MINUTES

ALBEMARLE-PAMLICO ESTUARINE STUDY

POLICY COMMITTEE

Administration Bldg., Raleigh, NC March 16, 1988

At 10 a.m. Secretary Rhodes called the meeting to order and welcomed committee members and guests. (Attachment A)

Co-chairman Lee DeHihns confirmed the naming of Mr. Greer Tidwell as successor to Mr. Jack Ravan. While Mr. Tidwell assumes the duties of the EPA Regional Administrator, it is uncertain at this time if he will replace Mr. DeHihns on the Policy Committee of the APES. Mr. DeHihns reiterated EPA's strong support of the APES program.

Secretary Rhodes expressed the administration's endorsement of a job well done by outgoing Project Director Dr. Doug Rader and suggested, with the committee's approval, a resolution be prepared affirming that. Approval was by acclamation. He further stated Dr. Rader would be "hard to replace" and that the interviewing process to find a successor was underway.

Secretary Rhodes commented on the next agenda item, Citizens' Advisory Committee membership, and stated that there were four vacancies, three on the Albemarle side and one on the Pamlico side. According to Citizens' Advisory Committee procedures, he asked for recommendations for replacements. Dr. Parker Chesson, Chair of the A-CAC, recommended Dr. Polk Williams and Mr. Iredell Hassell. (See Attachment B) Discussion ensued pertaining to the original selection process used in forming the CACs. It was stated that original recommendations for inclusion on the CACs were based on achieving a balanced perspective. Of each 30 member CAC, 11 members are identified with a topical area and 19 are selected at-large. (See Attachment C) Derb Carter, Chair of the P-CAC, in confirming the one vacancy on his committee stated that a recommendation for replacement had been made by the resigning member which seemed to fill the selection criteria, i.e., occupation and geographic location, but that he was awaiting other recommendations by CAC members. Secretary Rhodes directed the two chairmen to give their recommendation for filling the vacancies at the next Policy Committee meeting keeping in mind the original distribution design. Dr. John Costlow made a motion that the Chairs of the CACs, working the the Project Director, formulate a recommendation for a mechanism for replacement of vacated CAC seats. Dr. Chesson seconded the motion. Motion carried. Secretary Rhodes reiterated the necessity of having replacements' names by the next meeting.

Secretary Rhodes disclosed to the group that Sharon Shutler, Estuarine Programs Office/NOAA, had resigned as a member of the Technical Committee and that Dr. Don Hoss had been named as replacement. Discussion ensued with Dr. Bud Cross and Dr. Dirk Frankenburg affirming the appointment of Dr. Hoss as being appropriate. Motion was made by Ms. Gantt to accept Dr. Hoss' appointment to the Technical Committee and was seconded by Dr. Frankenburg. Motion carried. The next order of business concerned the resignation of Col. Paul Woodbury, U.S. Corps of Engineers, from the Technical Committee (<u>See Attachment D</u>) Mr. Bruce Barrett, Co-Chair of the Technical Committee, asked that action on the resignation be tabled. Ms. Gantt concurred stating that she had met with Col. Woodbury and she would like to see the APES be more assertive in keeping the Corps involved. Secretary Rhodes said he would do all that could be done in an effort to keep the Corps participatory in the APES.

Discussion then turned to clarification of the roles of the Technical and Policy Committees. To that end, Ms. Gantt submitted a resolution generally describing the responsibility of each. (See Attachment E) Dr. Rader commented that there were some basic concerns that needed to be addressed. He outline them as follows:

- 1) clarify actions needed and
- 2) responsibility for approval actions.

In the case of actions needed, Dr. Rader brought the subject of supplemental funding for eight other research projects that needed to be addressed including Riggs (\$34,000); Nichols (\$35,000); Rulifson (\$16,000); Hassler (\$12,000); Tester (\$25,000); Citizen Monitoring (~\$10-15,000); Thayer (\$12,000); and EPA Photo (\$25,000). What is the proper arrangement for approvals? Should there be a special contingency fund to carry out these research needs? The Policy Committee felt in general if an emergency arose, they could be polled by telephone to resolve a particular policy question. A limit of \$25,000 was recommended that the Technical Committee could grant without having the Policy Committee approve the action. Procedures should be developed and approved to deal with future rapid response situations. The Policy Committee approve Riggs and Nichols projects when supplemental funds became available.

The second concern Dr. Rader brought up was issue of approval of actions. These included fiscal guidelines, call for proposals, proposal reviews, overall budget, implementation guidance, and document/action plan approval. Dr. Dirk Frankenburg recommended that the Policy Committee set the annual budget guidelines by having final approval of the annual workplan and budget. The Technical Committee would recommend the annual workplan and budget to the Policy Committee. A long discussion of each committee's role evolved from Dr. Frankenburg's comments. The two Technical Committee co-chairmen had concern about the Technical Committee's authority in going out and getting the work done. Finally Dr. John Costlow proposed the first idea introduced to the Policy Committee setting the guidelines for establishing the annual workplan and budget was the best approach. The Technical Committee would develop the annual workplan and budget, then send their recommendations to the Policy Committee for their approval. The motion was brought to the table by Dr. Dirk Frankenburg and seconded by Dr. John Costlow. The motion carried.

Dr. John Costlow brought up the subject of the Governor's Coastal Initiative Program. He indicated there was a degree of similarity between the two programs but the time frame of the programs were different. The Governor's Coastal Initiative (GCI) was more short term while the Albemarle-Pamlico Estuarine Study (APES) was a long term effort. He felt there was an informal opportunity for direct communication between the two programs because of three members of the APES committees on the GCI. There appeared to be coordination between the two projects by the fact three individuals were members of both projects and informal communication should continue.

Ted Bisterfeld brought up the fact that early implementation funds were available from EPA-Office of Marine and Estuarine Protection. The Technical Committee should identify specific topics/areas within the APES study that early implementation is feasible. Topics could include submerged aquatic vegetation, phosphorus ban or agricultural cost sharing. This should include an area well documented and had a management-like plan in place. Dr. John Costlow gave an example of the Newport Estuary where information goes back to 1888. The studies by Kirby-Smith, Fish and Wildlife Service and National Marine Fisheries Center lend support for this region. Dr. Dirk Frankenburg drew up a resolution for the Technical Committee to take appropriate action on this matter. (See Attachment F) The motion was introduced by Dr. Frankenburg and seconded by Mike Gantt. The motion was unanimously passed.

John Costlow stated that the last three meetings of the Policy Committee had been inland and the next meeting needed to be on the coast. He suggested to have the next meeting in Beaufort. Bud Cross offered to have the meeting at the S.E. National Marine Fisheries Center/NOAA on June 9, 1988. This would tie in closely with the 50th anniversary of Duke Marine Lab to be celebrated on June 10-11, 1988. The offer was accepted by the committee members.

Dr. John Costlow felt that two subjects must be given immediate attention. These subjects include citizen involvement and the APES newsletter. If APES is to succeed, then better communication needs to be established through the APES newsletter. This newsletter will help facilitate more public involvement by the citizens.

The Chair entertained a motion to adjourn the general session of the Policy Committee and go into executive session to interview candidates for the APES Director position. Motion passed by acclamation. General session was declared adjourned at approximately 2:30 p.m.

(Dr. Rader distributed other information, including the first year report. (See Attachment G)

REH:kn

Attachments

AGENDA

ALBEMARLE-PAMLICO ESTUARINE STUDY

POLICY COMMITTEE March 16, 1988

Governor's Press Room 116 W. Jones Street, Raleigh, NC (Administration Building)

10:30 am	Call To Order	Mr. Rhodes/Mr. DeHihns
10:35 am	Committee Membership Citizens' Advisory Committee Member Replacement	
10:45 am	Committee Relations/Authority	
11:45 am	Priority Action Plans	Mr. Bisterfeld
12:00-12:30	Executive Session (Staffing)	

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Attendance List

Albemarle-Pamlico Estuarine Study

Policy Meeting March 16, 1988

Name

Doug Rager Ted Bisterfeld Thomas Rhodes Lee DeHihns Derb Carter Parker Chesson John Costlow Dirk Frankenburg Mike Gantt Bud Cross Joan Giordano Bob Holman John Williams Tom Quay Sally Turner Ernie Carl Bruce Barrett Dave Owens Marcia Stutts Dan Ashe

Affiliation

APES/NRCD EPA, Region IV NRCD EPA, Region IV Pamlico CAC Albemarle CAC Duke Marine Lab UNC-CH FWS NMFC/NOAA APES/NRCD DEM/NRCD So. Carolina State University Pamlico CAC EPA/Region IV NRCD EPA/Region IV DCM/NRCD Virginia-Pilot Newspaper Policy Committee



College of The Albemarle P.O. BOX 2327 ELIZABETH CITY, NC 27909

(919) 335-0821

MEMORANDUM

March 10, 1988

- TO: Policy Committee Albemarle-Pamlico Estuarine Study Program
- FROM: Parker Chesson Ke Chairman, Albemarle Citizens' Advisory Committee

SUBJECT: CAC Recommendations

The Albemarle Citizens' Advisory Committee met on March 2 in Currituck County. The following actions and recommendations to the Policy Committee were approved at that meeting.

 Dr. Polk Williams and Mr. Iredell Hassell are recommended to fill two vacancies on the Albemarle CAC. Dr. Williams is a retired surgeon who resides in Camden County. He is very interested in environmental programs and has attended one of our meetings. Also, Dr. Williams has been active in the N.C. Nature Conservancy in the past.

Iredell Hassell resides in Tyrrell County. He is retired from a federal job and has been active in community civic activities. Mr. Hassell serving as chairman of the Tyrrell County Rural Health Association, helping to attract a medical doctor to his community.

Both Dr. Williams and Mr. Hassell have agreed to serve on the CAC, if asked to do so. This would give both Camden and Tyrrell counties representation on the CAC.

2. The two CACs should be involved in the proposal solicitation process and the proposal review process. Specifically, the CACs should be allowed to make suggestions for topics to be included in the request for proposals (RFP). Also, the CACs should be included in the proposal evaluation process, including membership on the Peer Review Committee. The attached flow chart (Attachment 1) incorporates the main points of our recommendation. Policy Committee Page Two

3. Attachment 2 is a resolution adopted by the Albemarle CAC. It commends Dr. Doug Rader for his exemplary work with the program and urges the Policy Committee to employ an equally qualified program director as soon as possible. The last sentence in the resolution points out the need for showing to the public visible and concrete results as a result of the program's first year of activities. This could take the form of a first year report card-type meeting---involving the public, recipients of grants, Policy Committee, Technical Committee, and CACs.

I plan to attend the March 16 Policy Committee meeting and will be glad to respond to your comments and questions at that time.

JPCjr:sws

cc: Doug Rader Joan Giordano Derb Carter



The Albemarle Citizens' Advisory Committee adopts the following general resolution:

- 1. Dr. Doug Rader is recommended for his exemplary work with the Albemarle-Pamlico Estuarine Study Program. Dr. Rader's tireless and highly efficient efforts have been responsible for the development of a program which has been officially designated under the Environmental Protection Agency's National Estuary Program. The Albemarle CAC wishes him well in his new endeavors with the Environmental Defense Fund.
- 2. The A.P.E.S. Policy Committee, the Secretary of the N. C. Department of Natural Resources and Community Development, and the Regional Administrator, Region IV, U.S. Environmental Protection Agency are urged to give top priority to filling Dr. Rader's position as soon as possible with a person who can continue his outstanding efforts. The program is at a critical point in its development, one where the public is expecting more visible and concrete results from its activities.



College of The Albemarle

P.O. BOX 2327 ELIZABETH CITY, NC 27909 (919) 335-0821

MEMORANDUM

March 14, 1988

TO: Policy Committee

FROM: Parker Chesson **K** Chairman, Albemarle Citizens' Advisory Committee

SUBJECT: Additional Recommendations from Albemarle CAC

The items given below represent actions taken by the Albemarle Citizens' Advisory Committee on March 2. These should be added to those given in my memo of March 10.

- The statement given in Attachment 1 was approved. It was developed by the Technical Committee's Citizens Affairs Subcommittee and submitted to the CAC for our advice and recommendations.
- 2. The proposal given in Attachment 2 was also developed by the Technical Committee's Citizens Affairs Subcommittee. It was approved by the Albemarle CAC, with the CAC funds being modified as indicated.
- 3. It is recommended that a member of each CAC attend the May 23-26 water sampling workshop being held in Rhode Island, with expenses paid by the APES Program budget.

JPCjr:sws

Attachments

SOLICITATION FOR PROPOSALS FOR PUBLIC PARTICIPATION/AWARENESS PROJECTS FOR 1988 APES FUNDING CYCLE

The APES program is soliciting proposals for projects in the area of public participation and public awareness for funding in 1988. This portion of the program is distinct from the information management, information acquisition and program administrative components in that proposals should be directed towards activities that enhance either the direct involvement of the public in, or education of the public about, the APES program. The program is particularly interested in proposals for activities such as, but not limited to, workshops, public meetings, monitoring networks and speakers programs that will assist the APES in:

- creating effective avenues for disseminating information about program activities; and
- 2) obtaining regular advice and input from the public concerning APES activities.

DRAFT PROPOSAL FOR ADMINISTRATIVE COMPONENT OF CITIZEN INVOLVEMENT FUNCTION

BACKGROUND

The receiving and dissemination of information and the education and involvement of the public must be integral parts of the Albemarle-Pamlico Estuarine Study if it is to succeed in its objective of effective management of the estuarine waters. Recognition of this has resulted in the addition of a Public Participation Coordinator to the APES staff.

The coordinator's position has been actively filled since November 14, 1987. The responsibilities and duties of the position are varied, with particular emphasis on written and verbal communication and public relations. Formulation of an APES newsletter, attendance at and coordination of citizens' advisory and subcommittee meetings, responsiveness to public inquiry, and dissemination of program knowledge and information are component parts of the job.

As time passes, program momentum is gained and the constraints posed by undedicated clerical support multiply.

Research, preparation, and mailing of information has been, with small exception, the purview of the Public Participation Coordinator.

REQUESTS

Based upon the above, it is requested that a half-time dedicated clerical position be funded to assist with paperwork, thereby freeing the coordinator's time for other responsibilities.

In addition, request is made for the purchase of a camera, tape recorder, and computer/printer/software package with desktop publishing capabilities. The preparation of the APES newsletter, a direct responsibility of the Public Participation Coordinator, would greatly benefit from such acquisitions. The availability of this equipment would also enhance brochure, pamphlet, booklet, and direct mailing endeavors as the program grows. It would substantially reduce reliance upon the NRCD copy machine, which is shared by sixty-three employees. Over time, the equipment would pay for itself. Recommendations of units are available upon request. Lastly, request is made for permission to establish a fund of money to be used by the citizens' advisory committees. The chairs of both the Albemarle and the Pamlico groups would submit proposals describing the kinds of expenditures envisioned and details supporting such funding. Actual-administration-of-the funds-would-be-done-by-the-Public-Participation-Coordinator-in consultation-with-the-Citizens'-Affairs-Subcommittee-of-the Technical-Committee.

BUDGET Half-time clerical support \$8,400 (salary + fringes) Computer/printer/software 8,000 Camera 225 Tape recorder 100 Citizens' Advisory Commttee funds 67000-(\$3,000-each) 20,000 \$10,000 Newsletter publication 13,000

*<u>\$35-725</u> \$49,725

* It is recommended that these funds be taken from the program administrative portion of the budget.

- 2 -



The University of Rhode Island, Narragansett, RI 02882-1197 Sea Grant College Program, (401) 792-6800

RECOIVED MAR 7 1988

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March 3, 1988

Parker Chesson College of the Albemarie Elizabeth City NC 27909

Dear Dr. Chesson,

He would like to invite you to attend the National Workshop on "The Role of Citizen Volunteers in Environmental Monitoring." The workshop will be held May 23-25, 1988 at the Narragansett Bay Campus of the University of Rhode Island and is sponsored jointly by the US Environmental Protection Agency Office of Water and the Rhode Island Sea Grant Program.

We are enclosing a brochure with a brief agenda for the workshop. Please complete and mail the registration form as soon as possible in order to take advantage of special reduced conference rates. We have extremely limited travel funds available, but we may be able to supplement your airfare and accommodations if you cannot otherwise attend. If this is the case, please call Holly Turton at 401-792-6800.

There is a growing awareness of the value of using volunteers to gather useful environmental data. The workshop has been designed to explore the potential uses for and the successful ingredients of citizen monitoring programs. The workshop will be a vehicle of information exchange between a variety of existing programs from around the country, some of which have been in existence for many years, others are in their infancy. The EPA, in particular, is interested in determining the potential of citizens monitoring for developing and evaluating the effectiveness of pollution control strategies. The workshop will foster a network of volunteer monitoring programs and the proceedings will be published.

We have received an enthusiastic response, and we look forward to your participation in what promises to be a stimulating and valuable three-day workshop.

Best regards,

Vinjuna ha

Virginia Lee Project Director Coastal Resources Center University of Rhode Island

Holly Crurton Assistant Director for Programs Rhode Island Sea Grant Program University of Rhode Island



The University of Rhode Island is an affirmative action and equal opportunity employer.

PAMLICO ADVISORY COMMITTEE RESOLUTION

The Citizens' Advisory Committees for the Albemarle/Pamlico Estuarine Study have been commissioned for a year. The CACs were charged with the responsibility of representing the public and encouraging public awareness regarding estuarine problems and to assure public support in actions taken to define and cure the ills relating to the deterioration of our estuaries.

Participation in the CACs by the members has been good. However, increasingly the CACs find it difficult to meet their responsibility as regards public awareness because of a lack of information and accountability in the APES studies being provided them. We on the CACs cannot inform the public on progress when we are not privy to any such progress. The public wants to know how the money is being spent and what, if anything, is being done.

We propose that arrangements be made for all of the major components of the APES (the Policy Committee, the Technical Committee and the individual contracted and scientific studies) to provide a progress report periodically – at least every 6 months. Included should be an accounting of money spent, research progress made and a reporting of specific accomplishments or actions taken. These periodic accounting reports, we propose, should be made at a site in the estuarine area – i.e. Washington, N.C.

We recommend that the first such accounting session be held in May or June of this year as this is the scheduled timing of the first draft reports due on the various technical studies. Such reports should be in enough detail to enable CAC members to assure our public audience that the study is functionally sound and that public monies allocated to APES are being well used.

We cannot wait 5 years for study results and actions and expect to maintain public interest and support in the interim. Further, the P-CAC recommends that there be a clear definition of the roles of the administrative boards and committees of the APES including specific and realistic meeting schedules that are kept and noticed adequately to the CACs and the public.

cc: NRCD EPA Congressman Jones Governor Martin

RESOLUTION

The Pamlico Citizens' Advisory Committee upon the recommendation of the Technical Review Sub-committee encourages the Policy and Technical Committees to consider for funding the following research projects:

- 1. a study of methods of management and regulation of cumulative impacts
- 2. a moving toward management changes
- 3. the emphasis of habitat protection
- 4. the emphasis of the evaluation of current management of fisheries management
- 5. the study of the environmental impact of forestry
- 6. the gathering of (oral) historical data regarding the tradition of fisheries stocks
- 7. the development of a model for estaurine waste load allocation
- 8. the emphasis of a survey of public attitudes on the relative importance of environmental concerns

The Pamlico Citizens' Advisory Committee further recommends:

- 1. a l page executive summary of every proposal be sent to all CAC members
- 2. five copies of the full proposals be kept at the office of the Public Participation Coordinator in Washington, N.C. for reference and inspection
- 3. the Technical Review Sub-committee of the CAC, review, evaluate and prioritize the proposals for presentaiton to the full CAC. The CACs will move on them and send them along the proposal review process.
- 4. there be CAC representation on the appropriate sub-committee of the Technical Committee for decision on the funding of projects and that this representation be accompanied by voting privilege.
- 5. Citizens' monitoring is of critical importance and should be funded by additional monies

APES Work Plan

Table 7: Citizens Advisory Committees for the Albemarle-Pamlico Estuarine Study

There shall be one committee representing the Albemarle Sound region and one committee representing the Pamlico Sound region. Each committee shall be composed of representatives as follows:

- 1. Public Officials (2)
- 2. Educator
- 3. Tourism
- 4. Developer
- 5. Sport Fishing or Wildlife Organization
- 7. Agriculture
- 8. Industry
- 9. Environmental Group
- 10. Coastal
- Engineer/Surveyor
- 11. Private Citizen (4 19)
- 6. Commercial Fishing Interest

Following an appropriate interval, nominations and supporting materials were considered by the Technical Committee. A consensus was reached, and slates of recommended CAC members were approved by the Technical Committee. These slates were transmitted to the Policy Committee. The structures of the committees and individual members are being considered for approval by the Policy Committee.

The goals and purposes of these CACs were laid out in a Policy Committee directive, originally issued in August 15, 1986, and approved in modified form on February 13, 1987. The charge to these committees will be discussed at their organizational meetings.

Generally, the charge to the Citizens Advisory Committees shall be:

- to provide a mechanism for structured citizens' input into the Albemarle-Pamlico Estuarine Study from their respective regions; and
- 2. to assist in the dissemination of information relevant to or developed by the Albemarle-Pamlico Estuarine Study in their respective regions.

