's better than the rest of the East Coast. Summer flounder is growth over fished which means they're being taken too quickly, at too small a size. It's the same thing with weakfish.

In the DMF we're now looking at each fishery trying to find the season, time of year and the location they're trawling in to see what the by-catch is. APES funded a proposal earlier in the program on trawl design. Kenny Pierce a commercial fisherman with DMF and the National Marine Fisheries worked on it and developed some work on a separator trawl. It has potential and DMF is planning on

picking that up. DMF is looking at every fishery, every bit of gear, in fact, even at the long-haul. If you really want to talk about by-catch scrap fish and potential impact on the habitat, the long haul may do even more damage than the trawl. One thing about trawls, we can put gear restrictions like a tail bag, (we may put a 5 1/2 " tail bag cod end on the trawl industry next year) and that will release small fish but in a haul-seine pretty much they can't cull until they get to dock. It (trawling) is extremely variable by location, by water body, by type of fish. In the Pamlico River and Pungo River, we (DMF) have some concern and if you look at the sound itself, the Pamlico Sound operates a lot like the ocean. Albemarle Sound does not have the hydrodynamics the Pamlico has. It operates more like a lake and we have more resident species so the commission banned trawling inside Albemarle Sound. It's been for a number of years and I don't know if we've seen any improvement. We're concerned about trawling. We applied for a S-K Grant through the National Marine Fisheries Service and had the 3rd rated project in the whole region on looking at effects of trawls. We went to the Gulf and South Atlantic Development Foundation a non-profit group working with the National Marine Fisheries. They got audited, and a hold has been put on the money. We should get it by 5/30. Walter Jones' office is working on the release of funds. We'll hire a gear development specialist and a couple of technicians. The project is divided into 3 areas, winter-trawl fishery, inside trawl and developing new type of trawls and escape mechanisms within each type of trawl and other methods of catching shrimp, such as shrimp pots. We have an Advisory Committee that's been set up that is a cross section of the public. We have the Fisheries Association, Atlantic Coast Conservation Association of NC, environmental people and trawlers. Ten Sea Grant people will be working with us and that project will pretty much be done by the Div. of Marine Fisheries and Sea Grant with much direction by the advisory group to make sure it's done properly.

In the meantime Marine Fisheries Commission is going to public hearings in May. I have noticed since I've been Marine Fisheries Director that we don't get much input by the public. We get criticism, but not much input. The general public doesn't come to make statements. We hear from fishermen 'cause we regulate them, but in support for anything we don't get the general public coming. We get a lot of criticism. We <u>NEED</u> public input to make decisions on 20 different items See Attachment D.

Some scrap fish is needed to be used for crab bait. Crabbing is the biggest fishery we have and it takes much bait. We're trying to switch to menhaden and other non-food fish. I've also asked the Dept. of Agriculture to look at a soybean cake with the addition of fish oil to make it comparable in cost and duration to scrap fish bait. They're

working on it now. We're trying to get away from using scrap fish for bait. It will take a while. We're also looking at preventing of dredging for oysters in grass beds. You can dredge for oysters in grass beds in the Albemarle area. I don't know if it's done but DMF is attempting to take that out of regulations. We're looking at by-catch in much detail. Sea Grant's also looking at it. They are looking at what a trawl does to the bottom. They're actually photographing the bottom, putting rollers in and different type things to see what it (trawling) does. They're helping to try to design a trawl that does less to the bottom. Sea Grant is funding a proposal to go talk to fishermen in a non-regulatory environment. Just sitting down and talking to them and asking if they think by-catch is a problem? What do you think can be done? Get ideas on design of new gear.

Fishermen are being honest about problems. The Commission and DMF have held a meeting on February 20th in Kinston and invited 18 recreational and 18 commercial fishermen because we weren't getting public input due to the adversarial-type setting of public hearings. We asked them what they thought the problems were as they saw them. The answers were: #1 water quality, #2 licensing, #3 trawling and by-catch. (Not much discussion on habitat effects but much on by-catch.) And #4 gill nets. On the 21st of April we went back to Kinston and invited the same group and discussed issues. Out of that came the following:

1. <u>Trawl</u> - should be <u>limited</u> entry. Limited number of people allowed to shrimp trawl in the state.

License to sell Gear Development to control by-catch Close all grass beds to trawling

Look at other shrimp harvest methods Larger tail bag mesh sizes No more Grand Openings To Close a buffer zone around the mouth of abayments Limit the head row

Habitat

We looked at kick boats, they'll dig 12-19" trench about 5' wide anywhere they go. Dr. Peterson, from the UNC Institute of Marine Science, found that in sand it didn't do much impact to the bottom at all. Benthic organisms recolonize very quickly. In grass beds it does a lot of damage to grass and in turn we lose bay scallops, shrimp and crabs. Sand vs. grass beds vs. mucky bottom makes a lot of difference. There has been work done in South Carolina it's very site specific. Habitat work has to be very, very, site specific. Areas Of Study That Can Be Done 1) What would happen in an area that you have trawled - are you keeping the grass from growing? We could close the area and compare it with an area that was trawled.

2) Oyster dredges - what dredges do to oyster rocks and oyster beds themselves? That is something I think probably affects Pamlico Sound area as much as anything. We're committed to working with the Pamlico CAC.

DMF data is available to anyone and we stand behind all we do, it is not done to protect any group of fishermen. DMF is dedicated to protecting the resource. I'm not opposed to listening to any information that will help us make the best decision on the trawling issue. As regards the trawling proposal in question, we felt there were better proposals and better ways to spend the APES money."

Discussion ensued. Dr. Van Duyn made a motion to establish joint project status with Dr. Hogarth relative to DMF's work on trawling in general, and perhaps habitat in particular. A token amount of money could be contributed by APES. Also included in the motion was that a small amount of money be released to do a review of ongoing projects on trawling in N.C. and other states showing level of funding, who's doing it, objectives and collection of any reviews available pertaining to that work. Much discussion ensued with Dr. Hogarth agreeing to give Dr. Holman a summary of trawling study efforts being done for the Marine Fisheries Commission. At that point Chairman Carter re-read Dr. Van Duyn's motion and it was seconded by Dick Leach. The motion passed with one dissenting vote.

