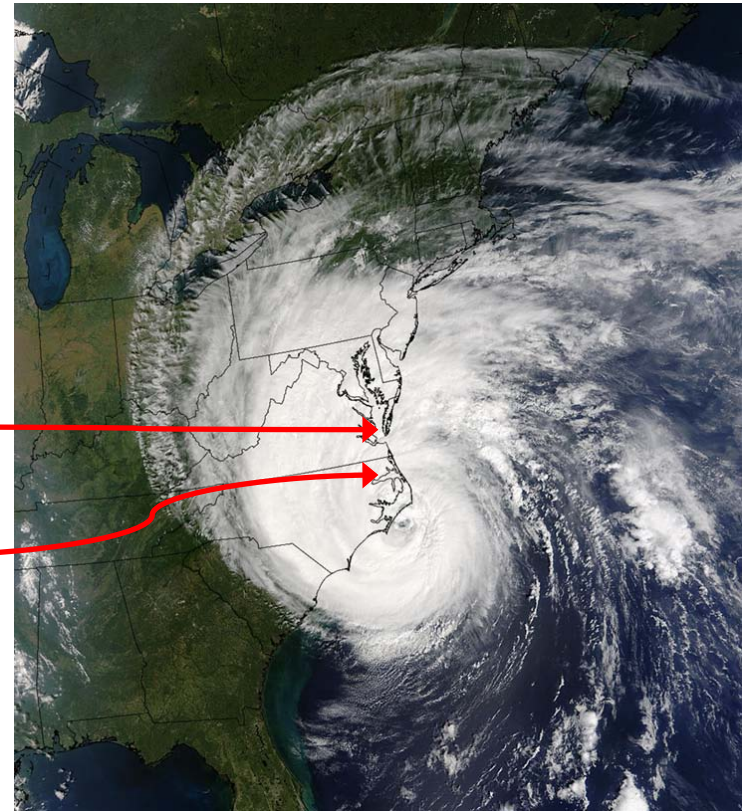


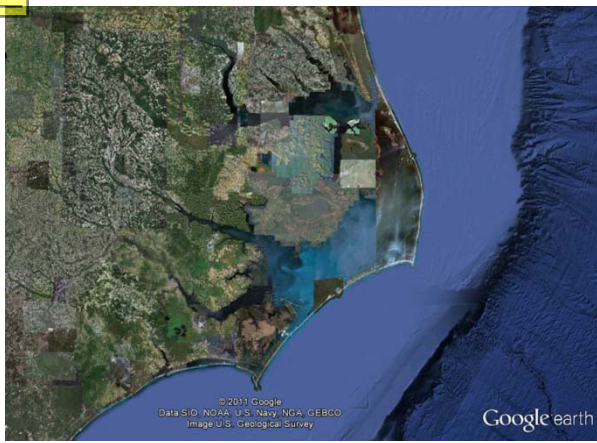
# Implementation of Ecosystem Based Management in APNEP

Carl Hershner, Dean Carpenter,  
Molly Roggero, and Kirk Havens

Virginia Institute of Marine Science

Albemarle-Pamlico National Estuary  
Program





# Ecosystem Based Management

- place based
- focused on sustaining valued ecosystem services by protecting ecosystem structure and function,
- recognizes internal and external linkages of the whole system, and
- specifically considers economic, social and institutional aspects of the system

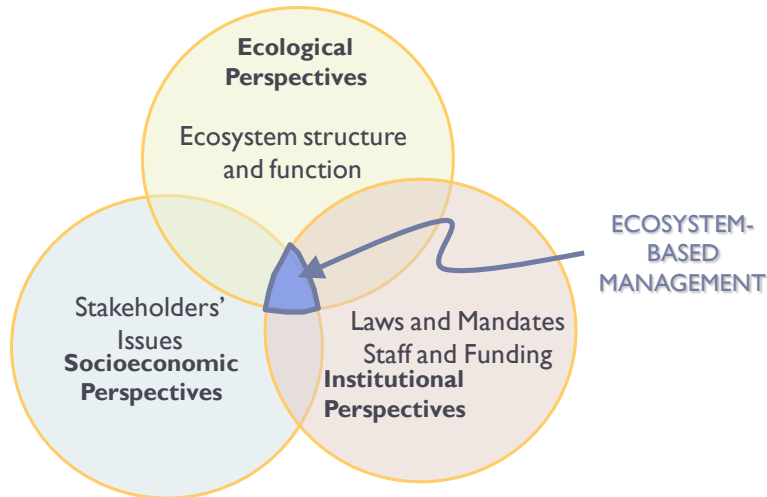
# Essential conditions if an ecosystem-based initiative is to succeed