The Citizens Advisory Committees will, among other things,:

- Elect a Chairperson for their respective committee. The two Chairpersons will be members of the Technical Committee.
- 2. Report at each meeting of the Technical Committee (TC), through their respective Chairperson.
- 3. Review all documents and materials produced by the Albemarle-Pamlico Estuarine Study. They will include the results of such review in the Chair's reports to the Technical Committee.

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- 4. Take such initiatives as are necessary and appropriate, in conjunction with the other activities of the Albemarle-Pamlico Estuarine Study, to ensure adequate citizen input from affected and interested constituencies in their regions.
- 5. Meet at their own discretion, but at least twice yearly, in locations convenient to the citizenry of their regions.

An important feature of this process was the election of chairpersons of those CACs, who also serve as voting members of the Technical Committee for the study.

Announced Public Meetings and Conferences

The second formal public involvement mechanism is announced public meetings of all kinds. A current list of all such meetings held appears as Table 8. Of these, the most important was the conference held at Beaufort County Community College on February 14, 1987.

Table 8. Public Meetings Held to Date

Group

Date

Place

Tar-Pamlico River Foundation Neuse River Foundation Back Bay Restoration Foundation Regional Conservation District &	Sept. 23, 1986 Nov. 10, 1986 November 1986	Washington, NC New Bern, NC Knotts Island, NC
SCS	Feb. 10,1987	Williamston, NC
Public Conference	Feb. 14, 1987	Washington, NC
Currituck Foundation	Feb. 26, 1987	Currituck, NC

The goals of the conference included presentation of the workplan to the general public and exploration of additional public involvement vehicles by comparison to other National Estuaries Program projects. Speakers included Rep. Walter B. Jones, Secretary S. Thomas Rhodes (NRCD), Jack Ravan (US EPA), John Costlow (Duke University Marine Laboratory), Douglas N. Rader (Program Coordinator) and a number of representatives of other programs. Afternoon workshops examined information goals of the project, the role of science in public policy and the role of citizens in estuarine programs.

Additional regional meetings are planned to present information on the workplan for the study to the public and to receive public input on the goals and direction of the study.

Public Liaison Staff (Proposed)

The importance of the public involvement effort to this project, the spatial displacement of key administrative personnel from the effected region, and the diversity of duties necessary under the program suggest that a satellite office in the region



DEPARTMENT OF THE ARMY WILMINGTON DISTRICT, CORPS OF ENGINEERS P.O. BOX 1890 WILMINGTON, NORTH CAROLINA 28402-1890 Attachment D

1987.

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N. C. DEPT. OF NBCD

December 3, 1987

Planning Division

Mr. S. Thomas Rhodes, Secretary North Carolina Department of Natural Resources and Community Development Post Office Box 27687 Raleigh, North Carolina 27611-7687

Dear Secretary Rhodes:

This is to inform you that I am withdrawing from formal participation in the Albemarle-Pamlico Estuarine Study and am relinquishing my position on the Technical Committee. I do this with regret and am taking this action to allow the committee to select a more active participant in the study. I have tried unsuccessfully to secure support and funding for our participation in the study. I felt we could make a real contribution in development of a regional hydrodynamic estuarine model and a land use data base. However, current policy limits Corps of Engineers study efforts to studies that would lead to high priority outputs in the areas of flood control and/or navigation. My headquarters advised that this limitation applies specifically to Corps participation in your joint estuarine study with the Environmental Protection Agency.

I want to stress that I am taking this action because I don't feel we can participate in a meaningful and professional manner given the policy under which we must currently operate. I personally endorse the estuarine study effort, however, and have high hopes that it may lead to statutory or regulatory guidance that will make the task of water resources management easier for all of us. I also am prepared to share with you any data we may develop as part of our ongoing study of Eastern North Carolina Above Cape Lookout. Please let me know if I may assist you in any way.

Regretfully,

Paul W. Woodbury Colonel, Corps of Engineers District Engineer

BC: Doug Rader



State of North Carolina Department of Natural Resources and Community Development 512 North Salisbury Street • Raleigh, North Carolina 27611

J12 NOITH Sansoury Street - Malega, North

James G. Martin, Governor

S. Thomas Rhodes, Secretary

December 11, 1987

Colonel Paul W. Woodbury District Engineer Wilmington District Corps of Engineers Post Office Box 1890 Wilmington, North Carolina 28402-1890

Dear Colonel Woodbury:

I am doubly distressed by your letter of December 3, advising me of your inability to participate in the Albemarle-Pamlico Estuarine Study. This study is a high priority of Governor Martin and Congressman Walter Jones. It is our best hope for rational management of the North Carolina Coast, an effort in which the Corps of Engineers has a large statutory role.

While lack of Corps participation in the regional hydrodynamic estuarine model and the land use data base will cripple our efforts, it is perhaps more damaging that you and your staff will not be able to participate in study management through the Technical Committee.

If there is anything that Governor Martin or I could do to obtain a reversal of this decision, please advise me. If not please let me thank you for your post service on the Committee and assure you we will endeavor to coordinate the study with your office by any means which still remain.

Sincerely,

Jommy Rhodes

S. Thomas Rhodes

STR:su copy to:

: Commander, South Atlantic Division U. S. Army Corps of Engineers 510 Title Building 30 Pryor Street, S. W. Atlanta, Georgia 30335-6801

PO: Box 27687, Raleigh, North Carolina 27611-7687 Telephone 919-733-4984

U. S. Environmental Protection Agency Region IV 345 Courtland Street Atlanta, Georgia 30356 - 7

Governor James G. Martin State Capitol Capitol Square Raleigh, North Carolina 27611

Senator Jesse Helms 403 Senate Dirksen Office Building Washington, D. C. 20510

Representative Walter B. Jones 241 Cannon House Office Building Washington, D. C. 20515

RESOLUTION:

The Technical Committee is charged with the responsibility of the day-to-day management and operation of the Albemarle-Pamlico Estuarine Study to fulfill their role as the major working level committee that implements Policy Committee directives. The Technical Committee also is charged with developing a proposed annual or semi-annual, as appropriate, program funding package for Policy Committee review and approval. Upon approval of this package, the Technical Committee is given both the responsibility and authority to facilitate program implementation, including outside review of proposals, and take fiscal actions that are within the annual budgetary guidelines established by the Policy Committee

Resolution by Mike Gantt

RESOLUTION:

Move that the Technical Committee investigate and take action appropriate to take full advantage of early implementation of management actions available through the EPA's Priority Action Plan process.

Resolution by Dr. Dirk Frankenburg



THE ALBEMARLE-PAMLICO ESTUARINE STUDY

First Year Progress Report

by Douglas N. Rader, Ph.D. Project Director

March 15, 1988

Submitted to the Albemarle-Pamlico Estuarine Study Policy Committee and the US Environmental Protection Agency as a product of the Albemarle-Pamlico Estuarine Study

APES 88-04

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Acknowledgement

EXECUTIVE SUMMARY

The Albemarle-Pamlico Estuarine Study (APES) has made very strong progress in all major activities during its first full year of operation. Even so, few outwardly visible products have resulted to date. Enhanced public awareness of estuarine management issues, in large measure a result of APES staff activities, makes concrete progress towarc. the studies goals essential. This report summarizes progress to date and recommends strategies to continue the program's momentum through the change in director.

APES was recognized as the first National Estuary Program in the country to be designated consistent with the Clean Water Bill of 1987. A designation agreement was signed on October 20, 1987, laying out specific milestones for the remainder of the program. The most important milestones are a comprehensive report on status and trends in water quality and living resources (October, 1990) and a Comprehensive Conservation and Management Plan (November, 1992). Interim action can be taken through priority action plans, with federal funding.

Progress on technical studies has been strong once program funds were actually received (August-October, 1987). Nearly all projects are on schedule to produce draft reports by June-July, 1988. Areas of emphasis include: protection of resource critical areas, water quality and estuarine relationships, fisheries dynamics, and the human environment. Solicitations for this year's technical projects should be issued by about early April.

Public involvement is expanding rapidly, with the hiring of a new Public Involvement Coordinator in November, 1987. Funded projects are well underway. A newsletter will be released within weeks. The local government liaison network will be implemented in early summer. The citizen's monitoring network scoping study is producing excellent results, and should be implemented basinwide as soon as possible. Both Albemarle and Pamlico Citizens' Advisory Committees are meeting regularly and taking an active role in program direction.

Information management has begun more slowly, but Land Resources Information Services (LRIS) has now been directed to solicit work on the integrated data management system for the study. LRIS is already collaborating with EPA to produce the base map and numerous overlays. A baseline monitoring expansion draft has been produced, and the Technical Committee Subcommittee on Monitoring is working to produce a final document.

The continued success of the project depends upon the continuing flexibility and collaborative spirit shown to date by state, federal, local officials, and the people of the State of North Carolina. The beginnings have in some ways been painful, but a solid foundation has been laid to produce a long-term program of which citizens of North Carolina can be proud.

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INTRODUCTION

The Albemarle-Pamlico Estuarine Study (APES) is a joint effort of the state, federal government and local interests, intended to facilitate effective management of the very valuable, productive resources in the major estuaries of northern and central North Carolina. It combines scientific research and evaluation of potential management alternatives to ensure the long-term productivity of our estuarine waters.

Although our estuarine areas do not display the very severe problems manifest in some others, similar warning signals are present. General declines in finfish fisheries have occurred since 1980. Striped bass catches in the Albemarle Sound have decreased dramatically in the last decade. Increasingly common outbreaks of fish diseases like red sore disease and ulcerative mycosis, crab diseases and large-scale fish kills throughout the region suggest that environmental tolerances are being exceeded. Massive blooms of blue-green algae occur almost yearly in some tributaries of the sounds. Also, the disappearance of rooted aquatic plants from the central part of the Pamlico River parallels similar disappearances in other more troubled estuaries.

APES is funding research intended to allow better management of our estuaries. Scientists are examining environmental problems to identify causal connections to human activities in the watersheds draining into the sounds (activities like farming, land-clearing and drainage, waste disposal, urbanization and habitat conversion). Other funded projects examine methods by which the processes contributing to the problems can best be managed to allow continued balanced use of our rich natural resources.

In addition to research by social and environmental scientists, APES is supporting the establishment of a comprehensive information management system, so that policy and management decisions can be based on the best available information. Finally, program funds are used to encourage public participation in this effort.

This project can achieve its full potential only with widespread public support. Two regional Citizens' Advisory Committees (CACs) have been appointed whose representatives have direct voting authority on both committees which determine funding priorities and project selection. A full-time staff member dedicated to public involvement is located in the NRCD Washington Regional Office. In addition, a local government liaison network is being constructed to facilitate communication with county and municipal governments. A more informal public participation process will also occur whereby all actions and studies recommended in the project will receive widespread comment in order to incorporate the wishes of the citizens of our state. Input from elected officials, state and local government professionals, special interest groups and researchers will assure full involvement of diverse segments of the community.

APES represents a unique opportunity for a partnership of scientists, resource managers, elected officials and citizens' groups. We can work together to protect our natural heritage and ensure the long-term productivity of our estuaries and the traditional human uses they support.

This report presents a brief perspective on the goals and importance of APES and summarizes progress to date in all major program areas: information acquisition, information management and public involvement.

GOALS AND NATIONAL SIGNIFICANCE

APES is authorized under the Clean Water Bill Amendments of 1987 as one of six projects under the auspices of the National Estuary Program (Section 320). The other five are: Long Island Sound, Buzzards Bay (MA), Narragansett Bay (RI), Puget Sound (WA), and San Francisco Bay. Of these, APES and San Francisco Bay are the most recent, with cooperative agreements between the Environmental Protection Agency (EPA) and affected states being signed in early summer 1986. In addition, the National Estuary Program builds upon the experience of the Great Lakes Program and the Chesapeake Bay Program from the 1970's. A number of other areas which probably will be nominated for inclusion this year include: Delaware Bay, Charleston Harbor, Santa Monica Bay (CA), Delaware Island Bays and Sarasota Bay (FL).

The Clean Water Bill clearly states the goals of the National Estuary Program to be:

"...the attainment or maintenance of that water quality in an estuary which assures protection of public water supplies and the protection and propagation of a balanced, indigenous population of shellfish, fish, and wildlife, and allows recreational activities, in and on the water...."

The specific purposes of all National Estuary Programs are listed in Section 320 to be:

- assess trends in water quality, natural resources, and uses of the estuary;
- collect, characterize, and assess data on toxics, nutrients, and natural resources within the estuarine zone to identify the causes of environmental problems;
- 3) develop the relationship between the inplace loads and point and nonpoint loadings of pollutants to the estuarine zone and the potential uses of the zone, water quality, and natural resources;
- 4) develop a comprehensive conservation and management plan that recommends priority corrective actions and compliance schedules addressing point and nonpoint sources of pollution to restore and maintain the chemical, physical, and biological integrity of the estuary, including restoration and maintenance of water quality, a balanced indigenous population of shellfish, fish and wildlife, and recreational activities in the estuary, and assure that the designated uses of the estuary are protected;
- 5) develop plans for the coordinated implementation of the plan by the States as well as Federal and local agencies participating in the conference;

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- 6) monitor the effectiveness of actions taken pursuant to the plans; and
- 7) review all Federal financial assistance programs and Federal development projects in accordance with the requirements of Executive Order 12372, as in effect on September 17, 1983, to determine whether such assistance program or project would be consistent with and further the purposes and objectives of the plan prepared under this section.

The APES Policy Committee considered these federal mandates and adopted the following statement of purpose:

The purpose of the Albemarle-Pamlico Estuarine Study is to enable resource managers to better preserve the natural productivity of the estuarine area by expanding relevant knowledge about the impact of human uses upon its physical, biological, and social systems.

Generally, APES is designed as an initial five-year effort, with both state and federal fiscal contributions, to be followed by an expected 15-year implementation effort (Figures 1 and 2). The tool to ensure that a smooth transition occurs from planning to implementation is the Comprehensive Conservation and Management Plan, due at the end of the five-year "study". This document identifies not only what must be done, but at what cost, by whom, and who will pay for it. Because five years seem like a long time to delay action, a shorter-term avenue for action is also available: Priority Action Plans. Anytime the program determines that appropriate action is apparent, action plans may be designed and implementation funds requested.

APES was evaluated in fall, 1987 for consistency with the Clean Water Bill goals, and was the first program in the nation to demonstrate full consistency. This "designation agreement" was signed on October 20, 1987 by both EPA and State of North Carolina and announced formally on November 14, 1987, at a public meeting in Elizabeth City (Figure 3). This agreement sets forth a set of milestones to be met in order to guarantee solid progress toward the Comprehensive Conservation and Management Plan in November, 1992 (Figure 4). The most important is a Comprehensive Report on Status and Trends and Probable Causes of Environmental Problems expected in October, 1990.

Clearly, all 100+ estuaries in the continental United States cannot be administered through National Estuary Program projects. The basic concept is that certain important or representative estuaries will lead the way to more general estuarine management through a comprehensive "Near Coastal Waters" program currently being developed by EPA. Thus, the achievements of APES will not be measured solely in protecting Albemarle and Pamlico Sounds, but also in the applicability of our solutions to other estuaries. APES is particularly important to other nonpoint-driven estuaries nationwide.

Program Structure

A. ADMINISTRATIVE BOARDS

The Albemarle-Pamlico Estuarine Study is administered by four administrative boards: the Policy Committee, the Technical Committee, and two Citizens' Advisory Committees. The Policy Committee functions to

Estuary Program Funding



Years

SEPA National Estuary Program

Figure

Water Quality Act - Section 320

National Estuary Program Section 320 of the Water Quality Act



SEPA National Estuary Program

Figure 3

ALBEMARLE/PAMLICO SOUNDS

State/EPA Conference Agreement for National Estuary Program Designation Under the Water Quality Act of 1987

We recognize the need for a Management Conference on the Albemarle/Pamlico Sounds to better define the environmental concerns in the system; to address the extent, complexity and sources of pollutants; and to develop a comprehensive conservation and management plan for action. We further recognize that the States and EPA share the responsibility for management decisions and resources regarding priority issues in the system.

In signing this agreement, we are committing to products and schedules which will: assess trends in water quality, natural resources and uses; determine the causes of change through data collection, characterization, and analysis; evaluate point and non-point loadings and relate them to observed changes; write a comprehensive conservation and management plan which includes recommendations for priority actions; develop plans to coordinate implementation of a comprehensive plan with federal, state and local agencies; provide monitoring to assess the effectiveness of the implementation actions; and review Federal financial assistance programs and Federal development projects for consistency.

We also agree that the statutory requirements for Management Conference membership have been met and that we will participate in that Conference. Further, we commit that the statutory requirements for matching funds will be met to complete the characterization of priority problems and develop the comprehensive conservation and management plan.

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S. Thomas Rhodes Secretary North Carolina Department of Natural Resources and Community Development

Lee A. DeHihns, III Acting Regional Administrator Environmental Protection Agency Region IV

Dated this 20th day of October. 1987

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National Estuary Program Designation

Proposed Schedule, Albemarle-Pamlico Estuarine Study

TIME MILESTONE Inventory of existing monitoring programs completed 01/88 03/88 Baseline monitoring program designed 04/88 Identification of potential contributions by other federal agencies 06/88 Key data resources identified (draft) 08/88 Final list of data sets prepared and reviewed 12/88 Priority environmental concerns reviewed and reaccessed by the Policy Committee/Technical Committee/EPA 06/89 1. Databases prioritized (which useful for what purposes) 2. Probable causes of significant environmental changes identified 09/89 1. Inventory of relevant federal programs completed 2. Plan for addressing load/transport/fate relationships 11/89 "Probable cause" document reviewed by scientists/managers 12/89 1. Schedule for data management activities established 2. Federal consistency report completed 04/90 Key sections of Comprehensive Conservation and Management Plan identified 07/90 Draft monitoring plan (management effectiveness) 08/90 Draft report on status and trends and probable causes 10/90 Final combined report distributed to public 04/91 Potential management strategies defined and costs evaluated 08/91 Priority action plan to maintain/attain potential uses drafted (with authority needed, etc.) 11/91 Compliance schedule for action plans developed 01/92 1. Draft Comprehensive Conservation and Management Plan 2. Recommended alternatives to resolve federal inconsistencies 08/92 Institutional and financial commitments for action plans secured 11/92 Final Comprehensive Conservation and Management Plan

Also requires biennial reports on management action effectiveness to public

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establish major policy guidelines, approve complete budgets, approve large fiscal actions and appoint members to the Technical Committee and Policy Committee. The Policy Committee will provide the final approval for the Comprehensive Conservation and Management Plan when it is issued. Members of the Policy Committee include:

- Mr. S. Thomas Rhodes, Secretary, NC Department of Natural Resources & Community Development, (Co-chairman)
- Mr. Greer Tidwell, Administrator, EPA Region IV (Co-chairman)
- Mr. Dan Ashe, Committee on Merchant Marine & Fisheries, US Congress
- Mr. Derb Carter, Chairman, Pamlico Citizens' Advisory Committee
- Dr. Parker Chesson, Chairman, Albemarle Citizens' Advisory Committee
- Dr. John Costlow, Director, Duke University Marine Laboratory
- Dr. Bud Cross, Director, National Marine Fisheries Service, Beaufort Laboratory
- Dr. Dirk Frankenburg, Chairman, UNC Curriculum on Marine Sciences
- Ms. Mike Gantt, Field Supervisor, Division of Ecological Services, US Fish & Wildlife Service

Month-to-month administration is conducted by the Technical Committee, subject to Policy Committee approval in certain circumstances. The Technical Committee is charged by the Policy Committee with implementing the Albemarle-Pamlico Estuarine Study program by overseeing the issuance of calls for proposals, the review of proposed projects, and the choice of projects for funding in all areas of program development. In addition, the Technical Committee reviews and approves all final documents released by the program, and will direct the evaluations necessary to produce the Status and Trends Report and the Comprehensive Conservation and Management Plan. Technical Committee members include:

- Mr. Bruce Barrett, Director, EPA Water Management Division (Co-chairman)
- Dr. Ernie Carl, Deputy Secretary, NC Dept. of Natural Resources and Community Development (Co-chairman)
- Mr. Mark Alderson, EPA/OMEP Water Resources Manager
- Mr. Keith Buttleman, VA Council on the Environment
- Dr. B. J. Copeland, Director, UNC Sea Grant Program
- Mr. Tom Ellis, Dept. of Agriculture
- Mr. Richard C. Hamilton, Deputy Director, NC Wildlife Resources Commission
- Dr. William Hogarth, Director, NRCD Division of Marine Fisheries
- Mr. Bobbye Jack Jones, US Soil Conservation Service
- Dr. Ernie Larkin, Vice-chairman/Pamlico Citizens' Advisory Committee
- Mr. Harry Layman, Director, NRCD Division of Forest Resources
- Dr. Alvin Morris, US Environmental Protection Agency/ Region III
- Dr. Michael Orbach, NC Marine Science Council Chairman
- Mr. Dave Owens, Director, NRCD Division of Coastal Management

- Mr. Larry Saunders, US Army Corps of Engineers
- Mr. David Sides, Director, NRCD Division of Soil and Water Conservation
- Mr. John Stallings, Vice-chairman/Albemarle Citizens' Advisory Committee
- Dr. James M. Stewart, Associate Director, Water Resources Research Institute, NC State University
- Mr. James Turner, Jr., District Chief, US Geological Survey
- Mr. Paul Wilms, Director, NRCD Division of Environmental Management

Co-chairmen Barrett and Carl have appointed the following persons to subcommittees of the Technical Committee:

Standard Operating Procedures Subcommittee

Dr. Ernie Carl (Chair) Mr. Bobbye Jack Jones Dr. Michael Orbach Mr. David Sides

Technical Review Subcommittee

Mr. James Turner, Jr. (Chair)
Dr. B. J. Copeland
Mr. Tom Ellis
Dr. William Hogarth
Mr. Dave Owens
Dr. James Stewart

Information Management Subcommittee

Mr. Bruce Barrett (Chair) Mr. Mark Alderson Dr. William Hogarth Mr. Bobbye Jack Jones Mr. Larry Saunders

Monitoring Subcommittee

Mr. Paul Wilms (Chair) Mr. Mark Alderson Mr. Bruce Barrett Dr. Ernie Carl Dr. B. J. Copeland Mr. James Turner, Jr.