Vacancies - Chairman Carter reinforced to the group that one, and possibly more, vacancies exist on the P-CAC. He informed the group that Scott Whitford, in his letter of resignation, recommended Mike Godley as a replacement. John Van Duyn endorsed Mike Godley's nomination through a motion to accept his name. Discussion ensued and Dr. Van Duyn retracted his motion. It was decided that a listing showing all current members and their areas of representation be sent to CAC members so that appropriate recommendations/ choices could be made. Chairman Carter agreed to compiling the listing and sending it to the members. Paul Wilms was also mentioned as being interested in joining the P-CAC. Further comment consisted of perhaps including Willy Phillips on the Albemarle CAC when the opportunity arose since his residence changed to Fort Landing some time ago.

<u>Questions/Answers/Public Comment</u> - Dick Leach questioned whether there was a correlation between attendance and meeting sites. The general consensus of those present was that there seemed to be and that the best attendance occurred in Washington, NC.

There being no further business the meeting was adjourned at 10:30 pm.

The next meeting will be held <u>during the week of August 6,</u> 1990 at a time and place to be arranged. Pamlico Citizens' Advisory Committee Nash County/Rocky Mount Tax Office Rocky Mount, NC 7:00 pm

April 24, 1990

AGENDA

Welcome

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Chairman Carter

Consideration of Minutes

Program Update

Public Participation Update

Vacancies on P-CAC

Introduction of Dr. William Hogarth

"A Three Year Study on Trawling"

Dr. Holman

Joan Giordano

Chairman Carter

Chairman Carter

Dr. William Hogarth Div. of Marine Fisheries

Question/Answers and Public Comment

Adjourn

HHachment 17 P-CAC attendance 4/24/90

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Tom Stroud Kenspres Tiner (132-Einie Farkin. Bob Ade Bill Hoganth Billy Cailin Derb Carton

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PCAC AID Staff PCAC (Eddie Smith Sub) Retired Birloge teacher PCAC COASTAL FEDERATION PTRF Lack, Mount Ferning Tuting . Re Lez PCAC 4/P Staff. NC DMF PCAC PAC PC

ALBEMARLE-PAMLICO ESTUARINE STUDY

DIRECTOR'S REPORT

CITIZENS' ADVISORY COMMITTEES

APRIL 24-26, 1990

1) EARLY DEMONSTRATION PROJECTS

- a) The program currently has 3 agricultural BMP projects from 1988 funding and 1 urban BMP project from 1989 funding.
 - (1) Urban BMP project design complete; process of land acquisition; completion of structure set for October 1990
 - (2) Agriculture BMP projects
 - (a) Merchants Millpond Watershed >72 BMP contracts signed utilizing 10 practices (e.g., waste lagoons, water control structures, sediment control practices, livestock exclusion from streams and solid set).
 - (b) Solid Set 3 sites --Bertie site 85% in place (Aulander) --Currituck site completed (Knotts Island) --Washington site - moved to Tidewater (Plymouth) Research Station 90% in place
 - (c) VA Animal Waste Management
 - -- 3 of 5 new waste system designs complete (entire system)
 - --15 of 21 nutrient mgmt. plans complete (pump down)
 - 6 test/demonstration plots (mineral fertilizer/manure application)

2) INFORMATION MANAGEMENT

- A) LRIS (now Center for Geographic Information and Analysis [CGIA]) proceeding with land use and land cover classification for entire study area utilizing landsat TM 1987-88 imagery which is due in September, 1990.
- B) First pilot area for land use mapping will be the Currituck Drainage Basin. Maps indicating the 1972 land use for Currituck, Camden, Dave, Virginia Beach, and Chesapeake City have been sent out for review to the 5 counties in the drainage basin.

PUBLIC PARTICIPATION

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Newsletter & Postage

403	Water Quality Awards Program	Burns (ARC)
407	Assisting A/P CACs in Organizing an Annual Meeting & Produce 10 Fact Sheets, 5 Educational Pamphlets, & reprint Citizen's Guide	Tursi (NCCF)
408	Radio Outreach Program	Cleary (BF)
409	Public Education Program in the Albemarle Sound Area	Powers (AEA)
	Five Fact Sheets	Powers (AEA)
412	Precious Waters Display	Conoley (NCAS)
413	Estuarine Resources Center	McNaught (PTRF)
431	Institutional Enhancement for SE VA	Carlock (SEVPD)
439	Yes, In Your Backyard: TV PSA	Willard (WP)
444	Model Education Curriculum	Schultz (EC/PCS)
474	Community Education Outreach III (C)	Stroud (FTRF)

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- C) U. S. Geological Survey LUDA data (1970-73) is on line and CGIA is providing county statistics for each county within the study area (The map before you is a composite of eight 1:250,000 scale quads. of study area).
- D) CGIA will take over the data manager position by hiring a software specialist and GIS specialist. However, due to the budget constraints CGIA can only hire temporary positions until July 1, 1990.

3) STATUS AND TREND REPORT (STR)

- A) Public meetings to obtain comments concerning the STR have been delayed by the Policy Committee. This delay is needed to modify the conclusions of the technical version and change the format and add conclusions to the public version.
- B) The original group created by Dr. B.J. Copeland to develop the Preliminary Status and Trend Report will meet on April 25, 1990. This group will review their conclusions and identify trends for each section of the report.
- C) The STR Review Group will have their second meeting on May 1, 1990. This group will review the additional comments provided by Dr. B.J. Copeland's work groups and develop specific recommendations for the CCMP outline.
- D) All of these comments will be incorporated into a new public version of the STR. Once this new version is approved, the public meetings across the state will be rescheduled.