United Nations Environment Program. 2006. *Ecosystem-based management: Markers for assessing progress*. 58pp. unep/gpa, The Hague

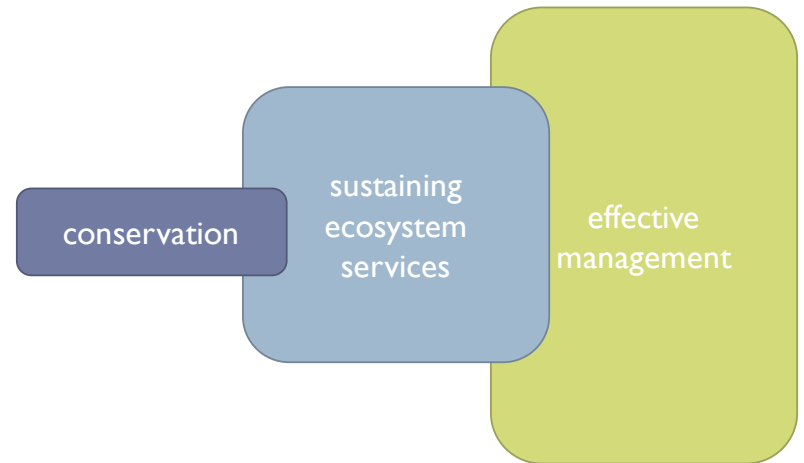
1. Unambiguous goals
2. Well-informed stakeholders
3. Delegation of authority and financial resources to sustain implementation
4. Capacity within implementing institutions

# Change in the Concept of EBM

- NOAA Coastal Services Center (2007)



- Packard program evaluation team (2009)



# essential elements of EBM

## **holistic vision / plan**

comprehensive description of system, articulation of multiple management objectives

## **community**

effective engagement of policy makers, managers, stakeholders, scientists

## **process**

effective adaptive management

## **foundation**

legal framework, management institutions, financial resources, effective communications

# National Estuary Programs

- place-based
- protect and restore water quality and ecological integrity of estuaries of national significance
- targeted actions in estuarine watershed
  - water quality
  - habitat
  - living resources challenges
- diverse stakeholder involvement