Citizens' Affairs Subcommittee

Dr. Michael Orbach (Chair) Mr. Tom Ellis Dr. Ernie Larkin Mr. Harry Layman Mr. John Stallings The program also is responsive to two Citizens' Advisory Committees, whose members are appointed by the Policy Committee to represent specific geographic areas. The Pamlico Citizens' Advisory Committee members are:

Mr.	Derb Carter, Jr. (Chairman)	833-4859
Dr.	Ernie Larkin (Vice-chairman)	551-4495
Mr.	Alton Ballance	928-3251
Mr.	Fred Bonner	779-9750
Ms.	Grace Bonner	322-4522
Mr.	Ralph Buxton	441-4124
Mr.	Rann Carpenter	322-4111
Mr.	Rodney Calhoun	833-4859
Dr.	Don Ensley	757-6961
Mr.	Garvin Hardison	249-1225
Mr.	Tim Hodges	926-3531
Dr.	Bill Jackson	946-7725
Mr.	Ralph Jarvis	926-3861
Ms.	Susan King	633-4915
Mr.	Dick Leach	946-5497
Mr.	Neal Lewis	726-6831
Mr.	Todd Miller	393-8185
Ms.	Katie Morris	225-4261
Mr.	Doug Nelson	466-3631
Mr.	David O'Neal	926-5721
Mr.	Bill Paul	745-4337
Mr.	Willy Phillips	923-3151
Dr.	Thomas Quay	828-9874
Dr.	Clark Rodman	946-9282
Mr.	Stuart Shinn	757-0659
Mr.	Frank Sommerkamp	322-5259
Mr.	John Spagnola	757-3073
Mr.	Garland Strickland	459-3579
Mr.	Buddy Swain	638-4991

The Albemarle Citizens' Advisory Committee members are:

Dr.	Parker Chesson (Chairman)	335-0821
Mr.	John Stallings (Vice-chairman)	794-2183
Mr.	John Acree	441-5731
Mr.	Lloyd Ballance	441-2531
Mr.	Yates Barber	338-3557
Mr.	Quentin Bell	473-3388
Mr.	Don Bryan	441-6486
Dr.	Mike Corcoran	833-1923
Mr.	Michael Daniels	473-5001
Mr.	Don Flowers	426-5753
Ms.	Carolyn Hess	426-95 63
Capt	. Al Howard	221-4977
Dr.	Jimmy Jenkins	335-3227
Mr.	Chuck Little	797-4046
Mr.	William McGeorge	804/855-1328
Mr.	Murray Nixon	221-4115
Mr.	Gerald Perry	261-2757
Mr.	William Piland	804/569-4512

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Dr.	Robert Powell	335-7617
Mr.	Terry Pratt	356-2267
Mr.	Bill Richardson	804/473-1600
Mr.	Earl Roundtree	465-8354
Mr.	Joe Stutts	398-3525
Mr.	A. B. Whitley	823-3234
Mr.	W. C. Witherspoon	335-0865
Mr.	Glen Wood	851-7441
Mr.	J. A. Wright	335-6569

These members were selected so that a broad spectrum of interests and localities were represented, basinwide. Geographic distribution appears as Figure 5.

The Citizens' Advisory Committees have the responsibility to direct the public involvement portion of the program by making recommendations on public involvement projects and reviewing proposals submitted in the area. Citizens' Advisory Committees also review and make recommendations about pertinent technical projects and review all documents before they become final. The Citizens' Advisory Committees will serve the role of catalyst in enlisting public support for the program and its recommendations among the people affected.

Lists of mailing addresses and telephone numbers for program people appears as Appendix A.

B. PROGRAM STAFF

The program is conducted currently by a staff of four. The Project Director for the past 16 months has been Dr. Douglas N. Rader. Dr. Rader has just resigned to join the new office of the Environmental Defense Fund in North Carolina, and as such will continue to work on North Carolina coastal issues, and is available at any time for public inquiry or comment at 919/821-7793. The new project director is currently being selected from an excellent field and should be available by late March, 1988. The project director has the specific responsibility to execute all directives of the Policy Committee and Technical Committee to implement all aspects of the program: information acquisition, information management and public involvement. He must produce all reports requested by those bodies, oversee scientific research, direct budgetary considerations, and conduct program liaison with the Environmental Protection Agency (EPA), other federal and state agencies, the legislature, other states' officials and the other national estuary programs.

The director is aided in this responsibility by the full-time EPA project officer, Mr. Ted Bisterfeld. Mr. Bisterfeld has conducted excellent work on the program to date and is available at any time at 404/347-3866.

Other program staff include the public involvement coordinator, an information management coordinator and a full-time clerk. Ms. Joan Giordano has been on board as the public involvement coordinator since November, 1987, and is located in the Washington Regional Office of NRCD, at 919/946-6481.





ACCEPTED



VILLE

GEOGRAPHIC DISTRIBUTION APES CITIZENS' ADVISORY COMMITTEES

Figure 5

Ms. Giordano is available at any time to address citizen or local government comments, inquiries or reports of environmental problems. She directs the public involvement portion of the study, staffs the Citizens' Advisory Committees, and conducts liaison with local governments, the press, citizens groups and oversees public involvement grants under the program. The information management coordinator position is in the process of being created; the new project director will be able to fill the slot as a first duty. The information management coordinator position is responsible for direction of the information management portion of the study: oversight of the integration of existing computer systems for the Albemarle-Pamlico Estuarine Study data system, production of a narrative data base (studies and results), and liaison with potential users of the system. The final existing position is the program clerk position filled by Ms. Kathy Norris. Ms. Norris conducts day-to-day administration of office matters, coordinates communications and answers citizen inquiries about programmatic matters (919/733-0314). A fifth position is anticipated in the coming fiscal year, to conduct the citizen's monitoring program and oversee the monitoring portion of the study. This position will probably also be a field position (in Washington, NC or an alternate coastal locale).

Information Acquisition

The original workplan for the study (APES 87-02, available from the program office) lists 21 pages of technical studies of natural resources and their management which APES concluded were needed for effective management to result. Generally, these studies fell into the following categories:

- 1) identification and management of resource critical areas,
- 2) water quality and estuarine relationships,
- 3) fisheries dynamics: stock assessment and disease, and
- 4) the human environment.

The original plan contained prioritized areas for work, including characterization, evaluation, and implementation.

Studies for FY 1987 were chosen by a complex pathway. The draft workplan was released in March, 1987. A call for proposals (with instructions to authors) was issued on April 1, 1987, for the full range of prioritized topics. By May 1, 1987, over 100 proposals for work had been received. Over 600 outside reviews were directed by the Joint Peer Review Committee (Dr. Frankenburg, chairman; Dr. Costlow; Dr. Carl; Mr. Bisterfeld, for Mr. Barrett; and Mr. Turner). Review by technical authorities, managers, and program staff were considered to produce a proposed slate of projects for 1987-88. Several areas were identified as important, but needing clearer resolution before work proceeded (fish diseases, remote sensing, hydrologic and water quality modeling, natural areas and endangered species, striped bass, toxic and fecal contamination, and recruitment). These areas were targeted for either workshops or working groups. The Technical Committee review and approved the slate, as did the Policy Committee. Shortly after June 1, 1987, all pertinent documents were submitted to EPA to initiate those projects. Approval for work to begin was received from EPA between August and October, 1987. In addition, several projects were identified for funding as money was available. Table 1 lists the seventeen projects funded initially and the three recommended for funding as soon as possible. A brief description and current status of each funded project follows:

A. RESOURCE CRITICAL AREAS

Environmental determinants of oyster bed success
 (John Sutherland, Sonya Ortega and Peter Peterson; Duke University
 Marine Lab and University of North Carolina)

This project will answer the following questions:

Are all places in the Albemarle-Pamlico system suitable for oyster settling? Can oyster beds in historically important areas be reestablished? What are the conditions required for establishment of viable oyster beds? How does demography vary in space and time and which demographic variables determine the success of an oyster bed?

The statement of work includes: identification and characterization of oyster beds, evaluation of conditions required for establishment of oyster beds in historically productive areas, and evaluation of the relation between spatial and temporal variation in demographic variables and oyster success.

<u>Status</u>: Initial data characterizations are complete using Division of Marine Fisheries data from Jones Bay. Experimental and data analysis equipment have been obtained and are ready to go. Field work begins in March and continues until October of this year in two rivers, the Neuse and the Pamlico.

 <u>Analysis of nursery area data</u> (Mike Street and Liz Noble, NC Division of Marine Fisheries)

This project is designed to compile and analyze all existing data on primary nursery areas, secondary nursery areas, inland nursery areas and anadromous fish spawning and nursery areas to determine adequacy of designations, to establish baselines and to identify impaired or impacted areas.

<u>Status</u>: Funds for this project were not received until October, and staffing was not completed until January, 1988. Data evaluation is underway, agency meetings have taken place and analytical procedures have been established. The project will probably be completed by the 12-month time as scheduled.

3. <u>Aerial survey of submerged aquatic vegetation</u> (Team leader-Gordon Thayer, National Marine Fisheries Service)

This project will produce maps of all submerged aquatic vegetation (SAV) in the study area by the time it is completed in three years.



SAV is critical fisheries habitat, and also is an important indicator of environmental health. Maps produced from aerial photography will provide an SAV status report and a baseline for future surveys. The initial work centers from Core Sound to Currituck Sound in eastern Pamlico Sound. Next year's work is anticipated to address western Pamlico Sound and its major tributaries.

Status: All activities are on schedule. A full-time technician (Lisa Wood) has been hired and is completing species composition work on historical cores. Team staff are completing work on Core Sound and planning spring aerial photography for the Core-Sound-to-Avon stretch. Groundtruthing in southeastern Pamlico Sound will be conducted this spring. Additional funds have been requested to meet unanticipated equipment needs.

4.

Distribution of submersed aquatic plants (Graham Davis, East Carolina University)

This project complements the National Marine Fisheries Service SAV study to produce a comprehensive view of SAV distribution patterns. Dr. Davis' work concentrates on groundtruthing for the NMFS work, and on the potential for reestablishment of native macrophytes in historical SAV bed areas. Currituck Sound and the Pamlico River (where macrophytes virtually disappeared in 1978-79) are the areas of concentration for experimental work. An SAV management plan will be developed during 1989.

<u>Status</u>: Surveys of SAV beds in Pamlico River and tributaries, and less intensive surveys of the upper Neuse River, Currituck Sound, Kitty Hawk Bay and Back Bay have been completed. For the first time since 1980, a few wild celery plants were found in the Pamlico River. Neuse River wild celery beds were found to be robust, and will be used for 1988 transplant experiments. Transplant experiments showed a serious problem with epiphyte growth in the Pamlico River. Silt and organic material appeared to inhibit stolon growth in bottom bags. All studies are on course as scheduled.

5. Ecological functions and values of fringe swamps (Mark Brinson, East Carolina University)

This project is designed over several years to answer the following questions:

What is the potential for fringe swamps to regenerate after disturbance by timber removal and other impacts? What is the role of fringe swamps in maintaining water quality in freshwater and oligohaline zones of North Carolina's estuaries? Do fringe swamps provide food and cover for fish communities of the sound and for wildlife populations in the region?

The first phase concentrates on site selection and characterizing existing information on fringe swamps. Later phases address specific questions on management issues.

15 395 <u>Status</u>: This project is progressing slowly. Dr. Brinson has asked that the project be continued for additional time at no additional cost, to allow him to meet his obligation to APES.

 Obstructions to anadromous fish migration and an evaluation of potential mitigation measures (Ries Collier, US Fish & Wildlife Service)

A major factor in the obvious declines of anadromous fish is the loss of spawning habitat by conversion of the areas themselves or by loss of access caused by obstructions by dams, roads, and other water-development projects and natural processes. This project is developing baseline information on the historical extent of anadromous fish excursion, the present utilization of habitat and the locations of barriers to migration. The next phase will design a program to restore impacted areas.

Status: Historical data gathering is underway.

7. Other activities

A. <u>Alternative Wetland Protection Strategies</u> (Dave Adams, North Carolina State University)

This effort is intended to evaluate the effectiveness of various wetland protection strategies. This project was slated for "December" funding, as money became available. The Technical Committee on December 15, 1987, approved the initial \$7,500 to begin the project. Dr. Adams, however, had previously requested an upgrade of his request to \$15,000 to allow him to retain an unusually talented and qualified person to execute the project. Dr. Adams has since lost this person for lack of funds.

<u>Status</u>: The project has not been initiated to date. NRCD Procurement is finalizing a contract for the \$7,500 approved, but Dr. Adams' plans are uncertain at the moment.

B. National Wetland Inventory

The US Fish & Wildlife Service has made a large commitment of their funds to complete the NWI in North Carolina. This very important action will be pivotal to future wetland regulation and analysis of patterns of change.

B. Water Quality and Estuarine Relationships

1. <u>The potential for eutrophication and nuisance algal blooms</u> (Hans Paerl, University of North Carolina)

This project is designed to:

examine the relative importance of nitrogen vs phosphorus as phytoplankton growth-limiting nutrients in the mesohaline waters of the Neuse Estuary and Pamlico Sound;

examine the relative importance of sediment-associated vs soluble nutrients as eutrophicating factors in these waters;

establish bloom "thresholds" in relation to specific nutrient (N and P) loading scenarios for these waters;

evaluate the potential for hypolimnetic anoxia associated with maximum periods of phytoplankton biomass production in these waters; and

test the hypothesis that "analog" nuisance bloom species (relative to know freshwater nuisance taxa) may exist and potentially proliferate in these waters.

<u>Status</u>: Preliminary assay work has been completed in Pamlico Sound to complement long-standing work in the Neuse River. A graduate student (Joe Rudek) will be concentrating effort on Pamlico Sound when the field work gets underway in late March or early April.

2. <u>Hyde County detailed soil survey</u> (NC Division of Soil & Water Conservation, Hyde County, US Soil Conservation Service)

The nature of soils strongly affects the concentration of pollutants in nonpoint-runoff from farms, fields and cities. Hyde County is a major gap in our knowledge of soils near the coast. It is especially critical because of the wetlands present and its close proximity to fragile nursery areas.

<u>Status</u>: Soil mapping has been underway since July and is on schedule to complete the county in three years as designated.

3. <u>Analysis of existing hydrologic and water quality data</u> (Jerad Bales, US Geological Survey)

This project is designed to consolidate and analyze existing water quality and hydrologic data on Albemarle and Pamlico Sounds and their tributaries to evaluate trends and explore causal relationships to human activities. Specific goals are to: summarize known or presumed hydrologic and water-quality impacts from the various types of land-use change in the Albemarle/Pamlico region;

collect and analyze existing information on artificial land drainage for areas directly tributary to the Albemarle/Pamlico Sounds;

collect existing information on the hydrology and hydrodynamics of the Albemarle/Pamlico system. Using these data and information from items 1 and 2, analyze temporal and spatial trends in flows into and out of the sounds; analyze spatial characteristics and define governing or controlling phenomena for flows within the system;

collect and summarize historical information on point source discharges;

collect existing information on water quality in the sounds. Analyze water-quality data to identify and define spatial and temporal trends in parameters. Identify relationships between water quality and influencing factors such as point-source inflows, land-use change, meteorological events, and flow conditions;

determine the usefulness of watershed, hydrodynamics, and water-quality models for (a) gaining insight into important processes in the Albemarle/Pamlico system and (b) ongoing Albemarle/Pamlico management programs; and

based on the preceding analyses, identify needed information and develop hypotheses regarding relationships between water-quality conditions and potential governing processes.

<u>Status</u>: A comprehensive bibliography of water quality and hydrographic data sources has been produced. Data analysis is underway. Draft reports are expected as scheduled.

4. Flows and flow patterns in the Neuse and Pamlico River systems

(Jerad Bales, US Geological Survey)

The general objective of this research is to collect, analyze, and interpret data related to flow and flow patterns in the Pamlico River Estuary and the Neuse River Estuary. Continuous records of flow in the estuaries will be provided for use in conjunction with other research conducted as a part of the APES. Information on flow patterns, as well as continuous flow records, will be developed to meet current water-quality management needs. <u>Status</u>: Locations for gauges and monitors have been determined and permission obtained. Equipment has been ordered, but implementation was delayed at the request of program staff to integrate aspects of the expanded baseline monitoring system. Otherwise, all work is on schedule.

5. <u>Reduction of estuarine nutrient loading by coastal swamps</u> (Edward Kuenzler, University of North Carolina)

Nutrient loading in tributaries to estuaries can be greatly modified by coastal swamps. This process of nutrient reduction has great implications not only for evaluation of waste impacts, but also the citing of municipal treatment facilities.

<u>Status</u>: Preliminary work on site selection is almost complete. Field work on potential sites is beginning, in liaison with state resource managers. A workshop is planned for April to help target specific questions to be answered during the field portion of the project. IR aerial photos of potential sites have been obtained and are being evaluated.

6. <u>A scoping study of the distribution, composition and</u> <u>dynamics of water-column and bottom sediments</u> (John Wells, University of North Carolina)

This study is designed to synthesize all existing sediment data from the Albemarle/Pamlico system. All data will be quality-controlled and then analyzed to produce a synoptic map of sediments throughout the system.

<u>Status</u>: This project is right on schedule. All existing data have been "captured" and are being analyzed. Field work to acquire modest "fill-in" data will begin within one month. Land Resources Information System personnel have met with project staff and agreed to digitize the information to produce the final map.

7. Offsite effects of Best Management Practices (Jerad Bales, US Geological Survey)

> The primary objectives of this investigation will be to (1) evaluate the off-site effects of water-control structures on surface flow and water quality in channels that drain cropland in the Albemarle/Pamlico region and (2) quantify the short-term effects of drainage from cropland on estuarine salinity in the Pamlico River Estuary.

<u>Status</u>: All preliminary siting evaluations are complete. Local Soil Conservation District and Department of Agriculture officials were consulted in the siting process. All activities are on schedule for this three-year investigation. 8. Other Activities

A. Land-use mapping

Steve Walsh of the University of North Carolina has submitted a multiyear, half-million dollar proposal to NASA to fund remote-sensing of land use and water quality in Albemarle/Pamlico drainage basins. If it is successful, this endeavor will provide comprehensive land use data that is updateable. The technology development phase would be followed by a transfer phase, where LRIS receives all data and software to implement the system, gratis, as well as being trained in its use. By that time, the Pamlico River Basin would be completed and could be expanded to the entire study area (or state).

B. EPA aerial photography

EPA has requested high-quality aerial photography of much of the study area in its Special Case Designation of North Carolina pocosin wetlands (Howard Marshall, Lee Pelej per. com.). For modest additional funds, we could get the remainder of the study area flown (\$5000-\$6000?).

C. Point-source map

LRIS, DEM, and APES have negotiated a mutual effort to result in an updateable point-source map for the study area. Specific overlays are listed in the Information Management Section of this report.

D. Workshop on Remote Sensing

Water Resources Research Institute contracted with APES to hold a workshop on Remote Sensing and Land Use in the Albemarle-Pamlico System. The workshop was successfully held on October 27/28, 1987, and a proceedings volume is almost complete. Included in that volume are recommendations on this topic to the APES administrative boards.

E. Workshop on Hydrologic and Water-Quality Modeling

Water Resources Research Institute contracted with APES to hold a workshop on this topic as well. The workshop was held on September 3/4, 1987. The proceedings volume is partially written, but awaits renewed funding of the SCI, Inc. contract with Marguerite Duffy to complete. NRCD Procurement has been working on that contract for quite some time. Ms. Duffy has been working on it on her own time in the interim.

Figure 6

UNITED STATES GOVERNMENT memorandum APES DEC 2 9 1957

DATE: December 23, 1987

ATTNOP: Mike Gantt, APES Policy Committee Member

SUBJECT: Wetlands/Natural Areas/Endangered Species Workshop

TO: Doug Rader, Albemarle Pamlico Estuarine Study (APES) Coordinator, DNRCD, Raleigh, NC

INTRODUCTION:

On December 1, 1987, the subject workshop was held in room 482 of the Federal Building, 310 New Bern Avenue, Raleigh. Participants were the major authors of the endangered species research proposals including: Nora Murdock (FWS-Asheville); Debbie Paul (WRC-Raleigh); Rob Sutter (NCDOA-Raleigh); Chuck Roe (NHP-Raleigh); Brian Cole (FWS-Asheville); and, I served as facilitator. The objective of this working session was to prioritize and reach a concensus on the research studies needed to assist managers and decision makers in the APES study area.