4) MEETINGS

A)	Feb. 20	-	Technical Committee Meeting
B)	Feb. 25&27	-	Attended a meeting in Williamsburg, VA
			on reducing pollution from Nonpoint
			Sources: The Chesapeake Experience
C)	Feb. 6-7		Roundtable and Polciy Committee Meetings
D)	March 21	-	Selected Proposal Review with Technical
			Acquisition Researchers
E)	March 28		Selected Proposal Review with Public
			Participation Investigators
F)	April 19	-	VA/NC Interaction Meeting

5) FY 1990-91 PROPOSED PROJECTS

A total of 74 proposed projects were received, and only 29 projects were funded.

Early Demonstration	(2)	Human Environment	(3)
Fisheries	(2)	Resource Crit. Area	(2)
Water Quality	(9)	Public Participation	(11)

(The list provided indicates the 29 projects that were approved for funding)

6) PUBLIC PARTICIPATION

Joan Giordano's Report

ALBEMARLE-PAMLICO ESTUARINE STUDY

Projects Approved For Funding FY 1990-91

TECHNICAL INFORMATION ACQUISITION

Resource Critical Area

401 Regional Inventory (C) 416 Delineation of SAV (C) Roe (DPR) Ferguson (NOAA)

Water Quality 417 Citizens' Monitoring (C)

453 Nutrient Budgets 458 Mgmt. Plan:Currituck Sound (C) 461 Blue Crab-Hemocyanin Concentrations

465 Open Sound Monitoring (C) 467 Flows/Hydrodynamics in Albemarle Sd. 468 Determine Flows/Flow Patterns (C) 472 Toxicant Inventory 473 Baseline WQ Monitoring (C)

heries 434 Blue Crab Fishery (Pamlico) Dodd (RTI) Overton/Adams (NCSU) Engel/Brouwer/Noga NMFS/Duke/NCSU Bales (USGS)* Bales (USGS)∦ Bales (USGS)米 Thorpe (DEM) Tedder (DEM)

McKenna (DMF)

Hoban/Clifford

Nichols (RTI)

Bartholomew (CPN)

Noga (NCSU)

(NCSU)

454 Ulcerative Mycosis (Menhanden) (C)

Human Environment 415 Public Attitudes Toward WQ/Mgmt. (C)

430 Environmental Mgmt. Strategies 452 Federal Programs (C)

Early Demonstration

469/449 Pollutant Removal By A Stanley/Bales Demonstration Urban BMP (C) (ECU/USGS) 455 Upper Bennett's Creek Watershed (C) Cummings (DSW)

Others

CCMP Draft Document

TOTAL TECHNICAL INFO. ACQUISITION

(C) Continuation Projects from FY 1989 funding pending further peer review ₩

Public Involvement Coordinator's Report April 1990

- 1. <u>Citizens' Advisory Committees</u> (CACs)
 - continue to meet quarterly
 - meeting notices sent to public officials, interested citizens and newspapers in meeting area
 - vacancies exist: P-CAC (1); A-CAC (6)
 - committee members continue to share APES information with community and civic organizations
- 2. Exhibits
 - State Fair Exhibit (Nursery Area Model) was used at WRAL's Coastal Celebration in Raleigh 4/7 & 8 and at Earth Day Celebration in Greenville on 4/22
 - Nursery Area Model is on semi-permanent display at PTRF's resource center in Washington, NC
 - Nursery Area Model being used April 24, 25 & 26 at Environmental Awareness Field Days sponsored by the Assoc. of Soil & Water Conservation Districts
 - Nursery Area Model will be used at W.H. Robinson & So. Greenville Schools in Greenville during May
 - Exhibits are available for use in study area at any time
- 3. Outreach
 - Educational Presentations:
 - * Bath Ruritan Club
 - * Windsor Rotary
 - * Earth Day Elizabeth City & Greenville
 - * Pasquotank High School March
 - * Currituck High School March
 - * Bertie High School Gates April
 - * Camden Co. High School May
 - * Gatesville Women's Group May
 - * Washington Co. Middle School Roper May
 - * Spring Harbor Ext. Group May
 - * 4-H group Arrowhead Beach May
 - * Eastern Elementary Washington
 - * John Small Elementary Washington
 - * P.S. Jones Jr. High Washington
 - * 3rd Street School Pitt County
 - * Belvoir Elementary Pitt County
 - * A G Cox Pitt County
 - * Welcome Middle School Pitt County
 - * Grifton Elementary Pitt County
 - * Sadie Saulter Pitt County
 - * Stokes School Pitt County
 - * Elm City School Wilson
 - * Speight Middle School Wilson
 - * Belhaven Elemenatry
 - * ECU Teaching "Fellows"

Approximately 3000 individuals were reached through presentations in the Pamlico area

- Local Government Liaison
 - * Belhaven Town Council
- 4. Projects
 - Print
 - * Poster series/bumper stickers completed, being distributed
 - * calendar completed and distributed
 - * "Guide to Estuaries" completed, distributed and going to reprint
 - * "Where the Rivers Meet the Sea" distributed to schools as part of December packet; additional copies being printed for public distribution
 - * Status & Trends (public version) being revised to include conclusions
 - Electronic
 - * video PSAs completed; distributed
 - * video/slide show completed; shown at Roundtable 3/6 & 7 in Beaufort - video is also being shortened 20 minutes for use at meetings requiring an abbreviated program
 - * radio talk show 2nd (Wetlands) of 6 scripts completed and being approved; will begin airing in May
 - Public Meetings
 - * Workshops on Water Quality done by NCSU Ag. Extension March 6,7,14 & 15 were very well attended - 275 to 300 people
 - * Forum on Management Needs for Protecting Estuarine Resources in A/P System - all 4 completed - fair to good attendance
 - * Assisting CACs with Estuarine Management Recommendations - scheduled for May 4 & 5 in Washington - Final workshop - June 5 in Williamston
 - * Press Tour scheduled for June 6-8 in Albemarle region