# Ecosystem Based Management

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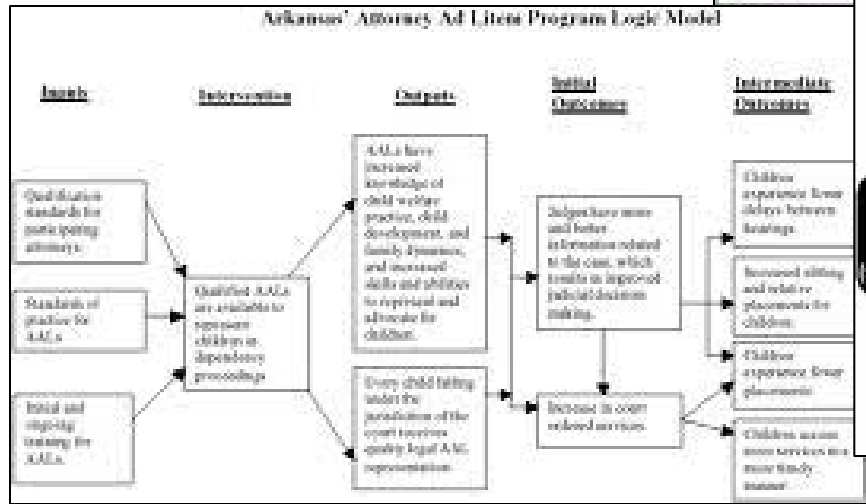
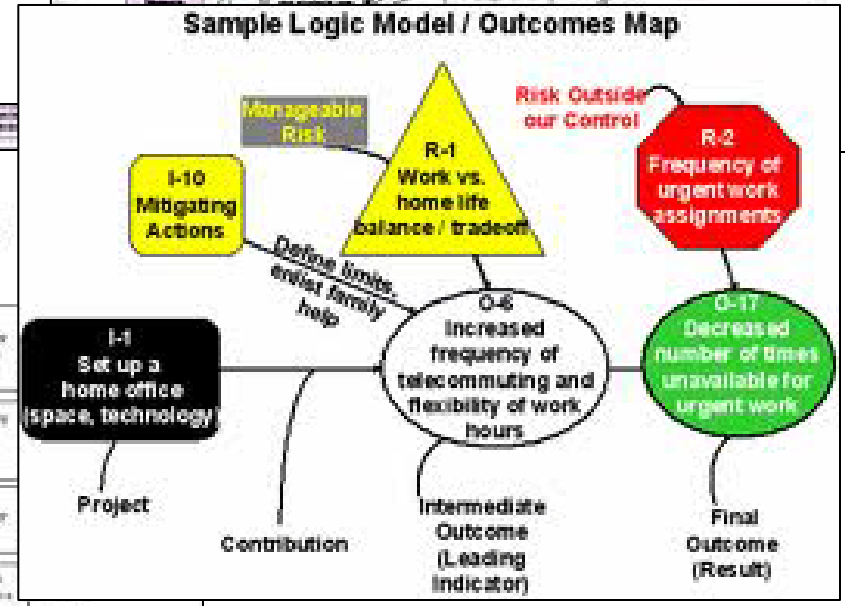
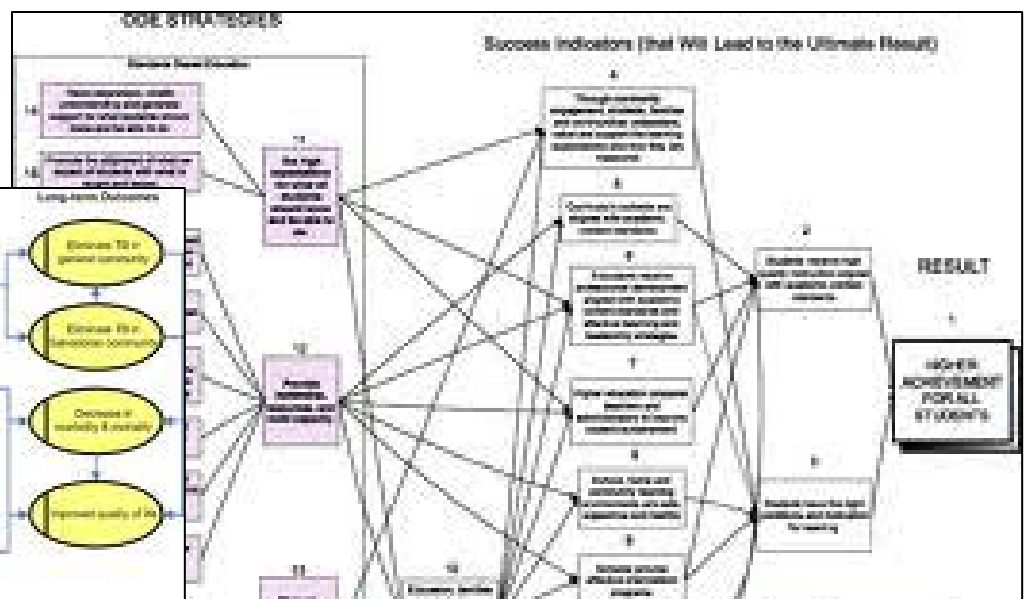
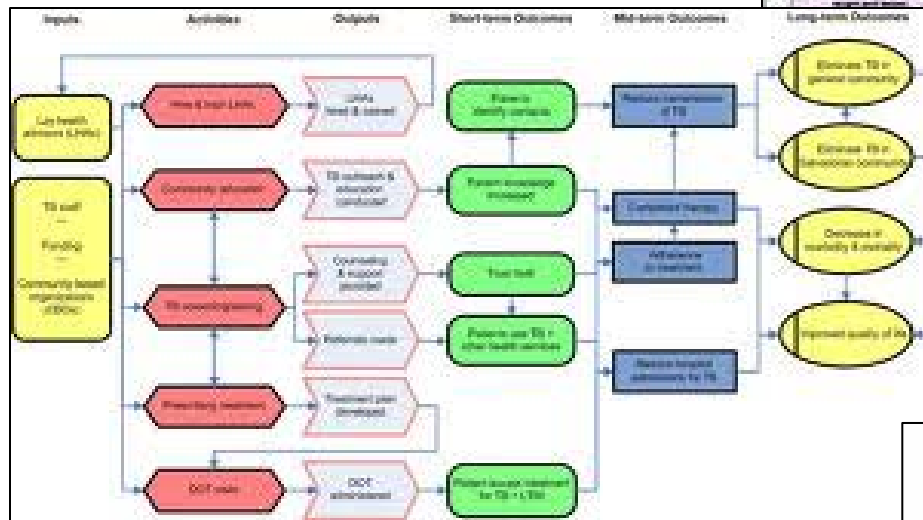
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# program framework