METHODOLOGY:

To begin our discussions from a common baseline knowledge level, each potential investigator briefed the others present on the major components of his/her research proposal. A joint decision was then made to rank the various proposals based on the following four criteria: (1) relevance of the project to the overall APES program; (2) management need; (3) degree of threat; and (4) vulnerability (rareness; tolerance to perturbations; sensitivity). Upon numerical ranking, a subjective ranking took place to break tie votes.

RESULTS:

The following list presents the various wetlands/natural areas/endangered species research proposals according to priority ranking by the authors:

Proposal	Approx. Cost
1. Distribution and Status of the Unionidae of Northeastern North Carolina River Basins (Wildlife Resources Commision)	\$63K
2. County and Regional Natural Areas Inventory (Natural Heritage Program)	55K
3. Intertidal/Coastal Swale Inventory for rare plants	20K
4. Distribution of Piping Plover (Th) (Inventory Study 1st Year)	35К

OPTIONAL FORM NO. 10 (REV. 1-80) GSA FPMR (41CFR) 101-11.6 8010-114 + U.S.G.P.O.: 1986 -491-248/20641

5.	Wet Pine Savannahs - Rare Plant Inventory	17K
6.	Inventory of Rare, Freshwater Aquatic Plant Species	llĸ
7.	Sea Turtle Study	55K
8.	Red-cockaded Woodpecker Inventory	
9.	Waccamaw Killifish Inventory	
10.	Management Protection Activities and Restoration of Calcarious Habitats	
11.	Bald Eagle Inventory	
12.	Survey for Rare Upland Species	
13.	Alligator Inventory	
MISCELL	ANEOUS, BUT IMPORTANT POINTS FROM MEETING:	
-	If sea turtle study is funded, WRC would not be th sub-contractor.	e

- Priority areas for the Natural Areas Survey are as follows: (1) NE Sector; (2) S. Sector; and
 (3) Inner Sector.
- NE sections of State have a paucity of endangered plant information yet that area is experiencing development pressures.
- Research proposals for inventories for sea turtles, RCW, bald eagles and piping plover do not include funds to digitize information into the LRIS system.
- Intertidal/Coastal Swale Inventory Seven species to be concerned about: 3 Federal candidate species; 1 Statelisted; and 3 State candidate species. FWS is funding \$8200 this FY for "Sea beach" status survey. There has been a 60 percent reduction in rare species found in these zones in the Chesapeake Bay. In many instances, NC may be the last stronghold for some of these species.
- Mussel survey ranked very high largely because the group felt mussels were a good indicator of water quality.
 Mussel survey needed in 3 river systems, prioritized as follows: Year 1 - Pamlico River; Year 2 - Neuse River; and, Year 3 - Roanoke River. This is a 3-year study, and all phases needed for success. Year 3 includes development of a management plan.

- Alligator survey lower priority especially since it has been taken off the Federal endangered species list.

Additional thoughts by the group on the wetland proposals submitted by FWS and other miscellaneous issues.

- The FWS should find its own funds to reprint the Albemarle Sound Estuarine Profile, which is a compilation of known information.
- Concept of an Estuarine Profile for Blackwater Streams. Since many exist outside the study area, another funding source might be more appropriate.
- Inventory of Maritime Forests is being done in NC by either UNC or Duke. DCM is letting the contract (Rich Shaw).

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F. Working groups on toxic substances and fecal contamination

Dr. John Costlow has agreed to coordinate these working groups, and is proceeding to convene them.

G. Natural Areas and Endangered Species Workgroup

Ms. Gantt chaired a working group on this topic which met December 1, 1987. Their recommendations appear as Figure 6.

H. <u>Heavy metal and organic rich mud pollutants in the</u> <u>Pamlico River estuarine system</u> (Stan Riggs, East Carolina University)

This project concentrates on pollutants of fine-grained sediments. It will:

map the major point and nonpoint source discharges, along with their known chemical characteristics and discharge rates;

determine concentration and distribution of heavy metal, uranium, thorium, and phosphorus pollutants absorbed onto organic-rich mud within in order to:

- a) establish present pollutant levels around a series of know point and non-point sources;
- b) identify specific trouble spots within the estuarine system;
- define a basinwide framework for determining migration paths of pollutants through time; and
- d) determine the pre-man or "natural background" levels of pollutants, and establish the changing impact through time resulting from agriculture, urbanization, and industrialization of the drainage basin;

determine the inter-relationships between sediment/water column interactions and resultant chronic effects of heavy metal and organic-richpollutants upon the estuarine system; and

establish a baseline framework for sediment and associated pollutants:

a) integrate data bases from existing federal, state, and private monitoring programs;

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- b) develop baseline information for modifying existing long-term monitoring programs; and
- c) develop baseline information for the development and implementation of regulatory and management decisions concerning wastewater and sediment discharges and associated estuarine water quality.

The project starts in the Pamlico and then moves to the Neuse and beyond. It was approved initially for funding to begin as soon as possible (i.e., about December, 1987). The Technical Committee approved startup funds of \$6,000 in December, which have now been expended. Urgent action is needed to transmit further funds.

I. <u>Potential for persistence of the red-tide</u> <u>dinoflagellate, Ptychodiscus bevis</u> (Mary Tyler, et al., Versar, Inc.)

> The November bloom of the toxic microalga, <u>Ptychodiscus</u> <u>brevis</u>, caused extensive closures of North Carolina shellfish waters until it began dispersing in January, 1988. The probability of persistence of enough cells or resting stages to cause repeat blooms when warmer weather returns prompted this rapid response study. The Technical Committee on December 15, 1987, approved up to \$25,000 to address this issue.

<u>Status</u>: Water and sediment samples were taken from the most severely affected areas in Core Sound, Bogue Sound, and near Cape Lookout for processing. Results are expected shortly.

J. Factors responsible for blooms of Ptychodiscus brevis and the design of an effective monitoring program (Proposed by Dr. Pat Tester, National Marine Fisheries Service)

Federal law requires a monitoring program once red tide has occurred in an area. DEM, DMF, Shellfish Sanitation and NMFS believe remote sensing can be used in this process. An excellent proposal is in hand to address this need, and time is short.

- Fisheries Dynamics: Stock Assessment and Disease с.
 - Scoping study on data requirements for fisheries 1. stock assessment in North Carolina (Linda Mercer and Mike Street, NC Division of Marine Fisheries)

This project was designed to determine the future programs necessary to evaluate fisheries standing stocks. Specific goals include:

define the fishery data needed to achieve management qoals;

identify and evaluate existing data; and

recommend appropriate adjustments in existing data collection activities and additional data which should be evaluated.

Status: This project was not officially funded until October, 1987, and personnel problems have prevented active initiation. Mr. Street is finishing the NC Master Plan for Marine Fisheries, with which this project integrates. He will be working on APES as soon as the Master Plan is complete. He sees no problem with completing work on schedule.

The value of recreational fishing in Albemarle and 2. Pamlico Estuaries (V. Kerry Smith and Raymond Palmquist, North Carolina State University)

This project was designed to produce a model applicable to management situations. Specifically, the study will:

review and evaluate past efforts to model the demand for marine recreational fishing;

evaluate the feasibility of transferring existing results to the Albemarle and Pamlico Sounds;

conceptual modeling of the demand for marine recreational fishing;

preliminary demand analysis with North Carolina Survey; and

compare demand estimates of this study with those transferred from other areas.

Status: All activities are on schedule. Recent work in the area has been summarized; a workshop was held in Morehead City recently with recreational fishermen

and managers; valuation of data is being assembled; and conceptual models for demand are being developed.

3. Testing and evaluating different excluder devices in the Pamlico Sound Shrimp Fishery (Ken Pearce, Mariner's Marine, Inc.)

Mortality in juveniles of non-target species is very high in this particular fishery, yet alternative technologies have never been tried inshore in North Carolina. The management goals of this project are to:

improve and enhance the efficiency of the Pamlico shrimp trawl fishery by reduction of crew effort, energy savings, and efficiency of operation;

enhance the image of the fishery; and

enhance the fishery which the juvenile fish stocks support when they mature.

<u>Status</u>: This project was funded "up-front" with planning year funds, paid back from 1987 funds. As such, the field work is complete and the data analysis is underway. Draft reports are due shortly.

- 4. Other Activities
 - A. Fish Disease Workshop

Water Resources Research Institute conducted an extremely good workshop on this topic featuring numbers of national experts. The proceedings volume is being printed and should be available shortly. (A summary is attached as Appendix G.)

B. Recruitment/Nursery Area Working Group

Dr. John Costlow has agreed to coordinate these activities. Planning is underway.

C. Striped Bass Working Group

An excellent two-day session on striped bass declines was held on February 4/5, 1988, in Morehead City. Draft recommendations are attached as Appendix B. A striped bass task force met March 8/9 at East Carolina University to address optimal flow regimes in the Roanoke River. Action is needed quickly on:

1) striper spawning monitoring this April
(~\$16,000) and

2) obtaining Dr. Bill Hassler's data
 (~\$12,000).

D. Ulcerative Mycosis

The North Carolina Legislature appropriated \$75,000 to NC Division of Marine Fisheries to conduct ulcerative mycosis investigations. This work is currently underway. Ideally, APES will take over needed work for this coming fiscal year.

D. THE HUMAN ENVIRONMENT

 <u>Baseline demographic trends</u> (Paul Tschetter, East Carolina University)

This project was funded to develop a systemwide demographic database, including permanent and temporary populations, to be completed at LRIS.

<u>Status</u>: Work is on schedule. Appropriate data has been identified, collected, and entered into SAS data sets at East Carolina University. Reports are expected as outlined in the cooperative agreement (i.e., draft by June, final by August, 1988).

2. <u>Current resource management programs</u> (Rob Nichols, Research Triangle Institute)

This work is required by the Clean Water Bill, to evaluate the performance of existing resource management programs authorized by federal law. The project was approved for December, 1987, funding, but funds are just now available. Supplemental 1987 EPA funds are earmarked for this project as soon as matching funds can be arranged.

3. <u>Existing Management Programs</u> (Dave Brower, University of North Carolina)

This contract resulted in the Management Program chapter of the source document and also APES 86-01.

PUBLIC INVOLVEMENT

The public involvement portion of the APES program may well be the most important in the long term, since education and personal involvement are critical to build the consensus needed to reach the stated objectives. The majority of this effort depends upon building public and local government confidence in the APES program.

The APES public involvement program has several key features: the Citizens' Advisory Committees (CACs) (as described previously), a local government liaison network, a newsletter, projects funded to citizen groups and universities, and media relations.

Local Government Liaison Network

This feature of the APES program is long overdue, especially given the keystone role of the local government in land-use control. Strong interest has been expressed by all local governments contacted, but especially by Chowan County (Mr. Cliff Copeland) and several municipalities in Southeastern Virginia (e.g., Virginia Beach, Mr. Jack Whitney, Southeastern Virginia Planning District Commission, Mr. Jack Carlock). The idea is to provide a straightforward mechanism for communication (comment and criticism) from local governments to APES, and for dissemination of information from APES to local governments. Similarly, local governments should be able to benefit significantly by simply knowing of actions planned or anticipated by neighbors.

Public Involvement Coordinator Joan Giordano has committed to identify appropriate points of contact in all 33 counties in North Carolina and those in Virginia as well as municipalities, and to prepare updates at least four times per year. The target for initial contact is early summer.

Newsletter

The APES newsletter is also being published by APES staff. Ms. Giordano has solicited articles from resource managers, citizens and officials; has overseen production of a masthead logo, and anticipates first issue in a matter of weeks. The initial budget of \$15,000 is expected to cover about four quarterly issues with a circulation of about 10,000. Regular features will include a technical corner, a column on traditional lifestyles and history, as well as reports on program progress on all fronts. For information or to contribute, contact Ms. Giordano at 919/946-6481.

Media Relations

Medial relations are currently excellent, with lots of time dedicated to building such connections. Major articles have run in the New York Times, Philadelphia Inquirer, Winston-Salem Journal, Raleigh News & Observer, Charlotte Observer, Virginian-Pilot, Washington Daily News, Greenville Daily Reflector, Elizabeth City Daily Advance, and the Wilmington Star, among others. In periodicals, coverage has included Business Week, Business North Carolina (another story anticipated next issue), the Environmental Reporter, the EPA Journal, and American Land Forum. Wildlife in North Carolina has done a story on the Pamlico River and anticipates one on APES shortly. Numerous radio pieces have run, as well as commercial television. A lengthy piece by public television is in the planning stages.

Funded Projects

 <u>Public Meeting</u>, February 14, 1987 (Jim Kennedy, NC Coastal Federation)

> A highly successful public meeting was held on a beautiful Saturday in Beaufort County, NC, at Beaufort County Community College. About 600 people attended (brochure attached as Appendix C).

2. <u>Public Meeting and Designation Event</u>, November 14, 1987 (John Carson and Maury Powers, Elizabeth City State University)

Over 200 people attended a public forum held in Elizabeth City on November 14, 1987, to discuss public concerns and hear Mr. Larry Jensen, EPA Assistant Administrator for Water present APES as the first National Estuary Program project officially designated under the 1987 Clean Water Bill amendments (brochure attached).

3. <u>Citizen's Monitoring Network Scoping Study</u> (Dave McNaught and Grace Lekson, Pamlico-Tar River Foundation)

This project may initiate the most important long-term result of APES: bringing trained citizens to the program in large numbers in a truly productive capacity.

<u>Status</u>: All activities on schedule. Extreme interest has been shown all over the study area, from Currituck to Chowan to Carteret. A training workshop is scheduled for March 26. See Appendix D for a further description.

4. <u>State of the Estuary Booklet</u> (Francis Lynn and Melv Okun, University of North Carolina)

This booklet is badly needed, in popular form with attractive presentation to build knowledge of the importance of estuarine problems.

Status: The role of this instrument has changed drastically from what was originally proposed. Because only production money was included in the budget, some modest additional funds (\$2,000-\$3,000) are needed to have it written. Ms. Okun is negotiating with respected journalist and author Frank Tursi about such an undertaking.

5. <u>Public service announcements</u> (Francis Lynn and Melva Okun, University of North Carolina)

Ten short radio pieces and four longer pieces for radio are to be developed, as well as four short video pieces for television.

<u>Status</u>: Radio pieces are well underway: interviews were taped at the Elizabeth City meeting and elsewhere. Video filming trips are planned in mid-April, after having been scrubbed for weather reasons last fall.

Media tour (Jim Kennedy, NC Coastal Federation with Duke Marine Lab)

A two/three day media tour of coastal issues and unique features of estuaries is provided here.

Status: The event is scheduled for April 26-29. An agenda is attached as Figure 7.

7. <u>Workshops on management programs and citizen guidebook</u> (Jim Kennedy, NC Coastal Federation; Lundie Spence and Kathy Hart, Sea Grant)

The need for public involvement in the management of coastal resources is clear.

<u>Status</u>: The draft guidebook was completed in January and has been extensively reviewed by resource managers, professional editors, and lawyers. Copies were distributed to Policy Committee members on March 16, 1988. The book will be produced by Sea Grant and distributed to Citizens' Advisory Committees, Technical Committee members, and serve as the materials for workshops held in coastal areas during late spring and summer. Each workshop will consist of two days and an opportunity for a field trip. Resource managers will serve as "resource" people for the workshop.

 Videotape and slide show (Gary Smith, East Carolina University)

The goals of this project are:

to create a videotape production of between 30 and 60 minutes which will document the natural resources, environmental issues, pollution problems, regulatory agencies, and public attitudes of the Albemarle-Pamlico Estuarine area;

to produce a dual-projected, dissolve, color slide show of approximately 30 minutes to encompass the above problems, issues, agencies, and attitudes; and

to produce short video and slide presentations on specific management areas listed in the first goal to be used primarily as introductory informational material.

<u>Status</u>: This project as originally approved in summer, but fell victim to a 5% cut by EPA. The Technical Committee approved replacing the funds in December, 1987, and the contract has been executed. However, Dr. Smith has experienced serious health problems and was delayed from initiating the project. Its future is uncertain.

Costs of individual projects are listed in Appendix E.

SCHEDULE FOR MEDIA TOUR

Tuesday, April 26: 10:00 AM to 4:00 PM Open House at the Office of the Coastal Pederation Reception at Duke Marine Lab 6:00 PM 7:30 PM Banquet at Duke Marine Lab Wednesday, April 27: 7:00 AM Breakfast at Duke Marine Lab Dining Hall 8:00 AM Board Bus At Duke 9:30 AM Cedar Island Ferry Departs 12:00 Noon Alton Ballance, Hyde County Commissioner, and residents of Ocracoke Discuss Growth Issues Facing Their Community 3:00 PM Hatteras Island Growth Issues 4:30 PM Wind Surfing Demonstration, Avon 6:00 PM Check In At Ramada Inn, Kill Devil Hills 7:30 PM NC Aquarium: Dinner and Round Table Discussion on the Future of Northeastern North Carolina

Thursday, April 28:

8:00	PM	Board Bus At Ramada Inn
9:00	AM	Primary Nursery Area Trawl Demonstration
		and Presentation, NC Division of Marine
		Fisheries
11:00	λM	Lunch in Englehard
12:30	PM	Wetlands, Water Quality and Wildlife, US
		Fish and Wildlife Service,
		Mattamuskett Wildlife Refuge
2:30	PM	Agricultural Best Management Practices,
		NC Department of Agriculture, enroute
		tour with frequent stops between Swan
		Quarter and Washington
5:00	PM	Holiday Inn, Washington
6:30	PM	Dinner
7:30	PM	Fish Diseases: NC Division of Marine Fisheries
		Citizen Monitoring of Water Quality:
		Pamlico-Tar River Foundation
		Citizen Participation in Environmental
		Regulatory Programs: NC Coastal

Federation

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Friday, April 29:

8:00 PM	Board Bus At Holiday Inn
8:45 AM	Tour of Crab House
9:30 AM	Tour of Texasgulf Chemicals Company
11:30 AM	Lunch, Courtesy of Texasgulf Chemicals
12:30 PM	Forestry Demonstration, Weyerhaeuser
	Company
3:30 PM	Return to Duke and Debriefing Session

INFORMATION MANAGEMENT

Information management is an integral portion of the APES program, to allow public policy decisions on coastal issues to be based on information instead of intuition. The APES information management concept is deceptively simple yet innovative: the linking of existing data management systems into a consolidated network. The implementation of this network will be a tedious and costly undertaking, yet it builds on the excellent geographic information system already operational at the Land Resources Information System in NRCD. A challenging feature will be the integration of information across state lines (Chowan, Pasquotank and Back Bay drainages in Virginia). Major features are described below.

A. Base Map

The base map for the APES study, linking geography and all possible tabular data, will be the USGS 1:100,000 Digital Line Graphs (DLGs) purchased by Region IV EPA and edgematched by EPA and LRIS. Similar quadrats will be purchased from Virginia portions of the study area, if they cannot be gotten directly from the State of Virginia. The 1:100,000 scale DLGs are expected anytime from EPA. Base map overlays will include soils, land use land cover and a variety of point markers (NPDES permits, water supplies, etc.), and are delineated on the attached 1987-88 data management work plan (Appendix H). Work is already underway.

B. System Upgrade and Integration

LRIS upgrade to support APES requirements is underway as part of a much larger upgrade being conducted by NRCD. A consultant will be hired to develop specifications for the overall database and system design, with oversight by the Technical Committee Information Management Subcommittee. Requests for bids will be issued as soon as practical to begin implementing their package.

C. <u>Staffing</u>

The Information Management Coordinator position established has been on hold pending resolution of Dr. Rader's change of employment, but now will proceed full speed. The successful candidate will probably be located physically in LRIS to facilitate communication.

MONÍTORING

The Clean Water Bill dictates two specific roles for monitoring:

1) baseline establishment, and

2) evaluation of management effectiveness.

In our program, these functions will be controlled by the new Technical Committee subcommittee on Monitoring, chaired by Mr. Paul Wilms (DEM). APES, DEM, USGS, EPA and DMF staff have produced a crude baseline monitoring plan, to be refined by the APES Technical Committee (Appendix E). The major features included are:

1) continuous monitors sited at high-risk locations;

- 2) basinwide water quality studies, especially in open water areas;
- 3) one-time surveys of sediment and fish-tissue toxics;
- expansion of the existing ambient water quality monitoring network;
- 5) emergency event capability; and
- 6) implementation of a citizens monitoring network.

To this list must be added; as required by federal law:

7) red-tide monitoring program.

The most critical aspects of this program are the citizens monitoring and the continuous monitoring networks.

At present (\$225,000-\$35,000) = \$190,000 is available from EPA in supplemental 1987 funds for baseline monitoring expansion. Immediate needs for these funds include:

- 1) red-tide monitoring (Tester/NMFS proposal; \$22K);
- heavy metals sediment (Riggs continuation; \$34K);
- 3) citizens monitoring initiative (?, \$30K-\$50K); and
- 4) SAV monitoring expansion (Thayer/NMFS, \$12K).

The designation agreement milestones coming most quickly deal with monitoring. The report summarizing existing monitoring systems remains incomplete and overdue, as a result of staff transition. The finalized baseline monitoring plan is due by the end of March.