All 3rd cycle projects are completed or nearing completion

- 5. Other Meetings & Events
 - Status & Trends Public Meetings (5) across state rescheduled due to revision of S & T Document (Public Version)
 - COG presentations in Va. April 3
 - Va. Beach Workshops April 3 & 18 S. E. Va. Planning District
 - Va. Interaction meeting April 19
 - State Fair Oct 12-21, 1990 Dept. theme is Waste Management and Recycling

- 6.
- Newsletters next edition in April/early May
 - expanded mailing list to 17,000
 - responses are very favorable
- 7.
- <u>Inquiries to Program</u> receive almost daily response to newsletter, T.V. and exhibits from educators, press, students and business
 - inquiry log is kept, average response time is 2-3 days
 - requests for publications are very popular

Bulf and Atlantic shrimpers face bycatch issue

By Christopher Cooper

Southern shrimpers, fresh from their recent battle against the required use of turtle excluder devices (TEDs), are about to be conted by sport fishermen and environ-

lists with a new problem. Dubbed by as the "issue of the 1990s," the amount of finfish bycatch in shrimp trawls is a problem that will not go away quickly and quietly anytime soon.

The problem is also being addressed in the Northeast, where fisheries managers are concerned about the amount of juvenile groundfish caught in shrimp trawls. New England shrimpers are now required to use approved separating techniques at least part of the year (see accompanying story).

Since the 1930s, scientists have documented the presence of finfish bycatch in shrimp trawls, and the numbers can be impressive. Depending on the study — and they vary widely — the ratio of bycatch to shrimp ranges anywhere from 1 lb. to 49 lbs. for every pound of shrimp that's caught.

That bycatch is sometimes just trash fish — silver eels, jellyfish and the like spilled out in a bruised ball on a sorting table. But some studies suggest that mixed in with the trash is a healthy assortment of juvenile fish — the good stuff — such as Spanish and king mackerel and red snapper. Sport fishermen, environmentalists and scientists are beginning to wonder what, if ; effect this is having on stocks of desir-

: fish. And some groups are turning up ...e volume on their concerns.

The evidence, unfortunately, is confus-

become very critical very shortly."

Several sport-fishing groups have no doubt about what effect bycatch is having

on desirable recreational species. Ted Forsgren, executive director of the Florida Conservation Association, blames the collapse of red snapper stocks in the Gulf of Mexico on shrimpers, according to a report in the Islander News.

Joe Richard is editor of *The Tide*, the Texas-based newspaper of the Gulf Coast Conservation Association (GCCA). He points out that the largest percentage of bycatch is croaker, according to figures from the National Marine Fisheries Service. He says there used to be thousands of croaker that poured into Galveston Bay every fall during the 1960s. Nowadays, he says, there are very few of the fish left.

"We're importing 70%-80% of our shrimp anyway," says Richard. "It [the domestic shrimp industry] seems to be too much trouble — too much impact on the environment for only 20% of the shrimp we eat."

The Center for Marine Conservation, which led the fight for TEDs, has hired a marine biologist, in part to study the bycatch question. "We're going to be in the vich says.

The real story is that the shrimper is constantly trying to reduce his bycatch, he says. If the fish get bad, a shrimper sews big webbing near the choke strap of the trawl, or he cuts holes in the tail. Or he ties



The amount of finfish bycatch in shrimp trawls has come increasingly under fire from fisheries managers, sport fishermen and environmentalists. Some groups are gearing up to make sure the issue is on the public's agenda in the near future.



"I'm a shrimper; I'm not just out there wanting to kill things. I want to catch the least amount of fish possible and catch the most shrimp."

ing; nearly every study includes at least a paragraph or two of doubt. "There is very little proof that bycatch damages the stocks," says Mike Street of the North Carolina Division of Marine Fisheries. "Just looking at the bycatch, it seems that way. They may not have the data, but you can be sure that bycatch-is an area that will



va Scotia researchers have been ex-... crimenting with the Nordmer grate, which originated in Norway. The unit is sewn into the net at an angle near the cod end. Fish veer away from the grate and out the hole in the net above it. Unfortunately, a large amount of shrimp swim out, too. bycatch issue in a big way," promises Marydele Donnelly. "It's the issue of the '90s."

Donnelly is not alone in her assessment. Other groups insist they will be entering the fray soon. "We're just against bycatch; it's not a good conservation act to follow," says Rob Southwick of the Sport Fishing Insti-

tute, a group that supported the call for TEDs. "The waste of sport fish [is] totally unacceptable. We're not anti-shrimping; we're antibycatch."

In addition, the environmental group Greenpeace is trying to have the bycatch issue addressed as part of the reauthorization of the Magnuson Act, according to Bo Bricklemyer of the Seattle office.

Shrimpers Respond

Many shrimpers admit that bycatch is a problem, but they argue that it is not an environmental one. For them, too much bycatch in a shrimp trawl means extra work sorting it from the shrimp.

Tee John Mialjevich, president of Concerned Shrimpers of America, says the bycatch studies conducted so far were carried out under unrealistic circumstances: The researchers weren't trying to make a living by shrimping. In a real-life situation, he says, if a shrimper starts taking on a large amount of bycatch, he tries a trick, or he pulls up his nets and goes

someplace else. "They [researchers] go out there and trawl whether there's shrimp or not, and they come back with a snapshot. Then they start wanting to extrapolate, and before you know it, they've got a new study," Mialje-

(12)



a crab trap rope in front of the cork line to scare the fish before they veer into the net. you've got a problem that needs to be d, the shrimping industry will solve Mialjevich says. "We've got stuff that reduces bycatch. If you've got something that works better, we'll use it.

most shrimp.

then documented.

the boat to feed.