1. Articulate program goals
2. Develop system level model for goal attainment
3. Assess current management efforts – identify gaps
4. Develop management strategy
5. Develop monitoring program
6. Assess performance
7. Manage adaptively

# Logic models



# Goal modeling

identification of factors potentially affecting attainment

## biological factors

- fauna
- flora
- Microorganisms

## physical factors

- structure
- hydrology
- temperature

## chemical factors

- salinity
- pH
- nutrients
- toxics

## human factors

- use objectives
- modification of system
- knowledge

Protect and Restore Vital Aquatic Habitats - SAV		importance	manageable
<b>biological factors</b>			
fauna			
	predator prevalence	1	1
flora			
	physiological tolerance of plants	3	0
	propagation requirements	3	1
microorgs			
<b>physical factors</b>			
structure			
	bathymetry	3	0
	sediment type	2	0
hydrology			
	hydrodynamic conditions	3	0
temperature			
	maxima duration/frequency	3	0
<b>chemical factors</b>			
salinity			
	max-min duration/frequency	3	0
pH			
nutrients			
	N and P loads > eutrophication	3	2
toxics			
<b>human factors</b>			
use objectives			
	physical conflicts (competing uses)	2	3
modification of system			
	eutrophication	3	2
	suspended sediment loads	2	1
	altered bathymetry	1	3
	shading	1	3
knowledge			
	technical understanding of bed dynamics	1	2
	public understanding of protection efforts	3	3
	policy understanding of need for protection	3	3
	policy understanding of need for habitat restoration	3	2

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# EBM - Stakeholder Collaboration