BUDGET

APES funds come from several sources, from overlapping fiscal years (state vs federal vs APES), and present an unusual opportunity in mental gymnastics. The following breakdown of funding sources, real and anticipated expense is simplified accordingly.

A. Planning Year Funds: FY 1986

The cooperative agreement for these funds was signed on July 11, 1986. The amount of the grant was \$300,000, matched by NRCD \$16,000 in salaries and indirect costs. An additional \$50,000 went to EPA Region IV for program administration: the bulk of those funds were used to support minute preparation for committee meetings (first Margaret Dobger then Marguerite Duffy, SCI). The \$16,000 inkind match is currently being consolidated from NRCD staff hours, by verification of staff hours, to be submitted to EPA Grants for verification.

The Planning Year Funds are now virtually exhausted. Funds were used to support Program Office functions through the first quarter of the state fiscal year 1987 (i.e., from July, 1986 to October, 1987). Total program office expenses during that time were as follows:

	<u>To 9/30/87</u>	Grant Amount
Personnel	48,157.00	55,092.00
Fringes	9,886.79	11,559.00
Travel	4,962.56	7,500.00
Equipment	2,332.27	2,500.00
Supplies	674.08	1,000.00
Other (Telephone, etc.)	6,593.21	6,349.00
Total	72,605.91	84,000.00

Additional fiscal expenses and commitments include:

Contractual Services

Dave Brower, UNC (Management Programs)*	5,000.00
NC Coastal Federation (Feb. 14 meeting)*	4,587.15
Elizabeth City State Univ. (Nov. 14 meeting)*	8,113.27
WRRI (3 workshops on technical topics)	15,750.00
Versar (red tide persistence work)	24,897.00
Gary Smith, ECU (videotape slide show)	10,000.00
Stan Riggs ECU (startup funds)	6,000.00
Dave Adams, NCSU (wetlands protection)	<u>7,500.00</u>

\$81,847.42

(Ken Pearce's project was through Planning Year Fu paid as of 9/30/87 was p	s funded initially unds, but the \$11,060.16 repaid from FY 87 funds.)		
Transfer to Land Resources Database design (etc.) (1	Information System transferred but not fully	4	0,000.00
Budgeted for database imp	plementation	9	1,000.00
		\$ 13	1,000.00
Program Office Computer Sys	stem		7,366.56
Sum of all items		\$29	2,819.89
Residual funds: \$30	00,000 - 292,819.89 =	\$	7,180.00

An amendment to the NRCD cooperative agreement is necessary to consolidate these funds.

B. Federal Fiscal Year 1987

Federal funds from EPA in the amount of \$685,000 with a 5% grant-by-grant match were available in 1987-88. To this was added a state budgeted amount of \$500,000. However, when final legislative action occurred in July, 1987, only \$375,000 was appropriated for this state fiscal year on the grounds that only three quarters overlap the federal fiscal year (that is \$500,000/4 = \$125,000/quarter X three quarters = \$375,000). Therefore, the full budget was was funded, as long as no more than three quarters of state funds are expended by June 30, 1988.

The overall budget of the NRCD/EPA cooperative agreement for October 1, 1988 to October 1, 1989 is shown on Figure **3**. Please note that the \$15,000 "loss" in the grant was taken from the videotape/slide show line item, which was replenished from residual planning year funds. The cooperative agreement covers all administrative and information management services, as well as the NRCD technical projects and \$15,000 for newsletter production.

Other cooperative agreements between EPA and the recipient organizations (FWS, NMFS, ECU, UNC, Duke, NCSU, PTRF, NCCF) and between NRCD and USGS cover all other projects. The purely federal agreements are interagency in nature and do not require the match stipulated by the Clean Water Bill. However, all others require 5% local match (25% starting in 1988-89), which is budgeted from state appropriations. It has proven a formidable task to move such money to each organization, and the task is still not complete.

Figure 8

ALBEMARLE-PAMLICO ESTUARINE STUDY

BUDGET BREAKDOWN & JUSTIFICATION

(1) ADMINISTRATION

		FEDE	RAL	<u>ST</u>	ATE	TC	DTAL
а.	Personnel Project Director Clerk/Steno IV Public Involvement Coordinator Data Management Coordinator	\$ 25 14 18 19	,593 ,957 ,555 ,327	\$	10,821 6,325 7,845 8,173	\$	36,414 21,282 26,400 27,500
	Total	\$78	,432	\$	33,164	\$:	11,596
Ъ.	<pre>Fringe Benefits (1) 18.35% of wages & hospitalization (2) Longevity Bonus for Clerk/Steno IV</pre>	\$ 16	,306 351	\$	6,894 149	\$	23,200 500
	Total	\$ 16	,657	\$	7,043	\$	23,700
с.	Travel Project Director Public Involvement Coordinator Emergency Travel Fund	\$ 5 3 2	,623 ,514 ,108	\$	2,377 1,486 <u>892</u>	\$	8,000 5,000 3,000
	Total	\$ 11	,245	\$	4,755	\$	16,000
d.	Equipment (slide projector, screen, 2 desks, 2 chairs, 3 bookcases, 3 file cabinets, books)	\$2	,249	\$	951	\$	3,200
e.	Office Supplies	\$ 1	,406	\$	594	\$	2,000
f.	Contractual Services (Batelle, SCI)	\$ 14	,056	\$	5,944	\$	20,000

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		FEDERAL	STATE	TOTAL
h.	Other			
	Advertising	\$ 351	\$ 149	\$ 500
	Telephone	2,812	1,188	4,000
	Postage	1,406	594	2,000
	Printing	1,757	743	2,500
	Photocopying	1,406	594	2,000
	Express Freight	211	89	300
	Room Rental	351	149	500
	Total	\$ 8,294	\$ 3,506	\$ 11,800
	Total Costs	\$132,339	\$ 55,957	\$188,296

(2) DATA MANAGEMENT

(This activity is funded for this year purely by state funds. The budget breakdown agrees completely with the approved budget for the program already submitted to Office of Marine and Estuary Protection.)

(3) INFORMATION ACQUISITION

a.	Personnel Marine Biologist I (30%) Assistant Director, Division of Marine Fisheries (5%)	\$ 4,462 1,432	\$ 1,885 606	\$ 6,347 2,038
	Clerk (5.92%) Marine Biologist I (100%)	547 <u>14,708</u>	232 6,220	779 20,928
	Total	\$ 21,149	\$ 8,943	\$ 30,092
b.	Fringe Benefits @ 18.35% of Wages & Hospitalization	\$ 4,640	\$ 1,962	\$ 6,602
c.	Travel	\$ 489	\$ 207	\$ 69 6
f.	Contractual Services (Excluder device project to Mariner's Marine, Inc., as per proposal already filed)	\$ 46,640	\$ 19,721	\$ 66,3 61
'n.	Other Publications Telephone Computer Charges Local Government Cost Share	\$ 1,336 70 4,920 7,028	\$ 564 30 2,080 2,972	\$ 1,900 100 7,000 10,000
	Total	\$ 13,354	\$ 5,646	\$ 19,000
i,k	. Total Costs	\$ 86,272	\$ 36,479	\$ 122,751

			FEDERAL	STATE	TOTAL
(4)	PUB	LIC PARTICIPATION			
	f.	Contractual Services (videotape/slide show reserve)	\$ 11,948	\$ 5,052	\$ 17,000
	h.	Other Typesetting/artwork/ printing (newsletter)	8,434	3,566	12,000
		Postage (newsletter)	2,109	891	3,000
		Total	\$ 10,543	\$ 4,457	\$ 15,000
	i,k	. Total Costs	\$ 22,491	\$ 9,509	\$ 32,000
	Tot	als (1,2,3,4)	\$241,102	\$289,945	\$531,047

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JUSTIFICATION

(1) ADMINISTRATION

a. Personnel

The unusual political sensitivity of local government relations and the requirement for indirect supervision justifies the salary level requested for the Public Involvement Coordinator. Similarly, the challenge involved in synthesizing the planned data management system justifies the salary level requested for the Data Management Coordinator.

b. Fringe Benefits

The current clerk/steno for the program has 17 years experience in state government service and therefore is entitled to an annual longevity bonus of \$500.

c. Travel

The Project Director travels extensively in the execution of his duties. Virtually every region of the study area will be visited during the course of the year. Roughly:

4 trips: Raleigh - Washington, DC	@ \$300	=	\$1,200
4 trips: Raleigh - Atlanta, GA	@ \$475	=	1,900
3 trips: To National Meetings	@\$800	=	2,400
Instate Travel, 50 trips			
(100 to 300 miles)	@\$50	=	<u>2,500</u>
Total			\$8,000

The Public Involvement Coordinator will travel extensively in the execution of his duties: Roughly: 2 trips: To National Meetings (9,800) = \$1,6001 trip: To Washington, DC @ \$350 = 350 1 trip: To Atlanta, GA @ \$500 = 500 102 Trips Instate (50 to 150 miles) @ \$ 25 2,550 = Total \$5,000

The Policy Committee has requested an emergency fund to reimburse non-federal, non-state employees for exceptional travel expenses in the course of the Albemarle-Pamlico Estuarine Study work. Funds requested will cover approximately 30 trips from various coastal points to Washington (NC), Elizabeth City or Raleigh @ \$100/trip for a total of \$3000.

d. Equipment

The funds requested will provide a slide projector and screen badly needed in the pursuit of public education throughout the coast (\$400); two desks, two chairs, three bookcases, and three file cabinets to equip the offices of the two additional employees (\$2700); and \$100 for purchase of reference books required for program activities. f. Contractual Services

Invaluable services have been provided by SCI (under contract to Batelle and EPA), including meeting set-up, minute preparation, and a variety of administrative services. The amount requested will maintain a minimal level of such services for the coming year (\$20,000).

h. Other

Telephone usage has been very high and will be even higher as new offices are added and additional outreach efforts are initiated (\$333/month, including installation of two additional instruments). "Printing" in state parlance includes photocopying conducted by the state printing office (\$2500). Room rental is required for administrative committee meetings outside of Raleigh (\$500).

- (3) INFORMATION ACQUISITION
 - c. Travel

Information acquisition-related travel will including the following expenses:

4 trips: Morehead City - Raleigh @ 300 miles 2 trips: Morehead City - Wilmington @ 180 miles 3 trips: Morehead City - Washington @ 160 miles 2 trips: Morehead City - Elizabeth City @ 300 miles 3 overnights @ \$52 4 breakfasts, 4 dinners @ \$13/day

f. Contractual Services

The Policy Committee for the Albemarle-Pamlico Estuarine Study has approved for funding a project proposed by a for-profit corporation, Mariner's Marine, Inc. This proposal was the only response to a specific call for proposals item (99 total proposals received), for which over 500 reviews were conducted. Notice of this call for proposals was carried in five newspapers in North Carolina and Virginia, including two statewide papers in North Carolina and one in Virginia. The pressing nature of the topic required timely action, and the Mariner's Marine proposal was selected for funding by the Policy Committee. The proposal has already been provided to EPA. An oversight committee composed of APES, National Marine Fisheries Service, NC Division of Marine Fisheries, and US EPA personnel has been convened to assure rigorous execution of the contract.

h. Other

Funds requested for "publications" will be used for artwork, layout, and printing for technical reports (\$1900). Computer charges will be generated during extensive manipulation of very large data bases, and constitute the largest single charge for one project (total of \$7000). The local government cost share represents a contribution to allow a very poor but crucially located county to complete its detailed soil survey. This county contains large areas of valuable fish nursery areas, yet resource management has been conducted in ignorance of this basic parameter. The money will be provided through the Division of Soil and Water Conservation directly to Hyde County (\$10,000).

- (4) PUBLIC PARTICIPATION
 - f. Contractual

A reserve of \$17,000 has been requested for the preparation of a videotape and slide/tape show by a university contractor. The project was not able to be included in the cooperative agreements requested because of administrative problems on the university end (dealing with release time for the proposed contractor). If that problem is resolved, a simple contract will be executed. Otherwise, additional proposals will be solicited to add to existing proposals from other agencies, and the Citizens' Advisory Committee's will determine which activity to fund.

h. Other

Printing (\$12,000) and postage (\$3,000) funds will be used to produce a quarterly newsletter for the program.

PART IV. PROGRAM NARRATIVE

5b.

This request for funds represents a continuation of an existing multi-agency state-federal program, operating under a cooperative agreement dated 7-11-86. This request will fulfill major program functions in the topical areas of administration and data management, with minor contributions in the areas of information acquisition and public participation. Most of the program activities in the latter two areas will be accomplished by institutional arrangements and fiscal tools to which either the State of North Carolina or the U.S. Environmental Protection Agency are not parties. These documents are being provided under separate cover as evidence of program completeness, but do not require both State and Federal approval.

Accomplishments to date;

- Istablishment of program administrative boards (Policy Committee, Technical Committee and two Citizens Advisory Committees, with numerous subcommittees)
- 2) Establishment of Program Office on November 1, 1986.
- 3) Completion of draft and final workplans and summary reports by April 1, 1987.
- 4) Receipt of 99 proposals by May 1, 19 87, and completion of peer review by over 500 outside reviewers by May 22, 19 87.
- 5) Sponsorship of a public meeting on February 14, 1987, which attracted over 600 participants.
- 6) Presentation of program information to national forums in April, 1987, and May, 1987.
- 7) Completion of a comprehensive data management plan by May 22, 1987.

Funding requested here will:

- 1) Begin implmentation of the information acquisition program
- 2 Begin implementation of the data management program for the study.
- 3) Fund a satellite office in the coastal region with a staff person dedicated to public involvement.
- 4) Prepare a comprehensive public involvement plan
- 5) Initiate a quarterly program newsletter
- 6) Continue program administration.

MODIFICATIONS TO EXIGTING COOPERATIVE ACREEMENT

STATE OF NORTH CAROLINA AND US EPA

PURPOSE: As stated

PERIOD OF PERFORMANCE: (to September 1989)

PROJECT OFFICER: Ted Bisterfeld

S.O.W.:

See. See

- 7. The State (in cooperation with EPA, Policy, and Technical Committees) will establish and operate the Data Management System for the program, as described in the work plan for the Albemarle-Pamlico Estuarine Study.
- 8. The State (in cooperation with EPA, the Policy and Technical Committees) will administer the program from the established program office, according to the administrative budget attached.
- 9. The State will execute investigations described in the attached proposals, as listed below:
 - o Hyde County Soil Survey Cost-Share (Sides, DSWC)
 - o PNA analyses (Street, DMF)
 - o Stock assessment (Street & Mercer, DMF)

Schedule Summary:

December 1	- Quarterly report
March 1	- Quarterly report
June 1	- Quarterly report
July 1	- Draft annual report
August 31	- Final annual report



The overall budget breakdown by activity for this fiscal year is:

Administration (includes Public	\$188,296	15.8%
Involvement Coordinator)		
Information Management	188,000	15.7%
Public Involvement	95,000*	7.9%
Information Management	723,681	60.6%
	\$1,194,977	100.0%

(*Includes \$10,000 from Planning Year Funds)

The total program impact, including match from USGS, NMFS, and FWS is about \$1.63 million.

This budget is already out of date in some respects. The Information Management Coordinator has not been hired and the Data Management Coordinator started at a lower salary than the mid-range budgeted, for savings of about \$27,000 depending on actually starting dates and salaries.

C. Federal Supplemental Funds, FY 1987

Additional funds are now available from EPA (from the 1/2% construction grants passthrough in the Clean Water Bill) in the amount of \$225,000. This money is earmarked for two specific activities:

- 1) expansion of the baseline monitoring program; and
- 2) determination of consistency of federal-sponsored environmental management programs.

Rob Nichols of Research Triangle Institute has an approved project to conduct activity #2, as soon as funding mechanisms are completed. Activity #1 should include the following, as soon as possible:

- 1) amendment to ECU to cover Riggs heavy metal monitoring (~\$34K);
- 2) amendment to NMFS/EPA to cover Pat Testers required red-tide monitoring scoping work (~\$25K);
- 3) citizens monitoring expansion to PTRF (~\$15K) to lead into full-blown implementation in 1988-89 at the \$100K level;
- 4) continuous monitors in conjunction with USGS work on flow;

plus other elements of the Baseline Monitoring Plan, when it is adopted.

Local match money will be required at the rate of 25%. Either new appropriations or reprogramming of 1987 state funds would be required.
D. Prospects for 1988

EPA officials tell us that 1988 program funds will exceed expectations. Normal funds will be about \$1.2 million from EPA alone. Additional supplemental funds of \$300K-\$500K are also available if match can be provided at 25%).

The two-year special APES provision is last year's state budget had APES at \$500,000 in this year, with provisions for more funds if federal money was being lost due to lack of match. That situation clearly applies. Match to EPA alone would be about:

\$ 75K for supplemental 1987 \$400K for regular 1988 \$100K for supplemental 1988 (assuming \$300K) <u>\$125K</u> deficit from 1987 budget)

\$700K total match required for EPA

I expect one-quarter's worth of the \$575K could be "slopped" into 1989-1990, reducing the total to \$700K - \$145K = \$555K.

However, it should be noted that USGS has additional 50/50 cooperative funds available for every dollar in reason that can be brought to bear on this project. While EPA now says it will gladly match USGS funds, the USGS funds must be matched at least <u>through</u> state coffers. We have suggested to USGS that matching funds in the \$250K range would be the minimum expected. The bottom line is: \$800K in state money could easily be doubled or quadrupled through this program. The other bottom line is: off year funds are usually lean for expansion items.

PUBLICATIONS

The following publications are available (or in preparation) from the Albemarle-Pamlico Estuarine Study:

<u>NO.</u>	Short Title	<u>Author/Editor</u>	<u>Status</u>
86-01	Existing Management Programs	Brower (UNC	Being reprinted
87-01	Source Document	Rader et al. (APES/NRCD)	Available
87-02	Workplan	Rader et al. (APES/NRCD/etc.)	Available
87-03	Proceedings: Modeling Workshop	Stewart/Duffy (WRRI/SCI)	In Preparation
87-04	Proceedings: Remote Sensing Workshop	Stewart (WRRI)	In Preparation
87-05	Proceedings: Fish Disease Workshop	Stewart (WRRI)	Being printed
87-06	APES (CZM 87)	Rader (APES/NRCD)	Available
88-01	Monitoring Networks	APES staff	In Preparation
88-02	Baseline Monitoring Expansion	Rader et al.	Draft Available
88-03	Citizen's Guidebook	Kennedy (NCCF/Sea Grant)	Draft Available 4/88
88-04 88-05	Status Report: 3/88 (Beaufort County Magazine Article)	Rader (APES/NRCD) Rader (APES/NRCD)	Available In Production

RECOMMENDATIONS

The change of directors seems a propitious time for introspection and reevaluation. Therefore, as I exist from formal duties as project director, I offer the following suggestions:

Administration

- 1. The electronic bulletin board being developed by EPA should be joined as soon as possible (i.e., budget for a modem this year).
- Interns should be funded for this year. At \$1,000-\$1,5000 for a three month period, immense returns can be obtained. (One excellent candidate suggested the idea.) The Technical Committee Subcommittee on Standard Operating Procedures should develop the procedure as soon as possible for the summer.
- 3. An Albemarle-Pamlico foundation should be considered to provide a mechanism for private sector funding or coordinated, basinwide funding for public involvement projects (e.g., citizen's monitoring).
- 4. The SCI/Duffy contract should be completed as soon as possible.

Technical/Information Acquisition and Monitoring

- 1. Investigator relations is hampered by the cooperative agreement process (i.e., one per institution). Accordingly, quarterly reports are not being filed as needed. A specific form should be prepared by the program office and distributed with a deadline to all Principal Investigators.
- 2. All proposals received should contain one page executive summaries to be distributed to Policy Committee, Technical Committee, and Citizens' Advisory Committees.
- 3. Several immediate needs are evident, and funding should proceed as soon as possible. Specifically:
 - A. Stan Riggs heavy metal monitoring (\$34K, 1987 supplemental funds for monitoring, by amendment of the ECU cooperative agreement).
 - B. Pat Tester red-tide monitoring (\$25K, 1987 supplemental funds for monitoring, by amendment of the NMFS/EPA interagency agreement).
 - C. Roger Rulifson striped bass egg viability monitoring (\$16K, 1987 supplemental funds, by amendment to ECU cooperative agreement).
 - D. Bill Hassler, historical striped bass data (\$12K from 1988 funds).
 - E. Rob Nichols, management effectiveness (\$35K[?], by new grant to RTI from 1987 supplemental funds).
 - F. Gordon Thayer, SAV monitoring expansion (\$___, from monitoring 1987 funds.

- 4. A rapid response program should be produced with specific administrative procedures. (See Budget Section)
- 5. Reviews of proposals should continue to involve the previously ad hoc Peer Review Committee so as not to lose the unsurpassed academic credibility it contains. CAC's feel strongly that at least one and probably two citizens (one each) should be members of this body. (Dr. Chesson, Mr. Carter, Dr. Larkin, and Mr. Stallings are the logical choices as current Policy Committee or Technical Committee members).
- 6. The survey of existing monitoring programs should be completed as soon as possible.
- 7. A separate but contemporaneous process should be established for renewal proposals, based in part on performances in the first year.
- 8. Workshop/working group recommendations should be included to frame this year's call for proposals.
- 9. CFP's should be issued by early April if staffing allows.
- 10. Summaries of results of technical projects should be presented in a public forum on an annual basis, and to the Policy Committee/Technical Committee/Citizens' Advisory Committees at least as often.
- 11. The required non-technical summaries from each project should be accumulated and published widely.
- 12. The Workplan for the study should be updated on an annual basis, incorporating both public and technical comments.