The Texas Shrimp Association (TSA) is

in the middle of a two-year, federally fund-

ed project to develop its own statistics on

bycatch. Shrimpers participating in the project keep the day's bycatch they cull instead of throwing it overboard. The content is

What they're finding, says TSA acting

Executive Director Lucy Gibbs, is that most

of the catch is trash fish, and even that is

not being wasted. When the bycatch is

thrown overboard, other fish swarm around

"Basically, this study is showing what everyone has known all along: if you want

to catch fish, hang around a shrimp boat,'

'I'm a shrimper, I'm not just out there wanting to kill things. I want to catch the least amount of fish possible and catch the



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Information on shrimp/finfish separator technology is shared among researchers and fishermen on every coast. This device was developed on the West Coast about 10 years ago and is now used in various parts of the world. It's one of the approved methods being employed by Gulf of Maine shrimpers to satisfy regulations issued by the New England council. The alternative is the use of large mesh behind the

says Gibbs.

Bob Jones, executive director of the Southeastern Fisheries Association, has a similar argument. Shrimpers just pull fish up from the bottom and recirculate them into the water column when the catch is culled, he says.

He, too, says the available data is unconvincing, especially since it was gathered before the required use of TEDs, which exclude finfish as well as turtles (see accompanying story). He thinks that much of the outery over bycatch is motivated by a desire to get rid of the shrimping industry. Gear Research

With the increased interest in the bycatch issue, more scientists are starting to propose research projects to address the problem. And slowly, the money that wasn't available for such work in the past is starting to trickle in.

One such researcher is Jim Bahen, a gear specialist with the North Carolina Sea Grant program. Bahen recently received a \$39.000 federal grant to do something a little different - talk to shrimpers. He is conducting interviews with a number of targeted shrimpers in his state to help develop gear that will decrease bycatch.

"I'm asking them to show me the kind of gear they use, then I show them the ideas I've got," Bahen says. He plans to build and test several models — all with the help of the industry. Unlike TEDs, which were per-ceived by many shrimpers to be no real help to them, trawling devices to help elim-inate bycatch could be valuable to a shrimper, since such gear would make the shrimp catch cleaner. For this reason, Bahen predicts success.

"For the first time, we're going to the industry, and we're giving shrimpers an op-portunity to choose for themselves," Bahen says.

The choice is simple, he says. Either come up with a way to reduce bycatch, or 'what you're on --- this shrimp boat here is doomed. The bycatch issue is like a big, black storm out on the horizon --- it's coming. And I think most shrimpers realize it.'

North Carolina's Mike Street is a member of the Atlantic States Marine Fisheries Commission, and he helped organize a committee to study the bycatch problem.

New data needed on bycatch

The bycatch study most widely touted by sport fishermen is one produced in 1987. by the Southeast Fisheries Center of the National Marine Fisheries Service (NMFS). According to Scott Nichols of the NMFS lab in Pascagoula, Miss., his office sometimes gets a couple of requests a day for copies of the report. That study makes bycatch estimates only for offshore waters of the northern and western Gulf of Mexico, not for waters off south Florida or in the Atlantic. Just how

reliable are those estimates? It depends on whom you ask "Even the authors of the study write:"The opportunistic nature of direct observations of shrimping activity puts a very real limit in our confidence in the accuracy of our estimates, primarily because there is no objective way to evaluate the accuracy under the sampling scheme used. We do believe that the estimates are accurate enough to [show] . . . the directions of any important trends . . . Actually, the absence of major trends is notable in the estimates."

The study then comes up with the following numbers for annual finfish bycatch extrapolated from random sampling over a 14-year period; croaker, 1,500 million fish; sand and silver sea trout, 147 million fish; king mackerel, 0.2 million fish; Spanish mackerel, 1.3 million fish; red snapper, 12 million fish; red drum, 0.13 million fish.

"It's outdated data from pre-TEDs days," says Bob Jones, executive director of the Southeastern Fisheries Association (SFA). He points out that with the required use of turtle excluder devices (TEDs), the total biomass in a shrimp trawl is greatly diminished.

Jones has been aboard several shrimp boats that were comparing the catches of trawls with and without a TED installed. "The net without the TED looked to me to have almost double the biomass as the other net did," he says: "TEDs reduce by catch. They need new, updated data that show how things really are now."

With that goal in mind, SFA is organizing a conference that will bring together international gear and bycatch experts shrimpers; and organizations such as Greenpeace and the sport-fishing-oriented Gulf Coast Conservation Association. The idea is to come up with a "core document of the best-available information, which can be used by anyone," according to Jones;

"We don't ever want the government to come back at us like they did on TEDs with them holding all the data and extrapolating from it," Jones says. "We don't want ny fishery again n to do that to

In the Northeast Shrimpers must use separators

The northern shrimp fishery currently faces strong regulation in the form of manted catch-separator gear to minimize the struction of juvenile groundfish. A limned season may also be in the future.

Significant amounts of juvenile fish are dragged up annually in the nets of Northeast shrimp fishermen and discarded over the side. Those small fish are presumed dead, especially by members of the New England Fisheries Management Council, who are charged with protecting the groundfish resource.

Until recently, experts could only guess at how many juvenile haddock, cod, hake and flatfish are destroyed during the annual shrimp fishery in the Gulf of Maine. When results of a two-year, voluntary "sea-sampling" program are tabulated by the National Marine Fisheries Service (NMFS) in New England, solid figures will be available.

Preliminary data, based on 30 trips out of Gloucester, Mass., and Portland, Maine, from January through March of the 1989 season, already indicates that the discard of juvenile groundfish such as cod and haddock equalled the amount of market-size fish landed by the shrimp boats.

However, the discard of juvenile whiting and flatfish was three times as high as that of adult fish of those species landed. (In the Northeast, market-size fish that are not the targeted species are considered "bycatch." Trash or juvenile fish are called "discards.")

"It's a significant problem," says Dr. Stephen Clark, chief of the Population Biology Branch with NMFS' Conservation Utilization Division in Woods Hole, Mass. "The average discard for the whole season on the sea-sampling trips was 33% by weight of shrimp landings. But percentages are not the whole story, the total amount is."