## Optimistic model

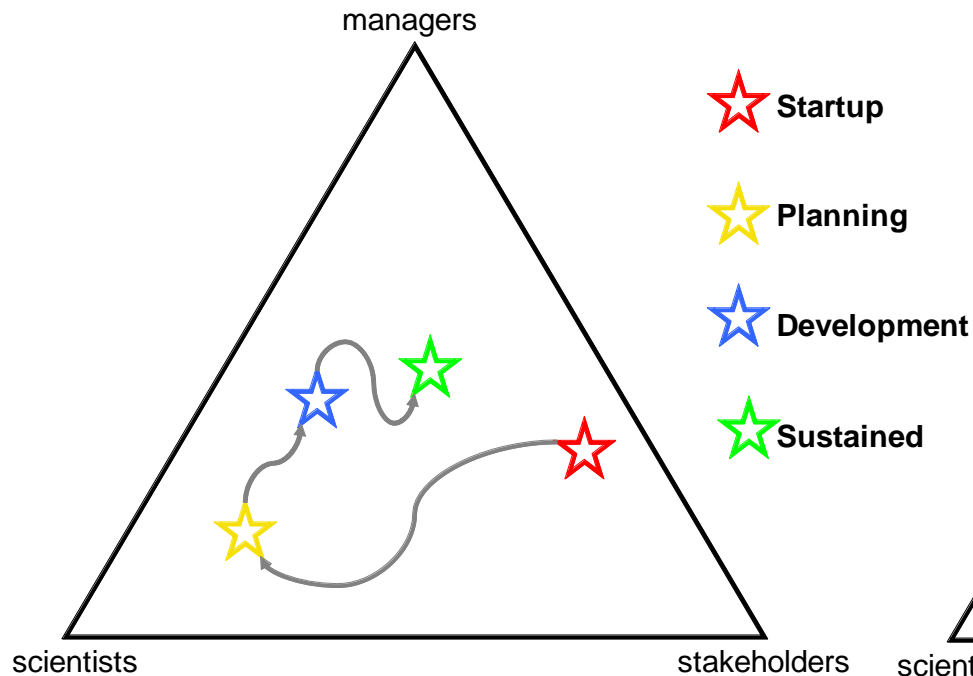
- Trust transforms interests and leads to innovation
- Agreement on science basis leads to feasible, well-founded plan
- Involvement reduces challenges

## Pessimistic model

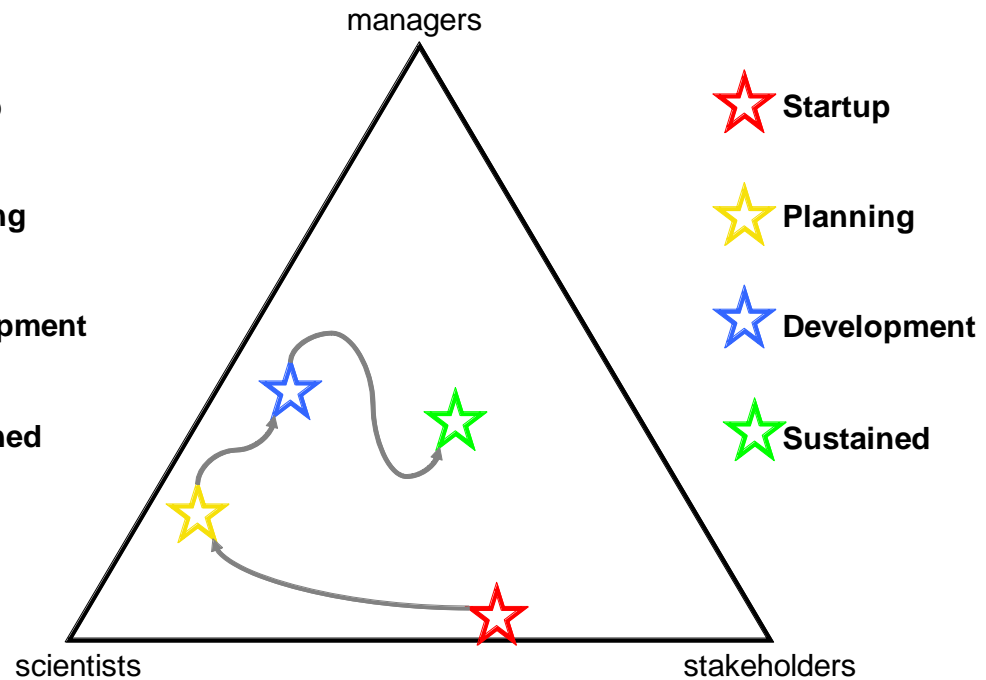
- Consensus seeking leads to lowest common denominator
- Socio-economic interests dilute precaution
- Special interests resurface impeding implementation

# Pathway to sustained EBM

## PANGAS



## SLOSEA





# essential elements of EBM

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# Develop monitoring program

- reflect management priorities
- designed to reduce uncertainty in system model
- link condition and management efforts
- data is appropriate to decision thresholds for adaptive management