Public Involvement

- 1. The citizen's monitoring network is an immediate "must". I suggest immediate expansion of the existing scoping study to PTRF of about \$15-20K from supplemental 1987 funds, with a charge to the Technical Committee monitoring subcommittee to implement a full blown program by June-July (at about the \$60K-\$100K level per annum). A coordinator is essential: I suggest the position be housed in the NRCD regional office at Washington if space is available. I also suggest that a team of DEM, Division of Water Resources (Streamwatch) and APES personnel be convened to work out the details of the best administration, to complement PTRF recommendations for on-the-water implementation. I believe this item provides the perfect vehicle for public involvement at this stage.
- 2. An estuarine version of the "Guide to Streamwalking" should be produced as soon as possible, with a general section and an estuary-specific section (perhaps modeled after the Chesapeake Bay tributary sheets, expanded.)
- 3. The State of the Estuary booklet requires modest additional funding to cover proper configuration (\$3,000?). Frank Tursi is a sensible suggestion for the author.

- 4. A comprehensive public involvement plan should be produced as soon as possible, incorporating the pieces described here, with the specific action of the Citizens' Advisory Committees.
- 5. The Citizens' Advisory Committees should take the lead on directing public awareness building activities.
- 6. The Citizens' Advisory Committees should request specific operating funds administered through the public involvement coordinator.
- 7. Accountability in NRCD field offices can be greatly enhanced using the public involvement coordinator as a point of first contact.

Budget

- 1. Programmatic match should be encouraged at EPA instead of grant-by-grant.
- 2. A grant amendment is necessary to consolidate residual planning year funds (about \$7,000).
- 3. A grant amendment could be executed at the same time to reprogram salary moneys not spent (depending on the new director's salary and starting date and the information management coordinator's salary and starting date).
- 4. Reprogramming of 1987 state appropriations should be investigated to cover supplemental fund cost-share. (The current NRCD/EPA split is 55%/45% as opposed to the 5%/95% or 25%/75% required.) Information management is 100% state at \$188,000 for FY 1987-88 (X .75!).
- 5. State indirect costs for the new cooperative agreement probably must be added (Andy Kleitseh, per com.). Costs are real and high, and some realistic figure must be included next time.
- 6. Indirect cost rate policy must be clearly established--as opposed to the hodgepodge we considered this past year. I recommend total cost versus total product, without regard to indirect costs. ECU, for example, has committed to 0% indirect cost on state money and 10% of salaries and wages for federal--a major breakthrough.
- 7. Heroic efforts to fund projects should be avoided--every single one caused immense procurement, media or investigator relations problems. Alternatively, a rapid response fund should be created with specific administrative procedures. (I believe Narragansett Bay has done this.) \$50K might be a reasonable amount.
- 8. The evidence for the NRCD \$16,000 match for the Planning Year Grant is being assembled, and should be visibly filed with EPA grants to keep the auditors happy.

Acknowlegement

This report was only possible with the extraordinary efforts by Ms. Kathy Norris, Albemarle-Pamlico Estuarine Study clerk.

APPENDIX A

ALBEMARLE-PAMLICO ESTUARINE STUDY

Policy Committee

Mr. S. Thomas Rhodes, Co-chairman NC Dept. of Natural Resources & Community Development P. O. Box 27687 Raleigh, NC 27611-7687

Mr. Lee DeHihns, Co-chairman US Environmental Protection Agency 345 Courtland Street, NE Atlanta, GA 30365

Mr. Dan Ashe Committee on Merchant Marine & Fisheries H-2-575 Washington, DC 20515

Mr. Derb Carter Pamlico Citizens' Advisory Committee 2108 Dunnhill Drive Raleigh, NC 27608

Dr. Parker Chesson Albemarle Citizens' Advisory Committee College of the Albemarle P.O. Box 2327 Elizabeth City, NC 27909

Dr. John Costlow Duke University Marine Laboratory Pivers Island Beaufort, NC 28516-9721

Dr. Ford "Bud" Cross Southeast Fisheries Center National Atmospheric and Oceanic Administration Beaufort Laboratory Beaufort, NC 28516-9722

Dr. Dirk Frankenburg UNC Marine Science Curriculum 12-5 Venable Hall University of North Carolina Chapel Hill, NC 27514

Ms. L. K. Gantt US Fish & Wildlife Service P.O. Box 25039 Raleigh, NC 27611-5039

ALBEMARLE-PAMLICO ESTUARINE STUDY Technical Committee

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Mr. Richard C. Hamilton NC Wildlife Resources Commission P. O. Box 27687 Raleigh, NC 27611-7687

Dr. William Hogarth NRCD Div. of Marine Fisheries 3411 Arendell St., Box 769 Morehead City, NC

Mr. Bobbye Jack Jones US Soil Conservation Service 310 New Bern Avenue, Room 535 Raleigh, NC 27601

Dr. Ernie Larkin Pamlico Citizens' Advisory Committee 224 Pineview Drive Greenville, NC 27834

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Mr. Alvin Morris US Environmental Protection Agency 841 Chestnut Street Philadelphia, PA 19107

Dr. Michael Orbach NC Marine Science Council 210 Longmeadow Road Greenville, NC 27834

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Mr. Larry Saunders US Army Corps of Engineers P. Box Box 1890 Wilmington, NC 28402-1890

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% *Chairman
**Vice Chairman

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Mr. Rann Carpenter 322-4111 Texasgulf P. O. Box 48 Aurora, NC 27806

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Mr. Rodney Calhoun 728-2056 South River Seafood Beaufort, NC 28516

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Mr. Garvin Hardison 249-1225 Route 65, Box 48 Arapahoe, NC 28510

- Dr. Bill Jackson 946-7725 509 W. 15th Street Washington, NC 27889
- Mr. Ralph Jarvis 926-3861 P. O. Box 248 Swanguarter, NC 27885
- Ms. Susan King 633-4915 The Neuse River Foundation P. O. Box 5451 New Bern, NC 28560
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 224 Pineview Dr.
 Greenville, NC 27834
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 - Mr. Neal Lewis 726-6831 Carteret Co. Chamber of Commerce P. O. Box 1198 Morehead City, NC 28557
 - Mr. Todd Miller 393-8185 NC Coastal Federation 1832 J Bell Lane [Ocean] Newport, NC 28570

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Mr. Doug Nelson 466-3631 2109 Neuse Cliff Drive New Bern, NC 28560

Mr. David O'Neal 926-5721 Route 1 Swanquarter, NC 27885

Pamlico Citizens's Advisory Committee

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Mr. Tim Hodges Route 1, Box 199B Swanquarter, NC 27885	926-3531	Mr. Bill Paul P. O. Box 518 Bayboro, NC 28515	745-4337
Mr. Willy Phillips Main Street Bath, NC 27808	923-3151	Mr. Frank Sommerkamp Route 2, Box 170A Aurora, NC 27806	322-5 25 9
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Dr. Clark Rodman 615 E. 12th Street Washington, NC 27889	946-9282 946-3100	Mr. Garland Strickland Route 3, Box 94 Nashville, NC 27856	459-3579
Mr. Stuart Shinn P. O. Box 4185 Greenville, NC 27836	757-0659	Mr. Buddy Swain P. O. Box 2491 New Bern, NC 28560	638-4991

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APPENDIX B

DRAFT

RECOMMENDATIONS OF THE STRIPED BASS WORKING GROUP ALBEMARLE-PAMLICO ESTUARINE STUDY

- 1. Existing information must be consolidated so that long-term, historical addresses are not lost.
 - A. Dr. William Hassler's original data should be consolidated and computerized at APES expense, with clear credit to Dr. Hassler and his colleagues.
 - B. Historical collections of scales (and other hard parts) should be identified and made available for comprehensive scale studies.
 - C. Historical hourly flow data for the Roanoke Rapids Reservoir should be obtained from the Corps of Engineers and computerized, 1930-present.
- 2. Long-term datasets should be continued, regardless of who actually conducts the work, using the original data collection sites and protocols. Agency cooperation (and immediate action) is required to avoid missing this field season. Specifically, recreational creel surveys and egg viability surveys in the Roanoke River should be funded collaboratively by APES and Wildlife Resources Commission, and conducted by WRC personnel. Division of Marine Fisheries should continue Albemarle Sound landings surveys.
- A synoptic, correlative study should be conducted to evaluate the gross order, relative contributions of various factors to striped bass population declines. Specific factors should include: flow modification, water quality factors, food chain effects, population dynamics and harvest.
- 4. Effects of modification of the flow regimen in the Roanoke River on spawning success and larval development should be conducted. Particularly useful information would include:

- A. Relationship between "peak power generation" and spawning activity;
- B. Relationship between temperature and spawning activity;
- C. Determination of river stage and corresponding flow rates where flood plains are inundated.
- D. Estimation of flows required to "flush" deep holes in the river, especially the delta.
- E. Estimation of flow rates capable of "premature" transport of larvae into Albemarle Sounds.
- F. Estimation of effects of changing flow regimen on phytoplankton and zooplankton population structures.

APES Striped Bass Work Group Recommendations (Draft)

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- G. Estimation of optimal flow regimen in the Roanoke River, for striped bass as well as infrastructure and waste disposal purposes (NMFS-led effort underway--see Dr. Chuck Manooch). This effort should address both minimum and maximum flows.
- H. Estimation of the effects of all current and proposed water withdrawals and discharges on the flow regimen in the Roanoke River.
- 5. Water quality effects on egg viability and larval survivability should be undertaken, specifically:
 - A. Expansion of existing water quality monitoring. Continuous monitors for flow, temperature, conductivity and dissolved oxygen should be installed in critical locations to give detailed real-time information.
 - B. Continuation of dissolved oxygen depth profiles for the Roanoke River delta and western Albemarle Sound during summer high temperature periods, to document bottom-water anoxia. Deep holes should be included in this.
 - C. Analysis of historical trends in pesticide and contaminant loadings.
 - D. Completion of contaminants survey in the region (U.S. FWS underway).
 - E. Evaluation of plankton sensitivity to water quality changes (by bioassays of zooplankton and possibility phytoplankton).
 - F. Evaluation of pesticide and other toxicant effects on eggs and larvae (Al toxicity underway by Dr. Roger Rulifson).
 - G. Analysis of long-term oxygen demand effects of organics from swamps, paper mills and municipal wastewater treatment plants.
- 6. The significance of food chain modification should be evaluated, especially for larval striped bass, to augment existing work by Dr. Rulifson and work planned by the WRC for 1988 in the Tar-Pamlico and Neuse system, specifically:
 - A. Analysis of feeding behaviors of larval striped bass in relation to zooplankton diversity, abundance and size structure.
 - B. Evaluation of zooplankton biomass and productivity, to estimate larval production capacity in the Roanoke River.
 - C. Estimation of competition with other fish (especially white perch) during the critical larval stages.

APES Striped Bass Work Group Recommendations (Draft)

- D. Analysis of adult feeding relationships.
- E. Evaluation of spatial relationships between striped bass larval and preferred prey organisms and effects of modification of flow and other ecological determinants on these spatial patterns.

- 7. Population modeling (either theoretical or empirical) should be used to evaluate the significance of modified mortality rates at various life history stages due to different factors.
 - A. Effects of modified age/size structure at time of spawning on egg viability and larval survivability should be estimated. Comparisons between successful Dan River stocks and depleted Roanoke River stocks should be conducted, especially for eggs (nutrition/physiology).
 - B. Fishery independent tag studies should be undertaken to evaluate stock sizes.
- 8. Migration and movement patterns of subadult and adult fish should be documented to locate the large fish during predicted temperature/oxygen "squeeze" events and also to evaluate the degree of isolation of the Albemarle/Pamlico stock from the oceanic/East Coast stock. Radio or ultrasonic tags should be attached to large adults on the spawning grounds and followed.
- 9. Effects of total mortality of striped bass due to commercial and recreational activities should be estimated. Numbers compiled by the Emergency Striped Bass Task Force should be examined to document suspected overfishing relationships.
- 10. Potential management strategies (including possible moratoria and modifications of gear and season for both the commercial and the recreational fishery) should be examined to estimate economic effects and likely effects on striped bass populations.
 - A. Improved targeting of white perch in the mixed species Albemarle fishery is desirable.
 - B. The efficacy of the existing stocking program should be evaluated, including economic, environmental and social consequences.
- 11. The Albemarle-Pamlico Estuarine Study and the State of North Carolina should ask VEPCO to regulate their discharge regimen this spring to correspond with that recommended by the Task Force on Optimal Flows in the Roanoke River being chaired by Dr. Chuck Manooch. This action should occur immediately because of the proximity of the spawning season.

APES Striped Bass Work Group Recommendations (Draft)

- 12. The Albemarle-Pamlico Estuarine Study and the State of North Carolina should work for Outstanding Resource Water classification by the Environmental Management Commission (or other rigorous water quality protection) for the Roanoke River. Priority uses should shift from power generation, water supply and flood control to maintenance of biological productivity.
- 13. This group should be convened at least annually to review progress, facilitate communication and recommend further funding actions.

Quote for the day, by Dr. John Merriner, echoed by Dr. Cynthia Jones: "No fish, no fish."

This conference is sponsored by: Albemarle-Pamlico Estuarine Study N.C. Coastal Federation Pamlico-Tar River Foundation Regional Development Institute, East Carolina University UNC Sea Grant College Program

In cooperation with: N.C. Marine Science Council

East Carolina University Greenville, N.C. 27834-4353

Elizabeth City State University N.C. Eastern Regional Chamber of Commerce N.C. Association of Soil and Water Conservation Districts The Mid-East Commission Neuse River Council of Governments The Albemarle Commission School of Allied Health Science, East Carolina University N.C. Wildlife Federation N.C. Fisheries Association Town of Bath Stumpy Point Civic Club Friends of Hatteras Island Albemarle Protection Organization Beaufort County Community College Outer Banks Audubon Society The Fishermen's Fund Carteret County Crossroads Carteret Wildlife Club Neuse River Foundation The Sierra Club League of Women Voters Conservation Council of North Carolina Carteret County Waterman's Association Environmental Resources Project

Regional Development Institute, Willis Building

Nonprofit Organization U.S. Postage PAID Greenville, N.C. Permit No. 110 THE ALBEMARLE-PAMLICO ESTUARINE INITIATIVE

Managing Our Estuarine Resources

Saturday, February 14 Beaufort County Community College U.S. 264, Seven miles east of Washington, N.C.

During the next five years, approximately \$5 million will be spent by federal and state agencies to find ways to better manage the Albemarle and Pamlico estuaries. This initiative will evaluate the current status of Albemarle and Pamlico sounds and result in the development of strategies to ensure their long-term productivity.

A day-long conference is being held to inform and involve citizens from throughout North Carolina in this new project. This meeting will be the public's first major opportunity to learn about this initiative, to make suggestions about its priorities, and to recommend public-education and involvement programs that should be funded as part of the estuarine management efforts.

Limited funds have been provided by the Appalachian Regional Committee of the Sierra Club to provide mileage reimbursements for citizens who wish to participate in this conference. These funds are only available to citizens who do not have an organization to sponsor their travel. Application for this travel assistance can be made by calling 919/946-7211. When you call, leave your name, address, phone number and estimated mileage to and from the conference on the answering machine.

Moderator: Michelle Hiller, U.S. Environmental Protection Agency, Washington, D.C. Panel: Fran Flanigan, Citizen's Project for the Chesapeake Bay, Baltimore, Md.: Richard Klein, Save Our Streams, Annapolis, Md.: Alan Hankin, Lloyd Center for Environmental Education, Dartmouth, Mass.; Trudy Coxe, Save the Bay, Providence, R.I.

12:30-1:45 Luncheon

Speaker: The Honorable Walter B. Jones, 1st District Congressman and Chairman of the Committee on Merchant Marine and Fisheries (Lunch will be provided for those who preregister by Feb. 5. Otherwise participants can find a restaurant in nearby Washington.)

1:45-3:45 Estuarine Management Workshops

What do we need to know? (Information needs) How do we use what we know? (Policy development) How do we get involved? (Citizen participation)

3:45-4:15 Results and Recommendations of Estuarine Management Workshops

4:15 Adjourn

AGENDA

8:30-9:30 Registration and Coffee

9:30-9:50 The Welcome

James P. Blanton, President, Beaufort County Community College Michael Orbach, Chairman, N.C. Marine Science Council

9:50-11:15 Overview of Albemarle-Pamlico Project

Moderator: John Costlow, Chairman, N.C. Marine Fisheries Commission Federal Strategy for Managing Estuaries: Jack Ravan, Regional Administrator, Region IV, U.S. Environmental Protection Agency North Carolina's Focus on the Albemarle-Pamlico Region: S. Thomas Rhodes, Secretary, N.C. Department of Natural Resources and Community Development Estuarine Resource Issues in the Albemarle-Pamlico Region: Doug Rader, Project Coordinator, Albemarle-Pamlico Project

11:15-12:30 Panel on Citizen Participation in varine Programs— Other Experiences

REGISTRATION FORM

Name	
Address	
City	THE REAL PROPERTY OF
State Zip code	
Affiliation(s)	
Phone Number	

Albemarle-Pamlico Conference Regional Development Institute East Carolina University Greenville, N.C. 27834-4353



ALBEMARLE/PAMLICO SOUNDS

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State/EPA Conference Agreement for National Estuary Program Designation Under the Water Quality Act of 1987

We recognize the need for a Management Conference on the Albernarle/Pamlico Sounds to better define the environmental concerns in the system; to address the extent, complexity and sources of pollutans; and to develop a comprehensive conservation and management plan for action. We further recognize that the States and EPA share the responsibility for management decisions and resources regarding primity issues in the system.

In signing this agreement, we are committing to products and schedules which will: assess trends in water quality, natural resources and uses; determine the causes of change through data collection, characterization, and analysis; evaluate point and non-point loadings and relate them to observed changes; write a comprehensive conservation and management plan which includes recommendations for priority actions; develop plans to coordinate implementation of a comprehensive plan with federal, state and local agencies; provide monitoring to assess the effectiveness of the implementation actions; and review Federal financial assistance programs and Federal development projects for consistency.

We also agree that the statutory requirements for Management Conference membership have been met and that we will participate in that Conference. Further, we commit that the statutory requirements for matching funds will be met to complete the characterization of priority problems and develop the comprehensive conservation and management plan.

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S. Thomas Rhodes Secretary North Carolina Department of Natural Resources and Community Developmen

Lee A. DeHihns, III Acting Regional Administrator Environmental Protection Agen Region IV

Dured thes 20th day of October. 1987

Albemarle-Pamlico Estuarine Study Policy Committee

Mr. S. Thomas Rhodes* Mr. Dan Ashe Dr. John Costlow Dr. Ford Cross Mr. Lee A. DeHihns, Ill* Dr. Dirk Frankenburg Ms. L. K. Gantt Mr. Dan Asat

Albemarle-Pamlico Estuarine Study Staff

Douglas Rader, Ph. D. Ted Bisterfeld Mark Alderson

*, Pioject Director LPA Region IV Coordinator EPA Headquarters Coordinator C eremony to Designate the Albemarle-Pamlico Estuarine Study under the

Environmental Protection Agency's National Estuary Program

Elizabeth City, North Carolina

November 14, 1987



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* Co-Chairmen

 $''\mathcal{T}$ he Albemarle-Pamlico Estuarine Study has been marked by an unusual level of bipartisan support. All levels of government (local, state and Federal) have been involved in the planning process. It is clear that our estuarine zone must receive our combined and steadfast commitment to ensure its long-term biological productivity and continue to support a rich variety of traditional lifestyles. . . "

> James G. Martin, Governor North Carolina

ith these words, Governor Martin officially renews North Carolina's commitment to rotect and manage Albemarle-Pamlico Sounds under the Environmental Protection geney's National Estuary Program.

he Water Quality Act of 1987 recognizes that man's activities threaten the health of our ation's estuaries. Under the National Estuary Program, the EPA Administrator conenes conferences to develop and implement a Comprehensive Conservation and fanagement Plan that balances conflicting uses while restoring the ecological integrity the estuary.

nvironmental Protection Agency officials also recognize the importance of cooperation ir achieving solutions. Lawrence J. Jensen, EPA Assistant Administrator for Water has vid

"You and I in our roles as homeowners, farmers, businessmen, regulators, and citizens must make the difference. Through our mutual efforts, programs will work, pollution will be controlled, and our estuaries will be restored and revived."

he designation of the Albemarle-Pamlico Estuarine Study under the National Estuary rogram marks a new beginning for local, state and Federal partners to plan and to take. tion on protecting the heritage of Albemarle-Pamlico Sounds. Work remains to be one. As Congressman Walter B. Jones, U.S. Representative from North Carolina and hairman of the U.S. House of Representatives Committee on Merchant Marine and sheries, stated:

"We recognize shared governmental responsibilities. What is required now is effort and commitment; we must be willing to work, to learn and to teach. Surely it is worth the effort."