Total tonnages of market-size landed fish by shrimpers are known. Over the past three years, harvests have averaged as high as 90% of total shrimp weight landed during April and May, dropping to 20% in February. The shrimp catch is considered "cleaner" in the winter months, but the totals tell a different story since shrimping effort is heavier then.

During the past three Decembers, the average bycatch landed was 900,000 to 1 million lbs., dwindling to 300,000 or 400,000 lbs. in April and May. As landings increase, the percentages of shrimp to bycatch decreases, says Clark, who is a member of the Northern Shrimp Technical Committee, which advises the Shrimp Section of the Atlantic States Marine Fisheries Commission.

The commission has regulatory jurisdiction over shrimp, but the New England council has regulatory jurisdiction over mesh size. Last year, separator trawls were mandated by the council for use during April and May, "and we saw roughly the same [catch] pattern," Clark says.

Separator trawls are required for this year, too, even though data shows little difference in the catch ratio. In an attempt to solve the discard problem, the council required separator trawls, although they had not been sufficiently tested, says Dan Schick, marine resources scientist with the Maine Department of Marine Resources and another technical committee member. "When the council mandated separator

trawls, it was more a political ploy to show concern — not a solution," says Schick.

Many Maine shrimpers have taken the new regulations in stride and did not even remove the devices from their nets after the required time period. "We take a lot of grief here about separator trawls and juvenile fish," says Tom Jorden, owner of the 65' Rachel Heidi out of Portland, Maine.

catch them.

"We're willing to do whatever we have to in order to keep fishing and as long as we can catch our shrimp."

NMFS and the University of Rhode Island Sea Grant program are in the process of conducting tests of three types of separator trawls through March. Depending on the tabulated results of the tests, the council may amend its groundfish plan in late summer to mandate a net type. "If not, they may limit the strimp season

"If not, they may limit the shrimp season to January, February and March next year until a suitable net is developed," says Schick. "We're looking for a fairly simplistic, low-cost addition to present gear — a design that is easily placed in the shrimp nets used today." Made up of about a dozen senior biologists from the Northeast and South, the Conservation Engineering Commission is studying ways to cut down on bycatch ratios and eliminate other forms of unintentional killing from, say, lost traps.

The committee is looking at the use of biodegradable pound nets and quick-dissolving doors for fish traps, as well as catch-sorting devices seem into shrimp trawls and various kinds of fish-excluders.

"It's wide open." Street says, "so it's interesting. We're not out to write a big paper or anything — this is basically just meant to open up some lines of communication."

Far to the north. Phil Averill, a gear specialist with the Maine Department of Marine Resources, has been working on shrimp/fish separator gear for several years. Currently, his department, along with fisheries scientists from all over New England, are working on a comparative study of various separating devices. The experiments involve a control boat that fishes witho separator and the test boat, which tries various devices. The shrimp catch as v as the amount of bycatch from each ve are then compared.

Basically, he says, all the research shrimp separators looks at different way do the same thing — make a hole in a that fish can find but shrimp can't. Som the gear that's being tested is the more ditional horizontal hole with a flap that of ers it — a "flapper" separator. alternative is something like the Flo Fish Excluder, a metal frame that spliv vertical opening.

According to Averill, "more funding we've ever seen" is being made avail for research into decreasing shr bycatch. A major project in Georgia the works, and information is shared an scientists and fishermen on all coa "They steal our ideas, and we steal the he says.



Joud has silver lining

By Robert Fritchey

Earning your living from oysters is a lot te riding crollercoaster — you pay your oney, board and try to hang on rough i ony ups and downs. Lately, exas oystermen have experienced more owns than ups.

Four years ago, a red tide forced the cloire of Galveston Bay, which normally pro'89, heavy rains and the resultant influx of fresh water destroyed most of the bay's oysters.

Ideally, freshwater inflow from the Trinity and San Jacinto rivers as well as local tributaries dilutes tidal salt water to create the ideal salinity for oyster culture. But the spring of 1989 will be remembered as the



Gaive Bay oystermen harvested empty shells after heavy rains in the spring of '89 broug hormally high levels of fresh water into the bay, killing most of its oysters. The gay have is that the fresh water kills many oyster parasites and predators, and the stage is set for record crops when this year's spat matures.

duces about 70% of the state's oysters. The bay contains all of the private leases in Texas, as well as many of the most productive public reefs. In 1988, extremely high salinity resulted in an invasion of boring clams and oyster drills, and in the spring of year Galveston Bay got too much of a good thing.

Heavy rains in late April and May caused major flooding of the bay's tributaries. Then came Tropical Storm Allison, followed by Hurricane Chantal, which comthe bay plummeted to lethal levels, killing oysters and rendering Galveston Bay essentially nonproductive.

The ideal salinity for oysters is 10-25 parts per million (ppm). According to Mel Russell, a Galveston County marine advisory agent, surface salinity in middle Galveston Bay, the richest area, reached 0, and in the upper bay salinity reached 0 even on the bottom — and stayed there for 60 days.

As a result, about 75%-90% of the leases and reefs were wiped out, and oystermen are scrambling for financial assistance to hold them over. Smith Point oysterman Joe Nelson holds 100 acres of private bottom in Galveston Bay. "There wasn't one live oyster left," he says. "My cash flow stopped in early June." Nelson needs about \$20,000 a week to operate his four boats and pay 25 employees.

"Many ovstermen are several months behind on their bank notes. We've lost our entire seed crop, and the transplant areas have been knocked out completely." he savs.

Oystermen without leases, as well as related businesses like shucking plants, applied for emergency disaster loans through the U.S. Small Business Administration (SBA). But many oystermen were denied loans because they didn't show enough income from oystering the year before, since that year had been a poor one as well.