# program framework

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# EBM - Adaptive Management

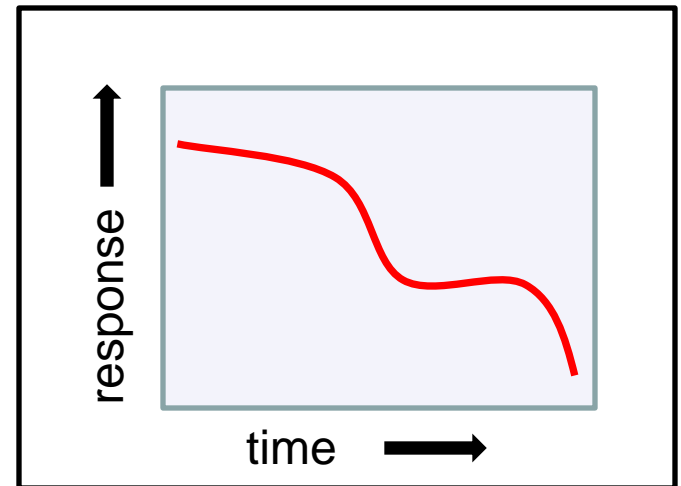
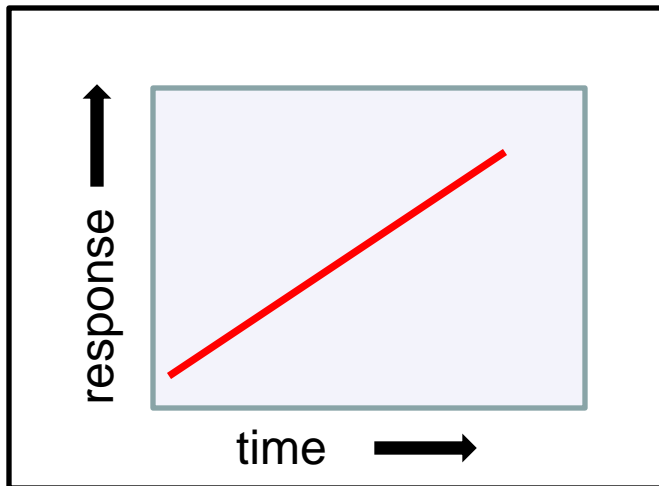
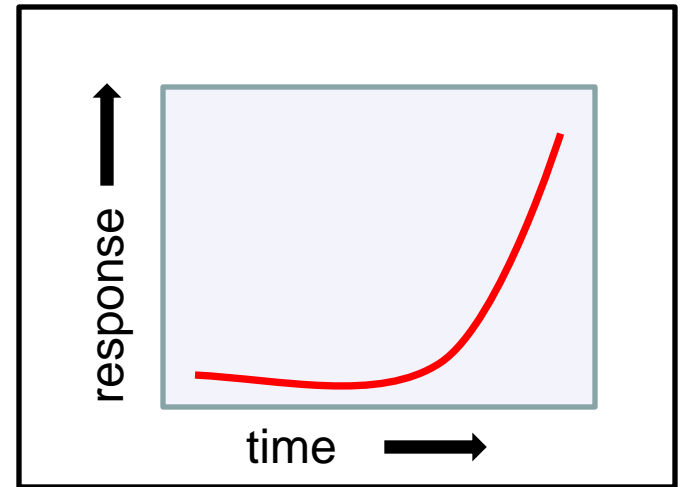
## Optimistic model

- Emphasis on flexibility promotes 'better-than-minimum' performance
- Monitoring informs practice ensuring use of best available understanding