Agenda

- 8:30 9:30 Registration, Coffee and Poster Sessions 9:30 - 9:35 Welcome limmy lenkins, Chancellor, Flizabeth City State University; Member, Citizens' Advisory Committee
- 9:35 9:50 Federal Role in the Estuarine Study Lee DeHihns, Regional Administrator, Region IV, U.S. Environmental Protection Agency
- 9:50- 10:00 Overview of the Estuarine Study and Program Introduction Douglas Rader, Project Coordinator, Albemarle - Pamlico Estuarine Study
- 10:00 12:15 Panel Discussions on Natural Resource Management Issues Introduction to Panels by Derb Carter, Pamlico Citizens' Advisory Committee
- Aquatic Life and Fisheries Resources Issues 10:00 - 10:45 Moderator: John Costlow, Albemarle - Pamlico Estuarine Study Policy Committee, Duke University tr. Panelists: Terry Pratt, Albemarle Citizens' Advisory Committee Fred Bonner, Pamlico Citizens' Advisory Committee Harrell Johnson, Division of Marine Fisheries Bud Cross, National Marine Fisheries Service Break and Change Panels 10:45 -- 10:50
- 10:50- 11:30 Water Quality Issues

Moderator: Al Howard, Albemarle Citizens' Advisory Committee Panelists: Bill McGeorge, Albemarle Citizens' Advisory Committee

Rann Carpenter, Pamlico Citizens' Advisory Committee George Everett, Division of Environmental Management Sam Cox, U.S. Soil Conservation Service

11:30 - 11:35	Break and Change Panels
11:35 - 12:15	Habitat Loss and Shoreline Development Moderator: Doug Nelson, Pamlico Citizens' Advisory Committee Panelists: John Stallings, Albemarke Citizens' Advisory Committee Fom Quay, Pamlico Citizens' Advisory Committee Dave Owens, Division of Coastal Management Charlie Hollis, Corps of Engineers
12:15 - 12:30	Update on Albemarle Citizens' Advisory Committee and Review of the Afternoon Program Parker Chesson , President, College of the Albemarle and Chairman Albemarle Citizens' Advisory Committee
12:30 - 1:45	Luncheon and NEP Designation Ceremony Speakers: The Honorable James G. Martin, Governor of North Carolina Lawrence J. Jensen, Assistant Administrator, Office of Water, U.S Environmental Protection Agency
1:45 - 3:15	Working Sessions Six working sessions with a moderator and four resource persons. Identification of problems from morning sessions. What are we don about them now, and where do we go from here?
3:15 - 3:45	Wrap-up General Meeting

Reports from working sessions Moderator: Parker Chesson

3:15

December 15 - Grace-BCMAG

Citizen participation in water quality monitoring of the Albemarle/Pamlico

estuarine region is well underway. This is a significant opportunity for concerned citizens to become involved in and contribute meaningfully to the protection of our water quality. It also means a long term, and economical source of realiable baseline data that will be useful to the scientific and regulatory communities in assessing management alternatives. And, perhaps most importantly, it means a network of informed "watchdogs" who can provide an effective first-alert system for spotting emerging problems.

Our first task in developing the project for the Pamlico was to survey existing programs around the country and then establish the parameters and methods for our watershed. We studied programs that are currently operating in Delaware, Rhode Island, Maryland, Virginia, Massachusetts, Michigan, Minnesota, Illinois, Vermont and New Hampshire and Nova Scotia, Canada.

One of the first established and most extensive of the estuarine programs is the Citizens Program for the Chesapeake Bay, Inc. (CPCB). The CPCB was started in July of 1985 as part of a Chesapeake Bay Program public participation grant from the Federal Environmental Protection Agency. The initial pilot program was designed to determine if citizens could collect scientifically valid data from nearshore stations and whether these data be used to help document changes in the main tributary. They also set out to determine the most reliable sampling procedures, reporting formats and data management systems for a volunteer program. The CPCB hoped to be able to provide the feasibility of a permanent bay-wide citizen monitoring network as part of long-term management strategies. The program has been successful on every count and now serves as an example for many fledgling programs throughout the coastal area.

Today about fifty Chesapeake volunteers monitor fifty nearshore stations along two major tributaries of the Chesapeake: the James River in Virginia and the Patuxent River in Maryland. Each monitor measures five water quality parameters at his site weekly, throughout the year.

By necessity, the methods used by the Chesapeake volunteers are much less sophisticated than those used in government and research monitoring programs. However, the values obtained by CPCB volunteers, in most cases, are comparable to those obtained by government monitors at adjacent sites. The reliability and scientific validity of the data is due, in part, to an extensive quality assurance plan designed and implemented by Kathy Ellett, CPCB project coordinator.

Ms. Ellett says their data is most useful in helping to track developing trends in the bay tributaries. Also, in at least one instance, the Maryland Department of Natural Resources is using data collected by volunteers to augment or supplement the more limited agency monitoring activities. By using volunteers they are able to expand the monitoring to include more stations, more frequently, on a year-round basis.

Another well established estuarine lay monitoring program has been carried out by volunteers in Rhode Island. The Salt Pond Watchers got their start as a project of the University of Rhode Island Sea Grant program, in September 1985. Since that time over thirty volunteers have been measuring water quality parameters every two weeks, from May through September, in seven coastal salt water lagoons. They record water depth and temperature, weather, and field observations. They also sample for dissolved oxygen, nutrient concentrations (nitrates and phosphates), chlorophyll (an indicator of algae concentrations), and fecal coliform bacteria (an indicator of fecal contamination). The nutrients, chlorophyll, and coliform samples are sent to laboratories for analysis by professional technicians.

The Salt Pond Watchers have met with tremendous success and their work has been well received by area management agencies. Through their monitoring of coliform bacteria they were able to show that bacterial contamination of several of the ponds exceeded safe shellfishing levels during the summer and fall and, in some instances, even exceeded safety

standards for water contact sports.

Rhode Island's Department

of Environmental Management (DEM) was able to use the more extensive field data provided by the pond watchers in establishing policy for possible shellfishing closures. DEM also requested the help of the pond watchers in conducting a shoreline survey to identify wastewater discharges. Also, their Coastal Resources Management Council (CRMC) plans to use pond watchers data in the evaluation of permit and planning decisions.

These programs are some of the larger, well established ones responsible for monitoring in estuarine systems. However, there is work being done in N.C. as well. The North Carolina Division of Environmental Management's Stream Watch program has been fostering interest in water conservation for years. The program encourages local citizen groups to adopt a stream, river, or lake and to take responsibility for protecting and promoting it.

Stream Watch has provided funds to some organizations for stream monitoring projects. One such project is a group of property owners on the Chowan River. Members of the Arrowhead Property Owners Association near Edenton, NC have been monitoring along the Chowan and one of its tributary creeks since 1982. They collect data once a week from May through September, testing for temperature, pH, salinity, dissolved oxygen and phosphate, nitrate and ammonium concentrations. The monitors also try to keep track of the algae bloom conditions in the Chowan by reporting an Algal Index for each site. The data obtained

is reported to and filed by DEM at the Washington regional office.

Many other groups have shown interest in participating in lay

monitoring programs throughout the area. The Neuse River Foundation in New Bern wants to start a lay monitoring program to cover sections of the Neuse and Trent Rivers. Also, a group of concerned citizens at Fairfield Harbor (on the Neuse) have begun plans for a Stream Watch affiliation there. Vann Latham, a retired mathematics teacher, has recently applied for a Stream Watch grant for monitoring along the Pungo River.

It is indeed evident from the long list of successful lay monitoring programs already in existence that citizen volunteers can contribute meaningfully to any water quality management program.

The Albemarle/Pamlico Estuarine Study has already funded PTRF for the development of a citizens program on the Pamlico. An experienced water quality technician at East Carolina University and at North Carolina Phosphate Corporation, I have been hired to supervise the PTRF project.

PTRF staff has conducted an exhaustive review of existing lay monitoring programs. We have made contact with the coordinators of these programs and have sought their advice on the procedure for setting up a lay monitoring program. We have met with several government agency water quality professionals seeking their input in developing a monitoring scheme that will mesh well with existing agency monitoring efforts.

Dr. Doug Rader, project coordinator for the APES, is an excellent source of both information and inspiration. Dr. Rader believes that the citizen participation programs have great potential. He foresees an interlinking network of small citizens groups throughout the study area that will eventually form the backbone of a vast first-alert system for our watershed. He stresses that the volunteers should not only be well trained to perform technical measurements, but should learn to recognize warning signs for potential problems. They should be able to respond to critical situations by knowing what, if any, immediate action to take and who to contact in these cases.

Dr. Rader also notes that in order for the efforts of citizens monitoring groups to be well received, three important criteria must be met. They are: (1) The volunteers must receive good, thorough technical training. There must be standard procedures for every test and all volunteers must know and practice them; (2) There should be a good program for quality control. This is to insure that the data collected is consistent, viable scientific data; and (3) There must be an approved system for calibration of the methods used.

In order to be sure that our program meets these criteria the PTRF staff has enlisted the help of a support committee of scientists. The committee members are: Dr. Stan Riggs, Department of Geology, ECU, chairman; Dr. Vince Bellis and Dr. Graham Davis, Department of Biology, ECU; Dr. Don Stanley, Institute of Coastal and Marine Resources, ECU; Dr. Barney Kane, School of Allied Health Sciences, ECU; and Dr. Bob Crounse and Dr. Jacky McGinty, ECU school of

Medicine.

The science committee met initially in August 1987. It was agreed that obtaining data on some basic parameters such as dissolved oxygen, salinity, temperature and pH on a frequent basis could help to isolate the interactions of these variables that preceed fish kills. They also suggested that fecal coliform data could be useful. They felt that such data would fill a gap in the existing data base.

Having completed scoping the available resources and existing citizen programs, PTRF staff has decided upon parameters, methods, and number of stations.

The science committee discussed several options for the location of sampling stations. Dr. Donald Stanley, a long-time Pamlico River researcher, felt that tributary creeks had been neglected by earlier and current monitoring schemes. The committee concurred that a major focus of the PTRF would be the tributaries. Sampling protocol and potentials for future expansion of monitoring were also reviewed by the committee.

Water temperature, ph, salinity, dissolved oxygen and turbidity (measured by secchi disk determination of limit of visibility) are the parameters selected for our program. Each of these parameters are important. Temperature is an influential variable in many aspects of water chemistry and biology; it affects the stability of compounds, the rates of chemical reactions, density, inversions and circulations of the water.

Ph is a measure of the relative acidity or alkalinity of water. Measured with a simple color-comparator kit, fluctuations in ph can have significant consequences for the living resources in an estuary. Salinity, which has been declining in recent years in the Pamlico estuary, will vary in the Pamlico from 0 parts per thousand of water to 17 ppt near Pamlico point. The gradient created by the mixing of fresh river water and salt water from the Sound is a determinant in the distribution and well-being of most of the estuary's living resources.

Dissolved oxygen (DO) is another important variable that our volunteers will measure. DO levels below 3-5 ppm will not allow many species of fish or plant life to survive. Low DO levels are thought to have been a key factor in the various diseases, kills and other symptoms of stress in the Pamlico in recent years. Our monitors will use a micro-Wimkler titration kit to measure DO.

The final parameter that we will study is the limit of visibility. AQ secchi disk test is a good measure of turbidity in the water. Turbidity is increased due to the suspended sediments; large amounts of suspended matter can interfere with the penetration of light in the water column. Sufficient light penetration is essential for the adequate photosynthesis by aquatic plants. If turbidity is excessive and light is insufficient, the subaquatic vegetation may disappear and a vital source of food, nursery habitat and shelter is lost to

estuarine wildlife.

PTRF volunteers will also be doing some fecal coliform sampling on a monthly basis. Steve Jones, of Environmental I Laboratory (Greenville) has donated this service to PTRF for 10 stations once a month for one year. The presence of high fecal coliforms is an indication of contamination from human and animal wastes. Failing septic tanks, inadequately treated sewage, animal-waste lagoons can all be responsible for such contamination. This is one parameter that has not been very widely monitored in the Pamlico to date.

We are also beginning to expand up the Tar River into the fresh water. In this portion of the system the parameters will be slightly different; here we will also measure nutrients, nitrates and phosphates. It was the consensus of our science committee that measuring nutrients in the Pamlico was extranneous. There is already over \$75 thousand spent annually to measure these elements in the estuary but not in the upper Tar. Secondly, the measuring devices which might be within our budget limitations were wholly inadequate for salt water areas. In the estuary nutrient levels are so small that only very sophisticated measuring techniques will isolate the fluctuations. On the converse, nutrient levels are expected to be higher in the Tar River and therefore less expensive measuring kits would suffice.

On March 26,1988, a training workshop for volunteers will be held. The volunteers will be equipped with materials and kits to measure each of the aforementioned variables. They were trained in the procedures that each must follow carefully. Data collection will begin by the volunteers in early April.

After the volunteers are experienced and the program is well underway, quality assurance will continue to be a major consideration. The PTRF staff plans to follow closely the fine example set by Kathy Ellett and the Citizens Program for the Chesapeake Bay in this regard. Without a good quality assurance plan the program will surely suffer. It is the volunteer, though, who is largely responsible for making the plan work.

PTRF staff has every reason to believe that our own local volunteers will do the same fine job that has been done elsewhere. Dr. McNaught has already gotten an enthusiastic response from many PTRF members who are excited about the prospects of the new program. According to McNaught, " Several individuals from various locations along the Pamlico and throughout the estuary, have been anxiously awaiting the opportunity to contribute to this program. The individuals with whom I have poken understand what participation will entail and seem to have the necessary desire to do the job."

It is obvious that a pilot lay monitoring program must be a fairly limited undertaking in terms of both geography and the type of data collected. Once sampling is underway, the possibilities are endless. We will certainly try to expand the program both geographically and in terms of the parameters sampled as soon as project coordinators have made any necessary adjustments. Appendix E

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FIRST YEAR TECHNICAL PROJECTS

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ALBEMARLE-PAMLICO ESTUARINE STUDY

The following projects have been approved by the Policy Committee for first-year funding, depending upon final legislative appropriations.

			SUBJECT	PRINCIPAL/ INVESTIGA FORS	INSTITUTIONS
	\$52K	1.	Environmental determinants of oyster bed success	Sutherland, Ortega & Peterson	Duke University Marine Laboratory & UNC Institute for Marine Sciences
	\$11K	2.	Data requirements for fisheries stock assessment	Mercer & Street	NC Division of Marine Fisheries
	\$50K	3.	Value of recreational fishing	Smith & Palmquist	North Carolina State University
	<u>с</u> (к	4.	Analysis of nursery area data	Street	NC Division of Marine Fisheries
• • • •	\$28K	5.	Ecological function of fringe swamps	Brinson	East Carolina University
	\$47K	6.	Potential for eutrophication & nuisance algal blooms	Paerl	University of North Carolina
	\$44K	7.	Nutrient reduction by coastal swamps	Kuenzler	University of North Carolina
	\$39K	8.	Baseline demographic trends (permanent & seasonal populations)	Tschetter	East Carolina University
	\$65K	9.	Analysis of existing hydrologic & water quality data	Bales	US Geological Survey
	\$115K	10.	Offsite effects of Best Management Practices	Bales	US Geological Survey
	\$143K (11.	Flows & flow patterns in the Neuse & Pamlico River systems	Bales	US Geological Survey

(SUBJECT	PRINCIPAL/ INVESTIGATORS	INSTITUTIONS
\$66K	12. Excluder devices in the inshore shrimp fishery	Pearce	Mariner's Marine
\$32K	13. Obstructions to migration of anadromous fish	Collier	US Fish & Wildlife Service
\$38K	<pre>14. Distribution of submersed aquatic plants</pre>	Davis	East Carolina University
\$73K	15. Aerial survey of submersed aquatic plants	Thayer	US National Marine Fisheries Service
\$31K	<pre>16. Water column & bottom sediment dynamics</pre>	Wells	UNC Institute for Marine Sciences
\$10K	17. Hyde County Soil Survey Cost Share	Philen	NC Division of Soil & Water Conservation

Also, the following projects have been recommended for December funding:

18.	Wetland protection strategies	Adams	North Carolina State University		
19.	Heavy metals in bottom sediments	Riggs	East Carolina University		

20. Current resource management programs

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\$40K

\$35K

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In addition, the Peer Review Committee has requested the following actions:

Workshops on 1) hydrologic & water quality modeling 2) remote sensing (land use/land cover; etc.)

3) fish diseases.

Workgroups

2) natural area/wetland inventories & endangered species

Nichols

Research Triangle

Institute

- 3) recruitment processes & their effects on nursery function
- 4) toxicants and pesticides.

1) striped bass declines

Proposal solicitation/revision on 1) management of fecal contamination 2) management of nursery area impacts

FIRST YEAR PUBLIC INVOLVEMENT PROJECTS

ALBEMARLE-PAMLICO ESTUARINE STUDY

The following projects have been approved by the Policy Committee for first-year funding, depending upon final legislative appropriations.

		SUBJECT	PRINCIPAL/ INVESTIGATORS	INSTITUTIONS
\$14K	1.	Citizen's monitoring network	McNaught	Pamlico-Tar River Foundation
\$7K	2.	State of estuaries booklet	Okum	UNC Institute for Environmental Studies
\$10K	3.	Public service announcements	Okum	UNC Institute for Environmental Studies
\$32K	4.	Media tour	Kennedy	NC Coastal Federation
(5.	Workshops on management issues & guidebooks	Kennedy	NC Coastal Federation
	6.	Videotape/slide show	(NRCD reserve until contractor selected)	
\$17K	7.	Newsletter	Public Involvement Coordinator	Albemarle-Pamlico Estuarine Study
\$9K	8.	Public meeting	Carson & Powers	Elizabeth City State University

Total Cost: \$100,136

Appendix F

BASELINE MONITORING PROGRAM

ALBEMARLE-PAMLICO ESTUARINE STUDY

As part of the negotiated designation agreement between the U. S. Environmental Protection Agency and the Albemarle-Pamlico Estuarine Study, a milestone of March, 1988, was identified for a final baseline monitoring plan to be completed. This program is anticipated to be ready to be implemented beginning in April, 1988. The following plan resulted from the combined expertise of appropriate state and federal agency staff (US EPA, USGS, US NOAA, NC APES, NC DEM, and NC DMF), and represents probably the most comprehensive baseline program ever implemented in the Southeastern U. S. The component parts are carefully tailored in response to EPA guidance to

- o construct a comprehensive baseline dataset to characterize the water quality, sediment and biological resources of the Albemarle-Pamlico system, basinwide;
- evaluate the spatial and temporal heterogeneity inherent in parameters of concern in this system, to allow adequate evaluation of temporal trends in historical and APES-generated datasets;
- evaluate and characterize episodic events of great concern (fish kills, anoxia, etc.) which currently escape systematic review;
- provide ground-truth and calibration to remotely sensed water quality datasets expected to be used to validate land use/land cover-driven watershed models and to understand large-scale hydrologic phenomena; and
- o be used to develop by November, 1992, a continuing monitoring program which is intended to evaluate the long-term status of this important estuarine system.

This baseline monitoring program is being designed at the specific request of EPA, in response to the Office of Marine and Estuarine Protection's interpretation of Clean Water Bill requirements. We, therefore, request additional supplemental funds to help activate this program at this time. Considerable cost-sharing by program collaborators (especially USGS) has been included to maximize the return from this effort.

PROGRAM COMPONENTS

The comprehensive baseline monitoring plan presented here has six principal components:

- continuous monitors for specific parameters sited at locations of known importance or risk;
- synoptic water quality studies basinwide, with emphasis on open water areas previously poorly known;

o one-time surveys of sediment and fish tissue toxicants;

 expansion in time and space of the existing ambient water quality monitoring network, especially into open water areas;

o emergency response capability to chronicle episodic events;

o initial implementation of a trained citizen's monitoring program.

Each of these components is critical to the adequate characterization of the dynamic parameters of greatest concern in this system.

Continuous Monitors

Albemarle-Pamlico Estuarine Study has already funded initial flow evaluations in the Pamlico and Neuse River tributaries, being conducted collaboratively with USGS. This work includes twelve continuous tide gauging stations and twelve additional water quality stations (see attached map). These water quality stations originally were intended to measure only temperative and conductivity at various depths, to allow salinity evaluations. However, these stations provide a useful opportunity to add additional instrumentation at relatively low cost and monitor water quality as well.

The rationale behind a system of continuous water quality monitors is linked to the nature of the significant problems in this system. The major parameters of concern at this time are nutrient concentration, dissolved oxygen concentration, algal pigment concentration (chlorophyll a), suspended sediment concentration and salinity. Many of these, but particularly nutrient concentration, dissolved oxygen concentration varies 100%+ over the course of minutes and sometimes tens of meters. All existing systematic monitoring programs completely miss this level of variation, is both time and space. In fact, the diurnal minimum for dissolved oxygen occurs in the early morning when water quality samples are generally sleeping. Similarly, vertical stratification changes are completely missed by single depth or even top and bottom sampling -- changes in the depth of the anoxia zone can go completely undetected (e.g. the Chesapeake anoxia work).