The Farmers Home Administration (FmHA) ruled that leaseholders are farmers and thus eligible for natural disaster loans. The agency will lend Texas oystermen up to \$500,000 at 4.5% interest if they are able to fully collateralize the loan. However, in January, few oystermen had actually been approved to borrow money, according to Sea Grant agent Bob Nailon.

Silver Lining

With luck, Galveston Bay oystermen may quickly be able to pay off a good portion of their loans because there's a silver lining to excessive fresh water — it kills large numbers of pathogenic parasites and predators such as oyster drills. The stage is now set for record-setting production levels within the next 18 months to two years, the maturation period of Texas oysters, "if the creeks don't run too high or too low," cautions Nelson.

"I've not only heard of record crops after flooding," says leaseholder Clifford Hill-

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We've had a lot of adverse conditions with the weather, law changes and the political environment," says Clifford Hillmaa, 39-year-old president of Hillman Shrimp& Oyster Co. in Dickinson, Texas. "If you want to stay in this business, you have to be a little creative."

This third-generation oysterman's idea of being a fittle creative borders on the unorthodox; he's freezing oysters individually quick-frozen (IQF), as a smatter of fact

"If you've kept abreast of domestic market developments on oysters as well as other seafoods, you'll know that production levels have gone downhill while demand is still increasing. So I felt it was necessary to take the product that we had and create some other, type of, valueadded activity with it to compensate for the lower, production levels," he explains.

Hillman has been freezing oysters for the past two years, cryogenically freezing not only the meats but half-shell oysters as well."The top half of the shell is gone, and the oyster is still attached by the eye to the bottom of the shell," he says. Hillman places his oysters on pans and runs them through the freezing tunnel on a conveyor. Along the way, they're blasted with fan-forced cold air. Eight minutes later. the meats come out; it takes about 12 minutes for the halfshells. The temperature of the product as it emerges from the freezing tunnel is about 0% Fandsfalling, "We spraysasreal fine mist from the top and bottom to coat that oyster with a clear, potable water," says Hillman When this chilled water coming out at 35°-36° hits the product that is zero and less and still falling in temperature, it just automatically glazes it. The glazes seals the freshness in and the environment out." After a bag is filled with oysters, it's

After a bag us filled with oysters, it's then vacuum-packed. If you have an orygen-free environment, you'll have a long shelf-life, says Hillman. "We guarantee a six-month shelf-life — compared with the 10 or 12 days you get with a fresh oyster."

Hillman says his product offers restau rant owners other advantages as well. His oysters are frozen with 48 hours of being harvested, whereas many fresh oysters are almost a week old by the time they get to the restaurant, he says. The frozen product has a longer shelf life than the fresh; and oysters can be harvest at their peak season and frozen for late use. —R.F.





NUTTONAL FICHERMAN MAY 1990

man, "I've experienced it. For two to four years after the 1969 and 1979 floods, we had excellent production.

"In October '89, we sampled from the pper portions of Galveston Bay, and we found that there has been a tremendous

nawn and spat set. Each shell that I looked

no less than 12-15 good oysters led to it. Now, we just have to hold on

toi the next two years." Two years is a long time to hold on, but leaseholders do have the public reefs to help fill the gap. The oyster season runs from Nov. 1 to April 30, when ovsters on public reefs up and down the coast become fair game for leaseholders and part-time oyster fishermen alike.

Nelson opened the season in Galveston Bay and found it "about like I expected not worth a damn. After two or three days. we headed 200 miles down the coast to San Antonio, Lavaca and Matagorda bays. We did pretty good the first week, and then it fell off. It took awhile to find the right bay: it turned out to be San Antonio.

San Antonio Bay follows Galveston Bay in production, yielding about 20% of the Texas harvest. That bay escaped the spring-

time deluge that destroyed Galveston Bay. "Three years ago, all the ovsters there died from too much fresh water and they're only now coming back," says Nelson. "Now everything down there is trying to die because it's too salty - up to 26 or 27 ppm. They're losing as high a percentage of oysters from the salt and dermo (an oyster disease] as we're losing from too much fresh water.

James Auzston of Galveston shrimps during the summer months and oysters on public reefs during the winter. He started the season down the coast near San Antonio Bay, "I made 45 sacks the first two days, and the third day I had five."

Auzston ended the season working West Bay, a shallow and normally salty bay, owing to the Texas City Dike that deflects the freshwater inflows from Galveston Bay. "Rain makes West Bay oysters grow real fast." says Auzston. "There are a lot of shallow-water oysters in West Bay.

Auzsion dredges from a 23' x 7' flatboat powered by a 115-h.p. Johnson outboard. In October, he was averaging 25-30 sacks on a long day. But, says Auzston. "in three weeks, it'll be real scratchy."



Oystermen hope to hold on until the shellfish come back. Some leaseholders are e ble for disaster-recovery loans, and others will make do in other fisheries.

Moratorium on leases angers oystermen

Texas oystermen covet private leases. With them, they can harvest oysters year-round and, like farmers, they can enhance the productivity of their own acreage. Leaseholders are also entitled to "transplant" mature oysters from "polluted" zones to their own beds for harvest at a later date

"Some guys have built nice reefs and are getting reproduction," says Richard "Lyan" Benefield, Texas Parks ind Wildlife Department (TP&WD) coastal fisheries regional director. "But a lot of our oystering is put and take."

There are 44 private oyster leases in Texas with a nbined total of 2,322 acres, all located in Galveston Bay. nanks to a highly unpopular moratorium on leasing, enacted three years ago, oystermen wishing to add acreage to their existing leases, as well as those fishermen who hoped to acquire their own first beds, are out of luck,

Mel Russel, Galveston County marine extension agent, says. "Before the moratorium, a fisherman requesting an oyster lease had to participate in a public hearing where anyone who had been harvesting oysters in that area could come in and testify. The law said you could not lease bay bottom that had produced oysters within the past eight years. If there were oysters present, they'd deny the request." "That was to keep a guy from roping off a productive

place and saying, "This is my lease," says Benefield. "TP&WD felt that if there were any oysters at all, it should stay public.' "Once you did lease some bottom, you had to go out and build that bed up," says Clifford Hillman. "You had to build

it up from nothing - seed it, plant it, put more shells and it's quite expensive. In our 300 acres, we've got damn near \$1 million invested in the last five years. An intensively managed private bed, though expensive to maintain, will yield more oysters than a natural reef.""A

private bed, at 100% capacity, will average about 700 bushels per acre per year. A public reef will produce about 350-400 bushels," says Hillman.