## Pessimistic model

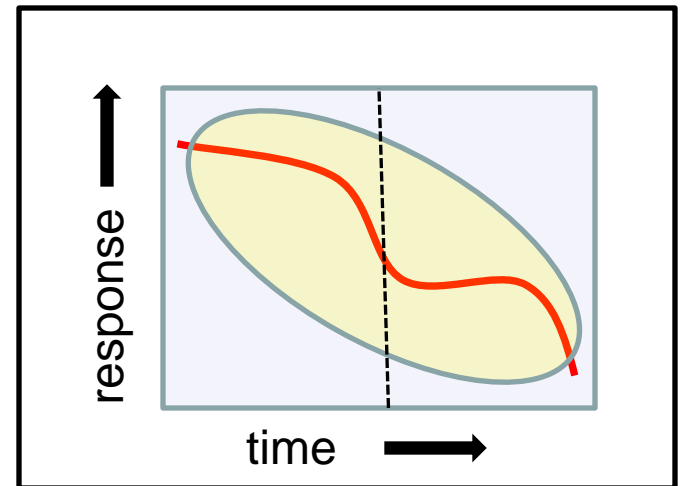
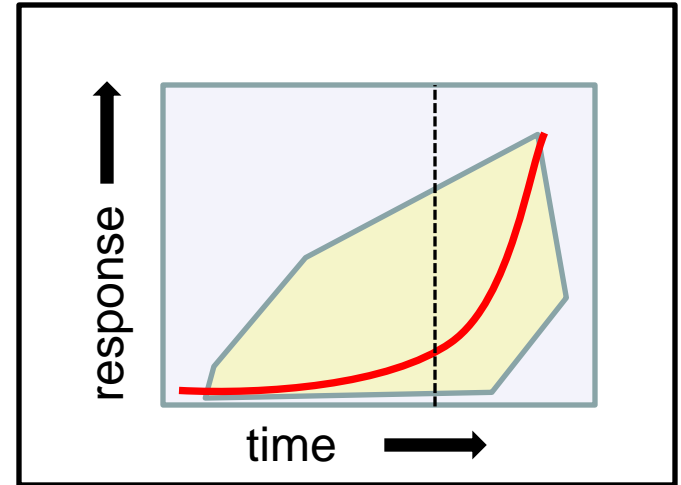
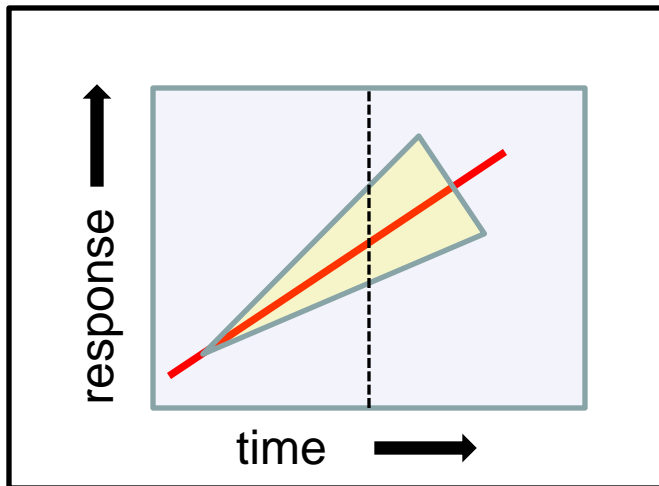
- Flexibility facilitates evasion by laggards
- Managers resist adjustments and development interests prevail

# Establishing performance expectations



# Establishing performance expectations

Identifying uncertainty



# essential elements of EBM in APNEP

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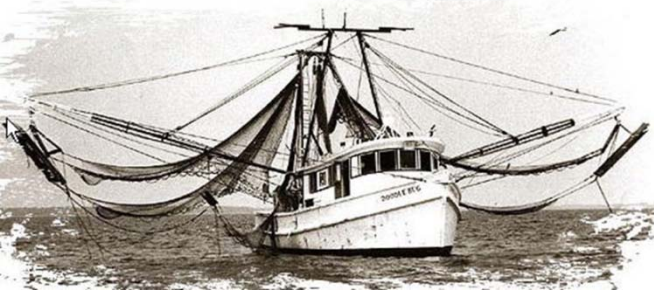
## process

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# EBM advantages

- Goals clear and well understood
- Full ecosystem considerations
  - Human and natural system components
- Goal practicality vetted
- Coordination of existing programs
- Monitoring clearly linked to program goals
- Decision thresholds identified
- Iterative reductions in uncertainty

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