Furthermore, a real-time capability is needed in this system to allow cueing of emergency response and synoptic studies. Punch-tape reading backlogs easily, and long delays in data availability can be avoided by the use of data collection platforms (DCPs) on a portion of the stations. DCPs have the further advantage that data is continually available from the receiving computer in Columbia, S.C., already processed, to any researcher or program person with an interest.

The minimum number of continuous monitoring units needed for such a network in this complex system is forty. This number is composed of 12 existing stations in the Pamlico and Neuse Rivers (USGS), 3 additional in the Pamlico (northshore and farther east of existing station), 2 additional in the Neuse (Street's Ferry Bridge and eastward of existing stations), 12 stations in the Chowan, Albemarle Sound, Alligator River and Currituck Sound), one each in Croatan and Roanoke Sounds, 6 in outer Pamlico Sound and Core Sound, and three in the Pungo River.

Each station will be equipped with two four-channel units, to measure dissolved oxygen at four depths, temperature at two depths and conductivity at two depths. Half of the stations will be equipped with DCPs; the remainder will be read by punch tape at USGS. Because of the extreme vulnerability of the equipment to the elements and vandalism, we will rent all of it from USGS. Rental fees of approximately \$80/unit and \$80/DCP include all maintenance and replacement costs.

Each of the existing USGS stations will require only an additional unit with four channels to accommodate dissolved oxygen measurements.

The total cost of this equipment rental is as follows:

12	stations	with	one	added	unit	6 9	\$80/month	=	\$	960/	month
28	stations	with	two	added	units	s @	\$160/mon	th =	\$4	480/	month
20	stations	with	DCPs	@\$80)/mont	zh		=	<u>\$</u> 1	1600/	month
									\$7	1 040/	month

\$7040/month X 12 months = \$84,480/year 💷 🛹

The USGS costshare for installation, replacement service, manual reading of half of the stations, data processing, etc. will run approximately \$6000 for installation and maintenance for 28 additional stations plus \$2000/station for 12 previously funded stations for a total of \$192,000.

A problem exists with current technology for long-term success of oxygen electrodes in estuarine situations. Fouling becomes a serious problem, and biased readings can result. Work conducted by Dr. Rick Luettech at the University of North Carolina Institute of Marine Sciences and Dr. Joe Ramus and Dr. Bruce Kenny at Duke University Marine Laboratory demonstrates that reliable data can be attained. In fact, Drs. Ramus and Kenny have developed a new oxygen electrode which is virtually disposable. We believe this represents a major breakthrough in continuous monitoring, and expect to take advantage of their excellent work. A netting and calibrational exercise must be conducted however before standard electrodes can be replaced on the continuous monitors. Drs. Ramus and Kenny have proposed to conduct this work, to devise appropriate dissolved oxygen community metabolism models and to deliver those products as a functional dissolved oxygen system with replaceable electrodes for about \$50,000, capable of reporting community oxygen metabolism and its correlates. (The technology development process is complete to date, and no patent rights would accrue to the program.)

The total cost of the development and implementation of the expanded continuous monitoring system then is \$326,000, of which the EPA share is \$134,400.

Synoptic Water Quality Studies

The amount of water quality data available from the Albemarle-Pamlico system is large, yet relatively little is available from the open water parts of the system. Virtually nothing is known about spatial heterogeneity in water quality parameters throughout the basin. The staff working group strongly recommends conducting at least one synoptic study of all portions of the

system to characterize baseline variability. Forty continuous sampling points is grossly inadequate to address spatial variability. Without adequate information on spatial variability, no time series data (historical or APES generated) can be properly analyzed or understood.

A secondary benefit is the calibration of remotely sensed water quality data, both NOAA AVHRR satellite images (to be obtained from NOAA's Rick Stumpf for approximately \$5000 for 1987 images, pending Technical Committee approval) and Landsat TM images which have been proposed to NASA for funding (approximately \$540,000 over two and a half years). The NASA work will address land use/land cover from a Geographic Information System perspective, and will calculate watershed and subwatershed loadings of sediment and correlated constituents based on the Universal Soil Loss Equation. It will also allow 30m resolution for certain water quality parameters (temperature, suspended sediment, algal pigments and probably salinity), but must be calibrated by real-time "ground" data. The proposed synoptic study will be scheduled to coincide with the satellite pass in order to accomplish both goals. We expect to use continuous monitor data to cue the synoptic study, to guarantee that representative seasonal conditions exist.

Consultation with the Division of Environmental Management personnel who conducted similar limited studies on the Chowan/Albemarle and on the Neuse suggest that the cost for a one-day, systemwide synoptic water quality survey will run approximately \$80,000. More than one survey should be scheduled, to demonstrate that the chosen sampling time is not in someway unique, to account for seasonal variability and to provide a safety factor should conditions preclude effective satellite imaging. However, to keep this request to target levels only one study is proposed: other study funds will be used to repeat the process later, as such funds become available.

Total cost, therefore, is \$80,000.

Fish Tissue and Sediment Surveys

Sediment contaminant concentration is very poorly known. Preliminary evidence suggests that "hotspots" exist, yet their locations are poorly defined. Furthermore, experienced staff members believe that strong differences in physical composition of the sediment (even across relatively short distances like the north and south shores of the Pamlico River) may be partly or mostly responsible for differences in frequency of anoxia events in those areas. Subsequent work on sediment oxygen demand will probably prove necessary -siting of proposed discharges could be dramatically affected.

Occasional intensive surveys of fish tissue and sediment contaminants have been conducted in the past, yet no systemwide baseline evaluation has ever been conducted. DEM staff feels very strongly that fish tissues and sediments best reflect this total loadings of toxic substances, integrating variable water concentrations over both time and space. In addition, the potential exists for recreating an unknown past by vertically partitioning sediment cores, especially where industrial markers are present (e.g. Texasgulf and the Pamlico). Preliminary data from upstream in tributaries shows some surprisingly high concentrations of pesticides: a survey is distinctly needed to fill in this blank spot in our knowledge of this system.

This work will couple nicely to current work being conducted in liaison with APES by FWS on a baseline contaminants study of the Albemarle-Pamlico Peninsula and the counties north of Albemarle Sound (fish, reptiles, birds). Biological monitoring staff consulted believe fish tissue work can be done for about \$2000/site. Careful scrutiny of water quality station locations and previous tissue programs suggest that 20 sampling locations will be adequate for first-order characterizational work. The total cost of tissue studies, then, is about 20 X \$2000/site = \$40,000.

Expanded Ambient Water Quality Network

The existing ambient water quality monitoring network maintained by DEM is exceedingly sparse in some areas of the study region, especially the open water. In most cases former ambient stations exist, but the State of North Carolina has been unable to afford to keep them up. The working groups determined that a significant advantage could be gained by reestablishing a portion of the former stations to allow more complete characterization on conditions in the Sounds on an ongoing basis. The existence of historical data from particular stations is a criterion in the selection of stations for reactivation, as is evenness and completeness of coverage. Previous transect-arranged sampling in Albemarle Sound and the Neuse River has been exceedingly valuable. New stations will probably be transect arranged, in the rivers of highest concern, to correspond with continuous monitoring stations. This arrangement would maximize data utility. The recommended expansion is 60 additional sites, mostly concentrated in the Pamlico River, Neuse River and Albemarle Sound. (Approximately five sites would be run on each of four transects in each of the three basins). A two member water quality monitoring team could run those transects and have the samples analyzed for approximately \$180,000 per year.

The total cost of an expanded ambient monitoring network is, therefore, \$180,000.

Experience with previous sediment sampling in the region suggests that forty sites will be adequate to construct a first-order map of sediment contaminant concentration. Work currently under way by Dr. John Wells at University of North Carolina on physical sediment dynamics will be combined with knowledge of point source locations and nonpoint source concentrations to select specific site. Not all sites will correspond with water quality stations, but proximately to water quality stations will serve as a site selection criterion.

The cost per station for this work is estimated at 1,000. The total cost is $40 \times 1000 = 40,000$.

Emergency Response and Episodic Event Monitoring

A severe problem exists in the capabilities of NRCD regional staff to respond to episodic events (fish kills, algae blooms, "dead water", spills, etc.) Oftentimes considerable time elapses before any response can be made to citizens' complaints or reports of such events. For that reason (as well as change through time in reporting, recording and responding procedures), virtually all our data on incidences of fish kills and other episodic events is suggestive only. A clear process must be established to monitor and document these events. Field staff are already badly overloaded, so additional staff is necessary.

We proposed to create a position specifically for emergency response/episodic event monitoring. Not only will this position allow efficient documentation of those events, but it will also expand accountability to the public (as well as provide a replacement for the monitoring team when one member is not present). We estimate the support of such a position would run approximately \$50,000 including salary, fringe benefits, travel, telephone, and materials.

Citizens' Monitoring Network

An additional important function of this person will be to coordinate our proposed citizens' monitoring network. Currently, the Pamlico-Tar River Foundation is conducting a scoping study on such networks. We will be ready to implement this program by early spring. We believe the success of the Chesapeake Bay Program Citizens' Monitoring Network speaks for itself: not only can trained citizens using standardized protocols calibrated to state standard techniques (quality assured) provide useful data, they also provide an excellent "streamwatch" capability to fuel the episodic monitoring program described above. The estimated cost of training and equipping about 200 citizen's monitoring groups is about 200 X \$200 + \$10,000 for other materials = \$50,000.

Total Costs

Total funds requested from EPA are shown below:

continuous monitoring network dissolved oxygen monitoring development synoptic water quality study fish tissue and sediment surveys expanded ambient water quality network episodic event monitoring citizen's monitoring network initiation	\$ 84,480 \$ 50,000 * \$ 80,000 \$ 80,000 \$ 180,000 \$ 50,000 * \$ 50,000 *
Total Request	\$574,480
candidates for APES program funding	- 150,000
	\$424,480
Total program value would be	\$574,480 <u>192,000</u>
	\$766 , 480

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Albemarle-Pamlico Peninsula

Pamlico and Neuse River Tide Gage Locations Agricultural-Drainage Study Sites




Neuse River Estuary Tide and Water Quality Stations

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Pamlico River Estuary Tide and Water Quality Stations

APPENDIX G

ALBEMARLE-PAMLICO ESTUARINE STUDY-

WORKSHOP ON FISH AND CRAB DISEASES

EXECUTIVE SUMMARY

On September 22, 1987, a group of national and regional experts on diseases of fish and crabs was convened to recommend a practical strategy for addressing disease problems as part of the Albemarle-Pamlico Estuarine Study. A full day's session followed (see attached agenda).

Highlights of the information presented included:

- J. Hawkins (DMF) Ulcerative mycosis (UM) first detected in North Carolina in 1981-1982; high prevalence 1982-1984 (especially spring and fall); mostly menhaden, but also flounders, silver perch, shad, striped bass and others; strongly focused in Pamlico River, but some in Albemarle and Core Sounds; 1984 was bad year, but no associated pollutants could be identified (salinities very low); since 1984 some infections in Chesapeake and St. John's River (FLA); abundant fish kills this year, with lots of infection (NCSU survey work ceased after April when money ran out); blue crab shell disease described.
- J. Mulligan (DEM) Described current procedures for addressing fish kills; statewide numbers of kills: 1984 (39), 1985 (57), 1986 (45), 1987 to July (35); Pamlico River had by far the most 10/45 in 1986, 14/35 in 1987; on average more fish die in Pamlico River than the rest of the state; only 3 kills attributed to specific pollutants; better response time needed; better monitoring needed; recently, lots of crabs dead in pots (hard to handle from a jurisdiction standpoint - public resources?); toxic dinoflagellates?
- E. Noga (NCSU) Impacts on 1) maximum sustained yield, 2) aesthetics, 3) human health, and 4) system health indicator(?); other diseases too (eel bacteria, "red sore" = 9 different diseases, etc.); UM caused by water molds (Aphanomyces and Saphrogenia, not normally invasive); injections of cultured molds gave little results unless accompanied by injections of corticosteroids (stress factors); even so, got no real gross ulcers (only histopathologically similar ulcers); best approach: 1) identify high risk areas, 2) look at reduced resistance to infection caused by stress.
- J. Levine (NCSU) Monthly monitoring survey results; 15% of <u>all</u> menhaden collected have been infected; peaks in Oct-Dec and April-June 1986; highest incidences in 2-8 ppt region; mostly affects menhaden (70-160 mm), up to 93% incidence; also other epidemic disease problems; mostly where natural immune competence of hosts is compromised; need to identify anthropogenic causes and possible management solutions.
- J. Stober (Athens Lab, USEPA) Fish diseases are a burning issues in NC, FLA, VA (Gulf, GA, SC not really interested); Puget Sound experience: municipal and industrial wastes (1950s - 1960s), toxic sediments (1970s - 1980s); now tumors in flatfish; after 10 years of research have good correlations, but cannot induce the tumors!; NC problem seems even less tractable - no short-term answer; public awareness building of primary importance: nonpoint pollution controls and lifestyle changes.

- T. Savage (Fla. Dept. of Env. Regulation) 1984 first reports of ulcerative disease syndrome (UDS) from St. John's River; fungal and bacterial infections, mostly in (older) menhaden; April 1985 very high incidence, also in other fishes; Fla. has put \$250K into a research effort for Jacksonville area; work currently underway (3/87 - 11/87 - 3/88) includes baseline water quality, baseline fish, basic microbiology and pathology; Jay Levine (NCSU) will summarize it; now an additional \$150K for next year (\$400K all together).
- J. Merriner (NMFS, Beaufort Lab) Menhaden are food sievers (as small as 7-9 um particles - infection route?); NMFS has conducted extensive surveys of commercial landings; 1986 - no diseased fish (offshore); 1984-1985 - yes in NC landings; only up in estuaries, not in ocean; tested ability to detect catastrophic declines given existing surveys (menhaden are best known fisheries in the world!); found that must experience 67% - 90% change in order to detect any change!; very difficult to detect real effects; real world: up to 90% infected in pound nets, but only 2% in offshore purse seines; chronic effects likely important: a 1/2% decrease per year for 30 years would cause a total decrease to 60% in the fishery; similarly, added rare acute mortalities (once every 14 years, a 50% decrease) would result in an added decrease to about 50%; summary: detection of important changes probably impossible, yet can cause drastic declines in fishery, with severe economic consequences (especially if indirect effects on tourism and recreation are included); also predator-prey interactions give probable significant system-wide effects (everyone eats menhaden, except people!).
- M. Newman (NMFS, Oxford Lab) Described the National Status and Trends program (since 1984); looks at sediment chemistry and fish lesions; only site in NC is Jones Bay (Pamlico Co.); NC species considered are spot/croaker; 1984 data are high in NC for coprasonal and fecal coliforms; most metals low, some lesion types high.
- C. Sinderman (DMFS, Oxford Lab) Presented global component; ulcerative diseases common in SE Asia and Australia, with massive outbreaks; UM/UDS not really unique in that regard; major difference is the unusually high incidence rates (i.e., epizootic levels of ulcerations above 5% are very rare); also red hake ulcers in the NY Bight; suggestions: (1) determine effect of disease on survival and fecundity, and on indirect mortality to evaluate population effects, (2) approach must be broad-based, multidisciplinary (successful, team evaluations are rare), (3) concurrent studies of total effects on biomass (i.e., incidences, not just prevalences), (4) needs dynamic experimental component, (5) regional disease management is essential, and (6) the effort should be focused on fish diseases and not dispersed on crab diseases and other considerations.

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In response to a request for specific recommendations to the Policy Committee of the Albemarle-Pamlico Estuarine Study, the following suggestions were made:

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- 1) Identify physical areas of highest risk of infection and then attempt to setablish causal relationships through experimental manipulations.
- 2) Produce an effective, management-related monitoring scheme.
- 3) Make a clear case for a legislative mandate to regulate wildlife effects, especially cumulative impacts of piecemeal development; demonstrate that the resource loss is of sufficient magnitude to justify regulatory efforts.
- 4) Build the case for ecosystem effects of juvenile menhaden losses.
- 5) Prove a link to water quality changes.
- 6) Build an education program to foster public awareness of the environmental and economic costs of chronic deterioration of water quality.
- 7) Don't wait for proof positive of causal relationships which may never come; recommend public policy changes to address probable causal relationships between water quality and signs of stress.
- In short:
 - 1) The Pamlico Sound and its tributaries are the major nursery grounds for the entire east coast menhaden fishery (with the Pacific menhaden, the most valuable fishery in the US).
 - Seasonal peaks of UM infection among juvenile menhaden in the Pamlico River reach 90+% and average 15% of all menhaden sampled by university researchers.
 - 3) Most infected fish appear to die, although some apparently recovered fish have been captured in more saline reaches of the system.
 - 4) The large variability in time and space make detection of even large population changes extraordinarily difficult.
 - 5) Chronic losses of a minimal extent (1/2%/year) could easily cut the menhaden fishery by half in 30 years.
 - 6) The disease vectors appear to be common water molds, normally not invasive.
 - 7) Nonstressed fish do not become infected when exposed to the pathogens; artificially "stressed" fish do.
 - 8) The specific critical element of stress is unknown and presumed to relate to water quality (anoxic, sediment, fresh water, toxicants, etc.).

- 9) Infection levels peaked in spring and fall of 1984 and 1985 and probably spring 1987; the levels this year were high but uncertain because funds were not available to researchers to continue their monitoring efforts.
- 10) Florida collections show similar incidence rates, but fish are adults; Chesapeake Bay collections also display ulcerations.

Concerning crab diseases:

- 1) The disease of blue crabs active this summer in the Pamlico River seems to be bacterial in nature and be grossly similar to "burnt crab" or "brown spot" disease recorded previously in other locations.
- 2) The incidence peaked at about 15% of all adult females, and was highest between Durham Creek and South Creek on the south shore of the Pamlico River; fisherman reported individual catches as high as 40-50%.
- 3) Causal relationships are unknown, although caged unaffected crabs rapidly became affected in that stretch of the river (DMF experiments).

(See attached DMF press release.)

Finally, the expected Fall 1987 peak of UM incidence is beginning. A large fish kill occurred September 28 in the Pungo River, with very high infection rates among killed fish. The Pamlico River is clearly the major problem area in the Albemarle-Pamlico system for stress on fish and crabs.

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DNR:kn 10/9/87

APPENDIX H

Albemarle-Pamlico Estuarine Study Data Management Work Plan 1987-1988

The following activities comprise the Albemarle-Pamlico Estuarine Study data management work plan for 1987-1988:

I. Computer System Upgrade

The Land Resources Information Service (LRIS) will upgrade the computer system to support the data management requirements of the Albemarle-Pamlico Estuarine Study.

II. Data Entry of Geographic Features

The following datasets will be incorporated into the geographic information system for use in the APE Study.

A. Hydrography

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A geographic hydrography dataset will be designed and developed through a cooperative effort by LRIS, the NRCD Division of Environmental Management (DEM), and EPA. Hydrography data (streams, water bodies, and shoreline) from the 1:100,000 scale (100K) Digital Line Graphs (DLG's) produced by U.S. Geological Survey will serve as the base.

EPA will provide LRIS with the 100K digital data, acquired from USGS, for North Carolina. The 100K digital data for the Virginia portion of the study area will be purchased by LRIS from USGS.

LRIS will load, process, and reformat the data into ARC/INFO files that correspond to the USGS 7.5 minute quadrangle windows.

DEM will mark and code each stream segment with a unique stream index number. The index number will relate to DEM's stream classification data. Each stream segment will also be coded with a reach number to correspond to the reach numbers in EPA's Storet. The codes will be added to the geographic files and used as a basis for relating the tabular hydrologic data with geographic features.

B. Point Locations

LRIS will acquire and load into the geographic information system point location data for water quality monitoring sites, point source discharge locations, stream gaging stations, water intake locations, land fills, Superfund sites, and other point locations.

C. General Soil Associations

LRIS will acquire copies of the recently completed 1:250,000 scale General Soil Associations maps for both North Carolina and Virginia from the USDA Soil Conservation Service (SCS). LRIS will digitize the soil lines, integrate the data with 100K hydrography, and process the data to ARC/INFO coverages. Tabular data on soil attributes will also be acquired from SCS and incorporated into the data base.

D. Fisheries Data

LRIS will process the existing fisheries data to ARC/INFO coverages. The data include 7.5 minute quadrangle shoreline, primary nursery areas, secondary nursery areas, biological monitoring station locations, submerged aquatic vegetation, etc.

E. APES Project Area Boundary

LRIS will develop a boundary file for the study area and small scale map files of the project area including the Virginia portion of the study area.

F. Watersheds

The process of delineating watershed boundaries on 7.5 minute quads for future digitization will be initiated.

G. Land Use and Land Cover

LRIS will process the existing digital land use and land cover data for the study area to ARC/INFO coverages. Future activities toward developing land use and land cover data for the study area will await notification from NASA regarding the proposal submitted for partial funding.

III. Database/System Design

A consultant will be hired to develop specifications for the overall database and system design. LRIS is presently awaiting a proposal from Environmental Systems Research Institute (ESRI) for developing these specifications. The design will address:

Identification and definition of data items to be incorporated into the APES data base from existing datasets, including Storet, Watstor, DEM's Permit Compliance System, DEM's Stream Classification files, and Division of Marine Fisheries database.

Technical design of the database, including the literature catalog, tabular data, and geographic data.

Specifications for the "front-end" software that will be developed to access the APES data bases.

IV. Purchase Supplies

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Maps for digitizing and proofing the geographic data will be purchased.