Assuring public access to the natural oyster reefs while allowing oystermen to create yet more productive acreage seemed the ideal way to preserve and expand this renewable-resource-based industry. The 1986 freeze on leasing, however, suspended further growth. Speculation among fishermen runs rampant about the motivation behind the moratorium, but it generally follows the line that Texas rates oysters somewhat behind oil and gas in order of importance

The General Land Office (GLO) doesn't want to jeopardize the chance for oil and gas development," says one fisherman. "If GLO gives us permission to put up an oyster lease, they can't come along later and give

permission to put in an oil or gas well."

Another fisherman says, "If you have a state land trac and you have an oyster lease in the middle of it, the o companies may not bid on it because they're afraid they get sued for damaging the oysters. Also, for a 100-acr oyster lease, the state gets \$3 per acre plus, say, \$1,000 fc the oysters. Just compare that to the monetary returns the could get from an oil well." "These are pure rumors," says C.E. Bryan, TP&W coordinator of shellfish programs." The reason we did it #recze is that the lease laws were written in the early 1900 and we had to revise them." Hal Osburn, project coordinator for TP&WD harve programs says "There was concern about the taking of to much public land water bottom - and transferring it

the leaseholder forever. As long as they meet the condition of the lease, they can keep it forever and they can pass it c when they die. There are conflicting interests between the «state and the fishermen."

When will leasing resume in Texas? No one knows is sure, but it appears that some progress is being made in th direction. "We're not taking any new applications until y revise the lease laws, and there's no time frame for wh we'll finish. It's a long drawn-out process," says Bryan. "In 1988, we were working on the pyster managem plan and couldn't do anything about the leases until the was done. Then, we set up the Oyster Advisory Commit and we haven't had the time to get to the lease thing," explains.



20 FISHING PROPOSALS TO GO BEFORE THE PUBLIC

Twenty changes in marine fishing MOREHEAD CITY -regulations will be considered in eight public hearings before the Marine Fisheries Commission in May. A business session will be held in Raleigh at the Radisson hotel on June 14 and 15 for final consideration of regulatory items discussed at the following public hearings:

- Beaufort County Courthouse, Superior Courtroom, May 7 Washington, NC
- Elizabeth City State University, Kermit White May 8 Center
- North Carolina Aquarium, Manteo May 9
- May 10 Civic Center, Hatteras
- May 14 Ground Floor Hearing Room, Archdale Bldg, Raleigh
- May 15 Government Complex Building, Bolivia
- May 16 New Hanover County Courthouse, Room 302, Wilmington
- Duke Marine Lab, Pivers Island, Beaufort Mav 17

(All public hearings will begin at 7:30 pm)

The twenty items to be discussed at public hearings include:

Item 1	1.	Defining "length of finfish" and "licensee";
Item 2	2.	Establishing a special permit with related
		record keeping requirements for certain
		fishing activities, such as fishing under a
		quota arrangement;
Item 3	3.	Expanding regulation which governs mutilated
		finfish to include all fish and shellfish;
Item 4	4.	(a) Extending buoy and identification
		requirements for gill nets in the ocean;

- (b) Regulating drift gill nets in a manner similar to other gill nets; and
- Prohibiting block nets and gill nets in (C)

Item 5.

- the ocean especially along beaches; (a) Reducing possession of finfish taken accidentally to crab and shrimp trawling
- in internal waters to 200 pounds, including flounder; Closing Pamlico, Pungo Bay, Neuse, and (b)
- New River to trawling from November 1 through March 31; and

(c) Prohibiting possession of oysters on board vessels with trawls;

Initiating a process for approving new pound nets sites prior to setting such gear. If accepted, annual pound net permits would

Item 6.

Item 7.

- replace registration and/or re-registration;
 (a) Reopening closed pot season after five
 days if area is clear of pots;
 - (b) Regulating designation of pot areas in Wysocking Bay and Long Shoal River by proclamation; and
 - (c) Establishing a minimum one inch by one-half inch mesh size for eel pots, except that two pots with any mesh size may be used for bait;

Item 8. Requiring an individual shellfish license for all persons present in a commercial shellfish harvest operation, including individuals who may be present for non-commercial purposes; Item 9. Reducing the existing 10% tolerance for

- Item 10. Prohibiting possession of more that 100
- shrimp per person per day while fishing in a closed area with a cast net;
- Item 11. Closing crab spawning sanctuaries March 1 rather than the existing date of April 1, and at other times by proclamation;
- Item 12. Requiring immediate return to water any illegal finfish;
- Item 13. Reducing allowable scrap fish landings from the existing 10,00 pounds (100 boxes) per day to 5,00 pounds (50 boxes) per day;
- Item 14. Extending the menhaden season six weeks and allowing closing by proclamation;
- Item 15. Granting proclamation authority to the DMF Director to establish size and harvest limits for blue and white marlin, sailfish, cobia, dolphin,bluefish, spotted seatrout, and weakfish;
- Item 16. Extending the period that trawling may be allowed in special secondary nursery areas to August 16 rather than September 1;
- Item 17. Revising non-resident vessel license requirement for landing and off-loading fish taken outside the state by non-residents;
- Item 18. Identifying each seafood container and certifying that each container complies with all applicable rules;
- Item 19. Establishing two new special secondary nursery area in Turnagain-Bay and Newport River; and
- Item 20. Reducing the size of crab spawning sanctuaries in the Hatteras and Barden's